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57 Introduction

58

59 NEI Mission and Statutory Authority

60 The National Eye Institute (NEI) was established by Congress in 1968 as part of the Public
61 Health Service (Public Law 90-489). For over 50 years, NEI has been the world leader in
62 funding and directing eye and vision research. As part of this strategic planning effort, NEI
63 recruited key stakeholders to modernize the Institute’s mission statement with respect to public
64 health needs and the biomedical landscape.

65

66 **The mission of the National Eye Institute is to eliminate vision loss and improve quality of**
67 **life through vision research.** To achieve this mission, NEI provides leadership to:

- 68 • Drive innovative research to understand the eye and visual system, prevent and treat
69 vision diseases, and expand opportunities for people who are blind or have low vision
- 70 • Foster collaboration in vision research and clinical care to develop new ideas and share
71 knowledge across other fields
- 72 • Recruit, inspire, and train a talented and diverse new generation of individuals to expand
73 and strengthen the vision workforce
- 74 • Educate health care providers, scientists, policymakers, and the public about advances in
75 vision research and their impact on health and quality of life

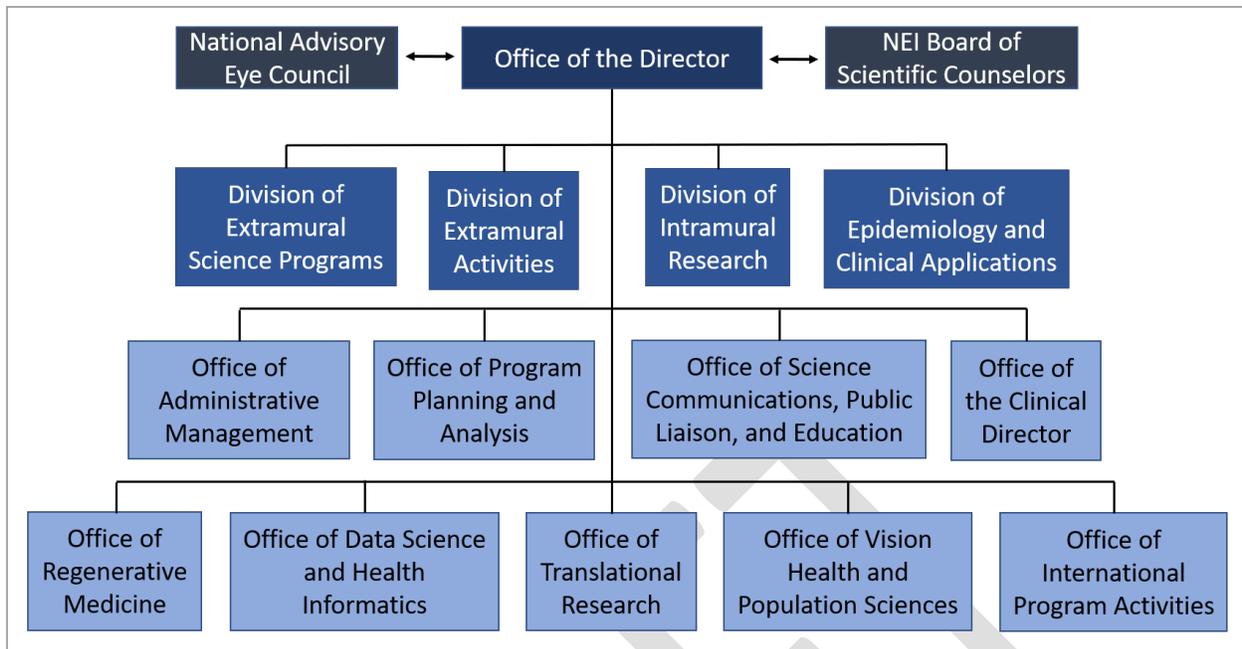
76

77 Organization of NEI

78 NEI supports eye and vision science through: 1) extramural research, soliciting, supporting, and
79 managing approximately 1,700 research grants, cooperative agreements, and training awards
80 made to scientists at more than 270 medical centers, hospitals, and universities in the U.S. and
81 around the world; and 2) intramural research, conducting laboratory and clinical research based
82 in facilities at the National Institutes of Health (NIH) campus in Bethesda, Maryland.

83

84 In 2020, Michael F. Chiang, M.D., became the third appointed Director in the 52-year history of
85 NEI. Dr. Chiang leads 500 employees organized in four scientific divisions, and nine
86 administrative offices (Figure 1). NEI is served by two external oversight committees. The
87 National Advisory Eye Council (Council), mandated by the Public Health Services Act, serves to
88 1) advise the NEI Director on matters carried out by the Institute; 2) provide a second level of
89 review of grant applications; 3) approve specific NEI activities such as workshops and special
90 funding announcements; and 4) provide input into program planning. The Board of Scientific
91 Counselors evaluates the quality of the intramural research programs.



92
93 Figure 1. NEI Organizational Chart

94 The Division of Extramural Science Programs (DESP) serves the NEI extramural community
 95 through management of grants and cooperative agreements, including research training grants
 96 and small business awards. The Division of Extramural Activities (DEA) works closely with
 97 DESP through its Grants Management and Scientific Review Branches and oversees Council.
 98 The Division of Intramural Research (DIR) comprises over 300 staff mostly distributed among
 99 24 Principal Investigator-led research groups and seven core facilities. The Division of
 100 Epidemiology and Clinical Applications (DECA) develops and conducts human population
 101 studies focusing on causation, prevention, and treatment of eye and vision disorders. The NEI
 102 Clinical Director manages the overall NEI clinical program, which provides clinical access,
 103 resources, and oversight of clinical operations to support the translational research activities of
 104 the NEI Intramural Research program.

105 [NEI Strategic Planning](#)

106 NEI recognizes that new ideas and concepts are constantly emerging, and that the main engine
 107 for scientific discovery and innovation is investigator-initiated research. The most important
 108 priority is to support the highest quality research that will help achieve the mission of NEI. At
 109 the same time, NEI recognizes the value of strategic planning to identify and target key areas of
 110 interest. NEI was one of the first Institutes at NIH, in 1973, to develop a strategic plan for
 111 research. This document, finalized in 2021, is the ninth comprehensive plan for NEI.

112 [Recent NEI Planning Efforts](#). Since NEI was established by Congress over 50 years ago,
 113 strategic planning activities have culminated in a series of national plans and workshop reports.
 114 These planning efforts have relied primarily on the expertise of NEI-funded investigators and the
 115 vision community to review the state of the science and describe research required to advance
 116 progress in treating visual disorders and blindness. The last plan was published in August 2012:
 117 [Vision Research: Needs, Gaps, and Opportunities](#) (PDF 2.8 MB) and was organized around

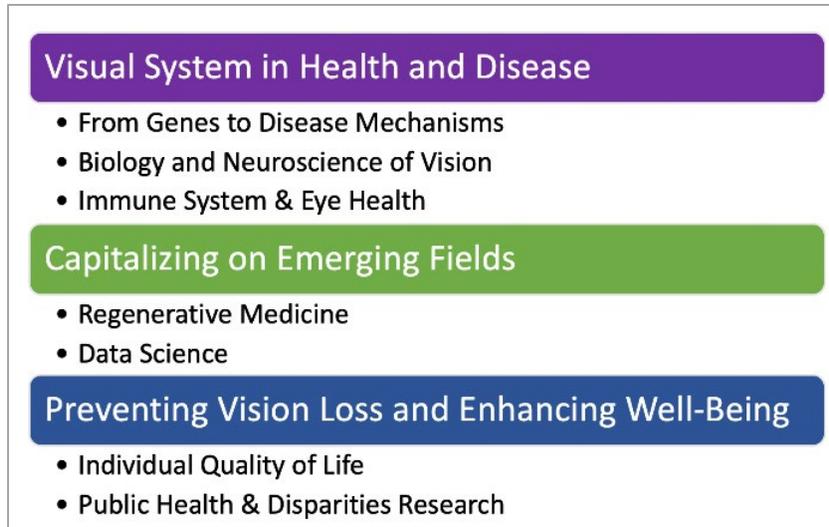
118 NEI's six core extramural research programs: 1) Retinal Diseases; 2) Corneal Diseases; 3) Lens
119 and Cataract; 4) Glaucoma and Optic Neuropathies; 5) Strabismus, Amblyopia, and Visual
120 Processing; and 6) Low Vision and Blindness Rehabilitation.

121 The 2012 NEI planning process also highlighted the need to unify the vision community behind
122 a large cross-cutting, impactful goal, which subsequently became known as the Audacious Goals
123 Initiative (AGI). AGI started with an ideation [prize challenge](#), broadly seeking audacious yet
124 feasible ideas to transform vision care. Following a large planning summit in 2013, NEI
125 announced the audacious goal to restore vision through regeneration of retinal neurons and
126 neural connections. Since then AGI has been an interactive endeavor, with public workshops,
127 townhall meetings, and scientific steering committees providing extensive stakeholder input into
128 design and execution of individual initiatives, ultimately resulting in several research consortia
129 working together to solve specific challenges.

130 [21st Century Cures Act and the NIH-Wide Strategic Plan](#). In 2016 Congress passed the 21st
131 Century Cures Act (Public Law 114-255), which mandated that NIH and its Institutes develop
132 strategic plans at least every six years. Furthermore, all Institutes were instructed to follow a
133 common template. NIH developed the [NIH-Wide Strategic Plan, Fiscal Years 2016–2020:
134 Turning Discovery Into Health](#), with four broad objectives: 1) Advance Opportunities in
135 Biomedical Research; 2) Set Priorities; 3) Enhance Stewardship; and 4) Excel as a Federal
136 Agency by Managing for Results. Subsequent NIH and each Institute's strategic plans map to the
137 NIH strategic plan template. The Cures Act also stipulated a more proactive focus on health
138 disparities and women's health research.

139 [Planning Process](#). NEI Strategic Planning is conducted under the auspices of Council, with
140 direction from the NEI Director. The NEI Office of Program Planning and Analysis (OPPA) led
141 a trans-NEI team to coordinate planning. Council provided concept clearance to conduct a cross
142 cutting NEI Strategic Plan consistent with requirements in the 21st Century Cures Act. The
143 strategic planning process relied heavily on community input and consisted of two phases: 1) an
144 information gathering phase; and 2) an implementation phase. Beyond reviewing and
145 establishing scientific priorities, NEI also proposed goals for improving research resources,
146 scientific support (e.g., training and workforce development), communication and outreach
147 efforts, administrative efficiency, and stewardship of federal resources.

148 [Areas of Emphasis](#). In October 2019, Council endorsed a cross-cutting approach to planning,
149 organized around seven Areas of Emphasis (AoEs) within three research domains (Figure 2).
150 These AoEs represent key interdisciplinary areas of opportunity in vision research. This is
151 different from previous plans, which were organized around NEI core scientific programs.



152
153 Figure 2. 2020 Vision for the Future Strategic Plan cross-cutting areas of emphasis

154 **Request for Information.** On November 15, 2019, NEI issued an RFI to the research community,
155 health professionals, patient advocates, professional societies, and the general public soliciting
156 input on vision research needs, gaps, and opportunities. NEI received a robust response and
157 incorporated input by including specific expertise and topics of discussion in subsequent
158 scientific panel meetings. NEI provided all panelists with full RFI feedback for review and
159 analysis. For more information, please refer to a summary of the RFI results in [Appendix 1](#).

160 **Expert Panels.** For each AoE, NEI created panels of 12-13 experts, with the aim of fostering
161 dialogue across traditional vision research disciplines and capitalizing on scientific opportunities.
162 Each panel was led by two external scientific co-chairs, along with NEI program and policy
163 staff. NEI aimed to achieve panel diversity with respect to gender, race and ethnicity, age,
164 geography, terminal degree (e.g., PhD, MPH, MD, OD), areas of expertise, background (e.g.,
165 within vs. outside current NEI portfolio), and occupation (e.g., researcher, clinician, advocate).
166 Each panel provided written input and then met three times via videoconference in the spring and
167 summer of 2020 to discuss NEI’s scientific needs, gaps, and opportunities. High-level outputs of
168 the panel discussions are described in the [Areas of Emphasis sections](#).

169 **Stakeholder Feedback.** During plan development, highlights of progress were presented publicly
170 in the open session of Council, which meets three times per year. Before finalizing the plan, NEI
171 sought broad input on the draft narrative by soliciting public comments using the same
172 distribution plan as the initial RFI, and by requesting feedback from sister NIH Institutes.

173 **Implementation of Key Recommendations.** In collaboration with Council, NEI will generate an
174 implementation plan to advance strategic opportunities and fund research in response to this
175 plan. In preparation for implementation, NEI has already established two new offices: the Office
176 of Vision Health and Population Sciences and the Office of Data Science and Health Informatics.

177 [The COVID-19 Pandemic: Impact on the Vision Community](#)

178 The pandemic transformed almost every aspect of our lives, and exposed health disparities.
179 Shortly after lockdowns began in March 2020, NEI engaged in dialogs with expert panelists
180 regarding the impact on research, vision care, and quality of life of individuals with vision loss.

181 [Effects on the overall research enterprise.](#) The concerted effort by the NIH and the global
182 biomedical community to focus on combating the virus resulted in an unprecedented pace for
183 development of diagnostics, treatments, and vaccines. Yet the work of the larger research
184 community has been heavily impacted by restricted access to facilities, budget shortfalls, and
185 loss of time-sensitive data and resources, as well as scientific workforce attrition. NEI and NIH
186 recognize that reduced productivity means that many funded projects will have failed to meet
187 projected milestones. NIH guidance instructs reviewers “to disregard situations due to the
188 COVID-19 pandemic, e.g., temporary declines in productivity, availability of key personnel,
189 proposed patient populations, animal facility shutdowns, etc.”¹

190 [SARS-CoV-2 and vision research.](#) Research on SARS-CoV-2 and the eye may have long-term
191 disease-causing and treatment implications for COVID-19 and related conditions with
192 manifestation of ocular signs. Studies indicate that up to 30 percent of COVID positive patients
193 have ocular surface diseases associated with SARS-CoV-2,² which has implications for
194 understanding systemic disease and transmission. As with other viruses such as Zika and Ebola,
195 viral persistence in ocular fluids may lead to complications during convalescence. Researchers
196 examined the eye as a potential entry portal for SARS-CoV-2 infections, though the risk of
197 transmission appears low according to existing data. Research on long-term consequences of
198 SARS-CoV-2 is important to determine its effects on ocular conditions, such as optic neuropathy
199 and retinal diseases. NEI researchers adapted adenovirus research to SARS-COV-2, applying
200 machine learning algorithms to predict clinical outcomes based on viral sequence variants.

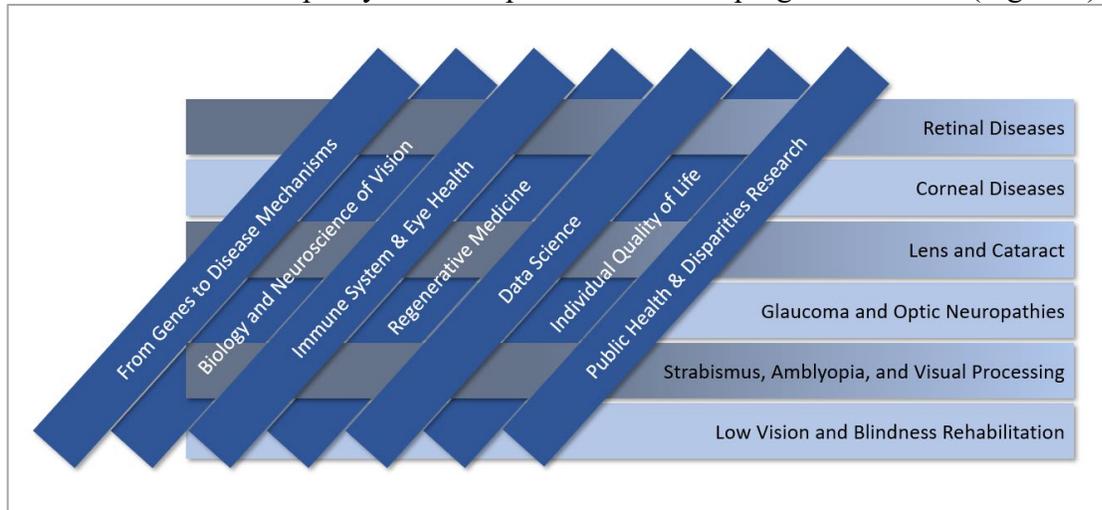
201 [Impact on individuals with eye disease and people with vision impairments.](#) NEI is seeking to
202 understand and mitigate short and long-term COVID-19 risks with respect to vision care and for
203 individuals with impaired vision. The pandemic exposed underlying challenges in eye care
204 delivery and health disparities, particularly for vulnerable groups such as the economically
205 disadvantaged and those with low vision, limited access to internet, and reliance on public
206 transit. Additional work in these areas will have public health impact on eye care that generalizes
207 beyond this pandemic. Eye care professionals and their patients need evidence-based practice
208 guidelines to avoid unnecessary clinic visits and out-of-pocket expenses. Although telehealth has
209 reduced in-person ocular examinations, it cannot replace all vision care, may not be a viable
210 option for individuals with chronic conditions and/or special needs, and may require new
211 imaging devices. The public health burden of this pandemic, such as forestalling regular medical
212 checkups, may not be fully evident for years.

¹ NOT-OD-21-026, Extended Guidance for Applicants Preparing Applications During the COVID-19 Pandemic, November 4, 2020, <https://grants.nih.gov/grants/guide/notice-files/NOT-OD-21-026.html>

² Ulhaq, Z. S., & Soraya, G. V. (2020). The prevalence of ophthalmic manifestations in COVID-19 and the diagnostic value of ocular tissue/fluid. *Graefes Archive for Clinical and Experimental Ophthalmology*, 258(6), 1351-1352. <https://link.springer.com/article/10.1007/s00417-020-04695-8>

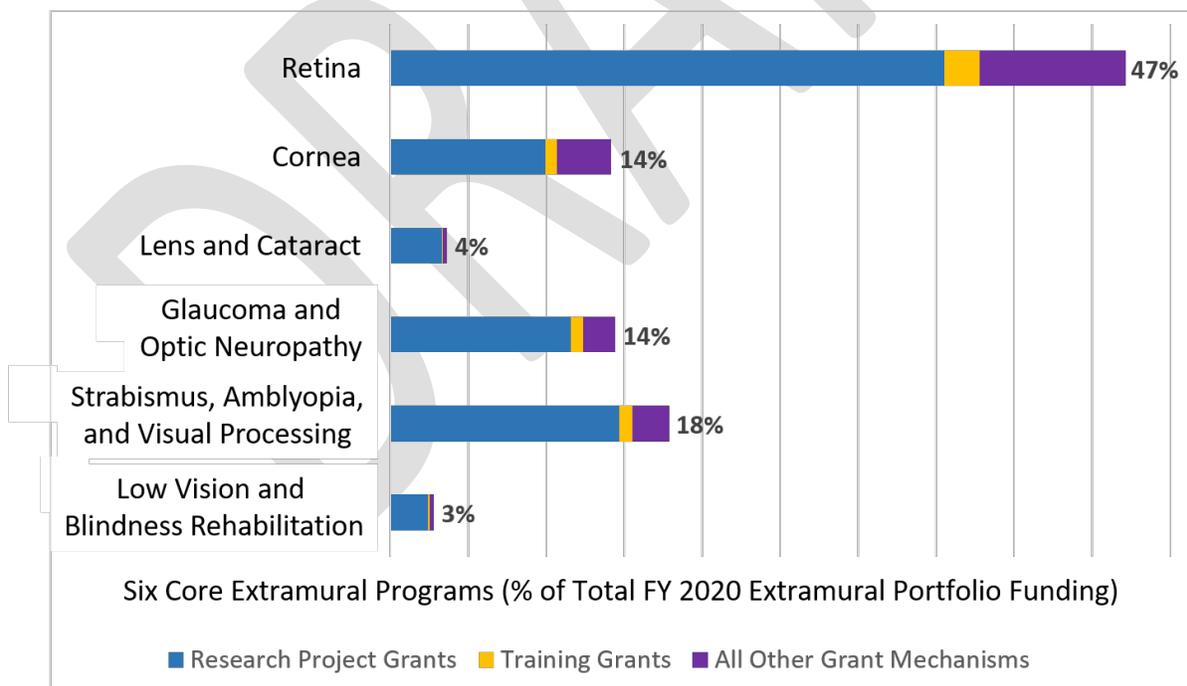
213 NEI Extramural Research

214 The NEI Extramural Program is divided into six core programs, corresponding to anatomical and
 215 clinical subspecialties. Although this planning effort is organized around cross-cutting AoEs to
 216 provide a new perspective on vision research, the plan will be largely implemented through
 217 initiatives and workshops layered on top of the NEI core program structure (Figure 3).



218
 219 Figure 3: Seven cross cutting areas of emphasis in this plan intersect with each of the six core extramural programs.

220 Managing for Results—Portfolio Analysis



221
 222 Figure 4: Six core programs represented as percentage of total DESP portfolio.

224 Of the \$824 million appropriated by Congress to NEI in Fiscal Year (FY) 2020, 85 percent was
 225 distributed to universities and research centers across the country. Within each of the six core
 226 program areas, there are mechanisms for basic and translational research, training, small business

227 grants, research resources, and collaborative clinical trials and networks (Figure 4). Funding
228 decisions are based on scientific priorities, potential impact, and opportunities. For each core
229 program, NEI program analysts review funding metrics and conduct portfolio analyses to track
230 progress, which are regularly reported to Council.

231
232 NEI places special emphasis on recruiting and retaining talent, with special consideration for
233 new applicants to NIH and early-stage investigators (ESI). ESIs are research applicants who have
234 completed their terminal research degree or end of post-graduate clinical training, whichever is
235 later, within the past 10 years and who have not previously competed successfully for a
236 substantial NIH independent research award.

237
238

DRAFT

239 Extramural Core Programs—Retinal Diseases

240 The retina is the remarkably thin layer of tissue at the back of the eye where photoreceptor cells
241 (rods and cones) absorb light and convert it to an electrical signal, which is then processed by a
242 web of interconnected retinal neurons before being transmitted to the brain. The energetically
243 active photoreceptors are nourished by a layer of support cells called the retinal pigment
244 epithelium (RPE); the entire complex is fed by an intricate network of blood vessels, both within
245 and underneath the retina (the retinal and the choroidal vasculature). There are also light-sensing
246 functions that are independent of rods and cones, such as control of pupil size, sleep–wake
247 cycles, and possibly seasonal moods.

248
249 The Retinal Diseases program represents the largest fraction (47 percent) of the NEI Extramural
250 portfolio (Figure 4). The diseases studied include age-related macular degeneration (AMD),
251 diabetic retinopathy (DR), retinopathy of prematurity (ROP), retinal detachment, ocular
252 inflammation, and inherited retinal conditions such as retinitis pigmentosa (RP) and color
253 blindness. This program includes a significant basic science portfolio aimed at understanding the
254 normal biology and disease mechanisms of the retina, RPE, and choroidal blood supply, which
255 function together and must be considered as a unit for understanding disease progression. The
256 retina is the only part of the brain that can be directly imaged through optical instruments. The
257 retina also offers an avenue to study neuroscience, including cell-cell communications, synapses,
258 and cell circuitry. Learning how the five major classes of retinal neurons (photoreceptor cells,
259 bipolar cells, horizontal cells, amacrine cells, and ganglion cells) develop and form connections
260 is the first step in understanding how the brain works and has been critical in developing the next
261 generation of artificial retinal prostheses.

262 **Recent Accomplishments** After decades of NEI supported genetic, animal model, and clinical
263 studies, and research optimizing gene therapy in the eye, the long promise of precision medicine
264 arrived in December 2017 with the U.S. Food and Drug Administration (FDA) approval of the
265 first gene therapy for a genetic disease, *RPE65*-associated-Leber Congenital Amaurosis (LCA).
266 Not only does treating this severe form of childhood blindness improve a person’s night vision
267 and ability to see objects, but it also enables them to perform critical functional tasks such as
268 navigating the environment. With this proof of concept, NEI is funding a whole pipeline of
269 clinical and preclinical studies to develop gene therapies for other inherited forms of vision loss.

270 NEI-supported research has successfully employed single cell technology to obtain a cell atlas of
271 the human retina and retina organoids. The atlas is based on individual cellular gene expression
272 profiles and is critical in understanding retinal diseases with genetic associations, many of which
273 are cell-type specific.

274 Optical coherence tomography (OCT) is a noninvasive, high resolution imaging technology used
275 to visualize deep layers of the retina in cross-section for diagnosis of retinal and optic nerve
276 diseases. NEI researchers developed hand-held OCT devices designed for use in children or bed-
277 bound individuals. Wider availability of such devices could aid low cost diagnosis and
278 monitoring of retinal diseases in the population.

280 The cornea is the transparent layer at the front of the eye. While this clear structure may appear
281 simple, it is really an elegant, complex living tissue, critical for preventing infectious agents or
282 debris from entering the eye. The cornea forms the primary refractive (light bending) element in
283 the optical path that focuses light on the retina. All of this is possible due to unique functional
284 properties of the three primary corneal tissue layers (endothelium, central stroma, epithelium),
285 the resident immune cells, and the sensory nerves. The corneal epithelium has one of the highest
286 densities of sensory nerve endings in the body, which explains its susceptibility to pain.
287 Although the cornea has no blood vessels, ocular surface tissues remain nourished and healthy
288 by tears and aqueous humor, the clear fluid that fills the space between the cornea and lens.

289 A significant proportion of visits to eye care professionals in the United States are to correct
290 refractive errors, treat ocular surface disorders such as dry eye, or provide emergency care for
291 ocular trauma. Understanding the normal and diseased cornea and tear-secreting glands is
292 essential to reduce the burden of visual disorders worldwide, and cornea-related research
293 represents 14 percent of the NEI extramural portfolio (Figure 4) including research on tears, the
294 ocular surface and stroma, correction of refractive error by contact lens or laser therapy,
295 inflammation, infection, immunity, and corneal transplantation.

296 **Recent Accomplishments** Minor damage to the cornea can often be repaired and reconstructed
297 by stem cells that reside in the limbus, the margin that borders the cornea and the sclera (white
298 part of the eye). NEI limbal stem cell research has explored regeneration in the anterior surface
299 to preserve its role as a barrier to microbes and environmental damage, leading to one of the first
300 therapeutic uses of transplanted stem cells to resurface the outer layer of the cornea. Similarly, as
301 part of an ongoing NEI clinical trial to increase the proliferative abilities of cell regeneration in
302 patients, surgeons were able to replace corneal epithelial tissue from patients who experienced
303 damage from chemical burns, using stem cells derived from their other (healthy) eye. This
304 procedure, a first of its kind to occur in the U.S., was a major step for regenerative medicine.

305 Preventing the rejection of donor tissue is important for corneal transplantation, which is a
306 procedure often required for disorders such as keratoconus. Recent research targeted chemokines
307 (molecular signals released by tissues to invoke the immune system) and their receptors to
308 prevent rejection of corneal grafts. Furthermore, artificial corneas, developed with NEI support,
309 are now commercially available. Advantages of an artificial cornea include greater accessibility,
310 given limited supply of donor cornea tissue, and reduced risk of post-surgical complications.

311 Corneal pain can result from a variety of causes including inflammatory diseases such as dry eye,
312 neurological diseases, and common surgical procedures like LASIK. Currently, there are two
313 approved drugs to treat dry eye disease (DED), but their effectiveness can vary based on
314 individual conditions. A small phase I clinical trial found that a new DNase enzyme-based eye
315 drop is safe, well-tolerated, and has potential to reduce the severity of a tear-deficient
316 autoimmune form of DED. Another therapeutic, an ocular surface immune globulin eye drop,
317 which directly builds on mechanistic studies funded by NEI, was demonstrated to be safe and
318 efficacious in a pilot clinical trial.

320 The healthy lens is optically clear and flexible. Loss of lens transparency (cataract) and/or
321 reduced ability to focus on near objects with age (presbyopia) are correctable visual impairments
322 that afflict a large portion of the global population. Although cataract surgery is an effective
323 procedure, some areas of the world do not have the logistics resources or trained personnel to
324 meet the needs of the population. Even in the U.S., cataract remains a significant cause of
325 blindness and low vision, especially for individuals with unoperated cataract due to limited
326 access to care or lack of ability to pay, as well as for a small percentage of individuals who
327 experience rare but potentially blinding surgical complications.

328 Areas of research supported by the NEI Lens and Cataract Program include the basic science
329 areas of genetics, biochemistry, biophysics, and cell biology; the developmental and aging
330 processes; as well as the development and management of cataract and presbyopia.
331 Understanding the mechanics of eye proteins can also help uncover other systemic conditions
332 that affect the aging population, such as Alzheimer's, Parkinson's, and Huntington diseases.
333 Examining the stability and reactions of specific eye proteins when faced with environmental
334 exposures (e.g., ultraviolet light, cigarette smoke, air pollution) has provided insight on how the
335 process of aging can damage the lens. Presbyopia results from the loss of elasticity, the ability
336 for the lens to change shapes based on structural proteins. NEI research has identified key roles
337 for two important components, connexins and aquaporins, that influence lens cell architecture
338 and are likely to relate to its transparency and flexibility.

339 **Recent Accomplishments** Researchers have been exploring ways to inhibit or delay the
340 progression of cataracts by targeting specific lens fibers. A recent study using a rodent model
341 system found that immune cells can move along lens fibers in response to injuries in the eye.
342 This mechanism may facilitate the ocular immune system-mediated recovery from complications
343 of cataract surgery or eye trauma.

344 Congenital cataract has an incidence of two to six cases per 10,000 children.³ A recent NEI study
345 followed infants who underwent cataract surgery and showed that the risk of developing
346 glaucoma was substantial between ages one through 10, regardless of prior lens implantation.
347 This study challenges the belief that replacing a child's lens with an implanted one protects them
348 from developing glaucoma and underscores the need for long-term glaucoma surveillance.

349 Although cataract surgery is safe and effective, unoperated cataract surgery remains one of the
350 leading causes of visual impairment in the U.S. Research on a chemical, lanosterol, suggested it
351 could reverse incorrect folding of lens proteins, which precipitate the formation of cataracts.
352 Lanosterol treatment of transgenic mice with a cataract-causing protein mutation resulted in a
353 significant reduction of lens opacity. These results open the door to a pharmaceutical solution for
354 cataract and may have broader implications in other protein-misfolding diseases.

³ Solebo, A. L., & Rahi, J. S. (2017). Epidemiology of congenital cataract. In *Congenital Cataract* (pp. 15-25). Springer, Cham.

355 Extramural Core Programs—Glaucoma and Optic Neuropathies

356 Glaucoma, the second leading cause of blindness, is a family of diseases involving both the front
357 (anterior chamber) and back of the eye (retina and optic nerve). Glaucoma causes damage and
358 death to retinal ganglion cells (RGCs), the neurons whose axons comprise the optic nerve,
359 leading to vision loss and blindness. In some cases, the disease begins with fluid build-up in the
360 anterior chamber of the eye resulting in elevated intraocular pressure (IOP), a modifiable risk
361 factor. Primary open-angle glaucoma (POAG) is the most common form of the disease; other
362 forms include closed-angle, congenital, and glaucoma secondary to other ocular conditions such
363 as eye injury, infection or inflammation, and complications of steroid administration. Other
364 significant risk factors include age, family history, and ethnicity. POAG is a leading cause of
365 visual disability and a major public health challenge that disproportionately impacts specific
366 populations, such as African American and Latino/Hispanic groups.

367 The NEI Glaucoma and Optic Neuropathies Program includes studies involving basic science,
368 clinical management, epidemiology, and neuroprotection strategies aimed at regenerating the
369 optic nerve. Anatomy and cell biology studies model the front of the eye and fluid outflow
370 through key tissues that regulate IOP. Restoring function to regenerated RGC axons requires
371 formation of functional synapses at the appropriate targets. The portfolio covers other diseases of
372 the optic nerve (neuropathies), including immune-mediated optic neuritis, and gene therapy. For
373 example, a clinical trial for a mitochondrial gene mutation in Leber Hereditary Optic Neuropathy
374 (LHON) is currently underway.

375 **Recent Accomplishments** An NEI international study examining the health disparity of POAG in
376 populations of African descent identified a risk variant in *APBB2*, a gene known to be involved
377 in the amyloid protein processing pathway, suggesting that the neurotoxicity seen in POAG may
378 result from incomplete clearance of amyloid and other neurotoxins from the optic nerve. The
379 power of genome-wide association studies (GWAS) to identify genes associated with common
380 diseases like glaucoma depends on comparing tens of thousands of cases and controls. Multi-
381 ethnic meta-analyses using the NEI Glaucoma Human Genetics CollaBORation Heritable
382 Overall Operational Database (NEIGHBORHOOD) and international studies of 34,179 cases
383 and 349,321 controls have identified 127 gene loci associated with POAG. Most of these genes
384 have effects across European, Asian, and African ancestries, and highlight mechanisms related to
385 abnormal development, neurodegeneration, and mitochondrial dysfunction.

386 The relationship between elevated IOP and RGC death in glaucoma may involve neural support
387 cells called astrocytes, which release a toxin that kills RGCs in response to elevated IOP.
388 Astrocytes are ubiquitous in the brain, so therapies targeting this pathway might not only address
389 neurodegeneration in glaucoma but also other common neurological disorders such as
390 Alzheimer's, Parkinson's, and Amyotrophic Lateral Sclerosis (ALS).

391 NEI supported researchers have developed a diagnostic device for the early detection of
392 glaucoma. The device integrates virtual reality with wireless recording of brain activity to assess
393 eye communication with the brain. This technology can allow eye care providers to
394 noninvasively measure glaucoma progression and manage care.

395 Extramural Core Programs—Strabismus, Amblyopia, and Visual Processing (SAVP)

396 Vision researchers are at the forefront of understanding fundamental processes in the brain and
397 have played major roles in the trans-[NIH BRAIN Initiative](#). The visual cortex, which processes
398 and interprets visual information relayed by the eyes, is a complex network of many specialized
399 brain regions that process different aspects of an image. The largest and best understood area is
400 the primary visual cortex, which recognizes forms and shapes and is connected with regions of
401 the brain that control eye movements, store long-term memory, and plan movements. Other areas
402 in the visual cortex detect motion and depth, place objects within the visual field, and analyze
403 images to interpret meaning. Strabismus is a condition in which the eyes are not aligned
404 properly, and can result from refractive error, disorders of ocular muscles and their innervation,
405 or central neural mechanisms that control eye muscle movements. Short-term ocular
406 misalignment can cause double vision, whereas chronic misalignment in children can cause
407 amblyopia, a potentially blinding condition in which the brain ignores signals from one eye.

408 Studies in SAVP comprise the second-largest program at NEI, accounting for 18 percent of the
409 portfolio (Figure 4). Research includes the causes and treatments for strabismus and amblyopia,
410 as well as basic science projects investigating the anatomy, physiology, development, and
411 plasticity of visual pathways. The program also includes computational neuroscience and
412 psychophysics, the science of perception.

413 ***Recent Accomplishments*** An essential aspect of research in this area involves studying
414 connections within the brain. NEI-supported research is taking advantage of modern cell and
415 molecular tools to answer questions about how RGCs develop the appropriate synaptic
416 connections to neurons in the lateral geniculate nucleus (LGN), a relay center for the visual
417 pathway. These studies have shown that during development, retinal neurons instruct the
418 appropriate patterns of synaptic connection to the LGN by using two classes of supportive cells:
419 astrocytes and interneurons. Understanding these developmental processes is the key to
420 designing medical interventions aimed at improving rehabilitative plasticity.

421 NEI- and BRAIN- research showed promising results in a study using two approaches to provide
422 electrical stimulation to visual cortex. In sighted research participants, the stimuli were delivered
423 with standard grids used prior to epilepsy surgery. In a blind participant, the stimuli were from
424 the Orion prosthetic device (Second Sight Medical Products), which sits on the cortical surface
425 between the two brain hemispheres. By using moving stimulation patterns, the research team
426 successfully calibrated the systems so that stimulation conveyed the image of a letter being
427 drawn. The blind participant was able to reproduce letters on a touchscreen. This was an
428 important first step toward developing useful visual cortical protheses.

429 Neuroscientists are challenging theories about visual processing of optic flow, the translation and
430 expansion of motion information, by tracking subjects' natural movements and measuring the
431 flow of visual stimuli on the retina. Innovative methods such as these serve as a gateway to spur
432 cutting-edge research.

433 Extramural Core Programs—Low Vision and Blindness Rehabilitation

434 Low vision is a term used for vision impairment that interferes with daily activities and is not
435 correctable with medical or surgical therapies, spectacles, or contact lenses. Although low vision
436 most often includes loss of sharpness or acuity, there may also be reduced field of vision,
437 abnormal light sensitivity, distorted vision, or loss of contrast. Visual impairment can range from
438 mild to severe, and over two-thirds of people affected are older than 65 years of age, where the
439 leading causes are AMD, glaucoma, DR, cataract, and optic nerve atrophy. In the elderly, this
440 increases the risk of falls and fractures, and often leads to isolation and depression. Visual
441 impairments also affect infants and children, due to conditions such as ROP, deficits in the visual
442 centers of the brain, juvenile cataract, and retinal abnormalities. In children, beyond impacting
443 quality of life, this can have major consequences on educational advancement and future
444 opportunities for employment.

445 The NEI Low Vision and Blindness Rehabilitation Program supports research aimed at
446 development of accessibility devices, as well as training strategies to enhance quality of life for
447 visually impaired individuals. The portfolio includes engineering approaches and human
448 perception studies aimed at optimizing residual vision or providing sensory substitution for blind
449 individuals or those with low vision. It also supports basic research into the changes that occur in
450 the visual and other sensory systems resulting from partial or total loss of vision.

451 ***Recent Accomplishments*** Stroke damage to visual cortex causes visual field loss (such as
452 hemianopia) or cortical blindness. For many patients, recovery of that vision is elusive. Recent
453 NEI supported work suggests that plasticity may be possible with visual training regimens and
454 that the timing of these rehabilitation efforts could be key to post-stroke or post-concussion
455 visual field recovery. Combining advanced training procedures and noninvasive brain
456 stimulation has shortened the amount of training time required and early training has helped in
457 reducing visual field loss.

458 Navigating safely and independently is challenging for people with visual impairments who
459 cannot rely on visual cues in the environment. NEI research has developed smartphone apps that
460 enable visually impaired users to navigate through myriad settings. These navigation assistance
461 apps use computer vision algorithms to identify crosswalks, read informational signs, and
462 interpret 2D maps of indoor and outdoor environments.

463 One important area of research is aimed at the development of lens and prism approaches for
464 remapping areas of visual space on parts of the retina that are still functional. One such project
465 has developed prototypes for eyewear fitted with a system of prisms to aid patients with
466 peripheral field loss in dynamic walking situations. The prisms are designed to provide
467 simultaneously a direct view of the intact visual field and a prismatic-shifted viewing of the blind
468 field to give a more complete perspective of extra-personal space.

469

470 [Cross-Cutting Extramural Research Resource Programs](#)

471 The NEI Extramural Program provides resources to promote translation of vision research from
472 the bench to the clinic: Core Resources, Conference Grants, Training and Career Development,
473 Translational Research Program, Collaborative Clinical Research, and Small Business Programs.

474 **Core Resources.** The NEI Center Core Grant Program (P30) provides funds for
475 infrastructure support to NEI grantees. The purpose of this program is to afford resource
476 and/or service cores to groups of NEI R01 investigators to enhance research activity, foster
477 collaborations, and increase efficiencies by centralizing resources and technical expertise
478 within an institution. NEI also supports common NIH resource efforts such as the Human
479 Tissue and Organ Research Resource, the Knockout Mouse Production and Phenotyping
480 Project, and protein and genomic sequencing centers.

481 **Conference Grants.** The NEI Conference Grant Program (R13 and U13) provides funds for
482 scientific workshops and other meetings to explore and clarify a defined problem and to
483 coordinate efforts to address it. The program places highest priority on supporting graduate
484 students, postdoctoral fellows, and newly appointed faculty members to participate in
485 meetings, and on enhancing diversity of women, minorities, and persons with disabilities in
486 the planning, implementation, and participation in meetings.

487 **Training and Career Development.** To strengthen the vision workforce, NEI trains
488 students, fellows, and clinicians in basic and clinical research through institutional and
489 individual pre- and post-doctoral training awards, career development awards, and loan
490 repayment programs. Career training grants aim to expand the workforce of clinician-
491 scientists (K08) and patient-oriented researchers (K23). Some of the individual awards are
492 targeted to expand diversity (diversity F31 pre-doctoral fellowship to graduate students, and
493 the recently added diversity F32 post-doctoral fellowship).

494 **Translational Research Program on Therapy for Visual Disorders.** The Translational
495 Research Program (R24) provides funds for developing novel therapies and medical devices
496 to treat and assist people with visual disorders. The program offers opportunities for
497 multidisciplinary research collaborations to develop rapid and efficient translation of
498 innovative laboratory research findings into clinical therapies.

499 **Collaborative Clinical Research.** NEI has substantial involvement in supporting complex,
500 multi-center clinical studies using the cooperative agreement mechanism. There are grant
501 funding mechanisms to support preparation for launching a complicated trial. NEI supports
502 two large clinical research networks (for pediatric eye diseases and retinal diseases). In
503 addition, NEI supports clinical trials in diseases such as AMD, ROP, glaucoma, uveitis, dry
504 eye, trachoma, cataract, retinal vein occlusion, optic neuropathy, myopia, and convergence
505 insufficiency. NEI also funds grants conducting secondary analyses of existing clinical data.

506 **Small Business (SBIR/STTR) Programs.** Small Business Innovative Research (SBIR;
507 R43/R44) and Small Business Technology Transfer Research (STTR; R41/R42) programs
508 are statutorily required for federal funding agencies. At NEI, these programs are particularly
509 robust. These programs provide early-stage capital for innovative small U.S. companies to

510 engage in federal R&D for the express purpose of commercialization. While often high risk,
511 these technologies are expected to have strong commercial potential with the goal of
512 improving vision health, saving sight, or assisting blind and visually impaired individuals.
513 While both the SBIR and STTR programs are divided into three phases, only the first two
514 receive federal funds. In the past 15 years, the NEI Small Business program has funded
515 hundreds of small businesses, of which approximately 40 have reached various levels of
516 commercial success such as patient uptake, product sales, patent applications, strategic
517 partnerships, and public health outcomes. Through community outreach and engagement,
518 NEI SBIR/STTR programs have enjoyed relatively strong representation by
519 socioeconomically disadvantaged and/or women-owned businesses.

520 ***Recent Accomplishments*** In the ophthalmic imaging field, innovative OCT systems
521 (Bioptigen) and a compact multi-modal, adaptive optics and line-scanning ophthalmoscope--
522 based retinal imager (Physical Sciences Inc.) have been successfully developed and marketed
523 after obtaining FDA 510(k) clearance. A handheld pediatric vision scanner capable of
524 detecting all forms of amblyopia (Rebiscan) and a portable, low-cost autorefractor for
525 determining refractor error to provide an eyeglass prescription (QuickSee, PlenOptika) have
526 been developed to assist in clinical screening, to deploy for surveys and research studies, and
527 to provide eyeglasses, particularly for underserved areas around the world. Significant
528 advances have been made in AI-based automatic DR screening tools, and several products
529 with sensitivity and specificity comparable to professional human graders have successfully
530 secured FDA 510(k) clearance (Eyenuk and VisionQuest; see [sidebar](#) in *Data Science*
531 *chapter*). A minimally invasive therapeutic strategy for dry AMD employing
532 photobiomodulation (LumiThera, Inc.) is currently under study in large-scale clinical trials.
533 Other SBIR successes include commercial release of innovative eyeglasses and contact
534 lenses for color blindness (EnChroma) and an artificial cornea (KeraMed).

535

536 Scientific Planning in the NEI Intramural Research Program

537 While the vast majority of NEI funds are distributed as extramural research grants, the NEI also
538 supports a vibrant program of basic, clinical, and translational research through the Intramural
539 Research Program (IRP) located on the NIH campus. The largest component of the NEI IRP is
540 the DIR, led by the NEI Scientific Director and comprising approximately 300 staff distributed
541 among 24 principal investigator-led research groups and seven core facilities. The smaller DECA
542 is closely associated with activities of the NEI Clinic, providing education and consultation on
543 clinical studies and conducting larger-scale epidemiological and population-based research.

544 Organizing Principles

545 **High-risk, high-impact, and more nimble research.** Research programs in the NEI IRP are
546 supported almost entirely with federally allocated funds. Unlike scientists in the extramural
547 community (e.g., at universities), intramural scientists do not access funding through the
548 competitive NIH grant process and are, in fact, ineligible for most federal grants. This unique
549 funding model means that budgets are relatively stable, and that IRP scientists can be nimbler in
550 their research choices. They can change direction quickly and pursue higher impact projects that,
551 because of their higher risk, might not receive support through the peer-review process.

552 **Emphasis on translational work.** IRP prioritizes research with potential to be translated into the
553 clinic. Key NEI examples include pioneering work in adaptive optics technology for imaging the
554 back of the eye, and the development of an induced pluripotent stem cell-based “patch” that is
555 now in a first-in-human clinical trial for treatment of AMD.

556 **Unparalleled Clinical Center.** The NIH Clinical Center – “America’s Research Hospital”– is
557 different from typical academic medical centers in that every patient is part of a research
558 protocol. Patients come from all over the world, often with rare, debilitating conditions for which
559 there are no satisfactory treatments. Absent revenue-generating pressures, IRP clinician/scientists
560 enjoy unparalleled freedom to study questions of their choice and to spend as much time as
561 necessary with their patients. Moreover, the seamless integration of the Clinical Center into the
562 research environment provides superb opportunities to conduct translational research leading to
563 clinical trials. The NEI Clinic pioneers many first-in-human therapy trials, often looking at safety
564 and efficacy. A number of databases and biospecimen repositories maintained by the NEI Clinic
565 are important resources for the ocular disease research community.

566 **Rare disease research.** Studying rare diseases often adds to the basic understanding of common
567 disease. The NIH Clinical Center specializes in rare diseases, with access to a unique patient
568 base. The NEI Clinic is important to the [NIH Undiagnosed Disease Program](#), a national patient
569 referral program, where ophthalmic findings are often critical to making the diagnosis. The NEI
570 National Ophthalmic Disease Genotyping and Phenotyping Network ([eyeGENE](#)[®]) is a genomic
571 medicine initiative that facilitates research into the mechanisms of rare inherited eye diseases and
572 accelerates pathways to treatments.

573 **Investment in talent.** The guiding philosophy in the IRP is to hire creative and talented scientists
574 with a diversity of backgrounds and experiences. NEI places a priority on hiring entry-level
575 investigators and emphasizes training, promoting, and retaining a diverse workforce.

First-in-human trial of a patient-derived stem cell-based therapy for AMD

Age-related macular degeneration (AMD) is a leading cause of irreversible vision loss. Drug treatments for the neovascular (“wet”) form have transformed eye care. Yet there is no treatment for the more common geographic atrophy (“dry”) form, which involves death of retinal pigment epithelium (RPE) tissue, the single layer of cells in the back of the eye that nurtures and supports the light-detecting photoreceptor cells. As RPE cells die, the photoreceptors eventually also die, resulting in blindness.

A team of scientists in the NEI IRP wanted to treat AMD by replacing dying RPE tissue with tissue derived from the patient, which should pose a lower risk of immune rejection after transplantation. The therapy involves removing a few blood cells from the patient and converting them into induced pluripotent stem cells (iPSCs), which have potential to form almost any type of cell in the body. These stem cells are coaxed into RPE cells which are grown as a confluent monolayer on a three-dimensional biodegradable scaffold.

The clinical trial journey began by confirming functional authenticity of these *in vitro* RPE monolayers and by evaluating the transplantation protocol in [animal models of AMD](#). The team innovated surgical techniques and tools, including an instrument they designed to insert the iPSC-derived RPE patch under the retina in the correct orientation. With clear evidence that the patch integrated in the animal retina and prevented blindness, the team began recruiting AMD patients in the [first U.S. clinical trial of patient-derived stem cell therapy](#).

As a manufacturing quality control measure, the team developed an [AI-based image analysis tool](#) that detected markers of RPE maturity and function in tissue patches to increase likelihood of efficient patch integration. Under the phase I/IIa clinical trial protocol, 12 patients with advanced-stage geographic atrophy will receive the iPSC-derived RPE implant in one eye and be closely monitored for at least one year to confirm safety.

576

577 **High research standards.** NEI Principal Investigators (PI) are reviewed at least once every four
578 years by the Board of Scientific Counselors. Unlike the peer review process for grants, the BSC
579 reviews the PI’s entire program, looking retrospectively at what has been accomplished, and
580 prospectively at what is planned.

581 **Collaborative environment.** The NIH IRP is a highly collaborative research environment and
582 home to leading scientists covering the full spectrum of biomedical disciplines and techniques.
583 Trans-NIH core facilities democratize access to cutting edge services and technical resources.
584 NEI supports several of its own cores that are available at no cost to NEI scientists.

585 [Strategic Planning and Future Directions](#)

586 A search process for a new NEI scientific director is underway and expected to be completed in
587 2022. Working with the new NEI Director, Michael F. Chiang, the new scientific director will
588 help establish IRP research priorities, recruiting strategies, and priorities for allocating resources
589 including equipment, operating expenses, personnel, and space.

590 NEI Strategic Plan: Areas of Emphasis

591 Research Domain: Visual System in Health and Disease

592 From Genes to Disease Mechanisms

593 **Charge:** *How can the identification of ocular disease genes be leveraged to develop new*
594 *strategies, models, and tools for elucidating genetic and environmental interactions at the*
595 *cellular and systems level, and thereby accelerate mechanistic understanding and therapy*
596 *development?*

597 **Background**

598 Until recently, doctors could administer a test and tell patients they had inherited a gene that
599 causes blindness, but there was no treatment to prevent blindness from developing. Now a new
600 gene therapy is changing the lives of children who might have experienced a lifetime of
601 blindness from a form of the genetic disease called Leber Congenital Amaurosis (LCA). In 2017,
602 when the FDA approved Luxturna® for treatment of LCA for patients with mutations of the
603 *RPE65* gene, it was the first such innovation in any field of medicine and finally achieved the
604 protracted promise of gene therapy. Introduction of a functional copy of the *RPE65* gene to LCA
605 patients with *RPE65* gene mutations resulted in partially restored visual function, first in animal
606 models, then in patients with LCA. Gene therapy for LCA represents a monumental achievement
607 not only for traditional bench-to-bedside drug development but also a demonstrated utility of
608 personalized genetics in improving the health of patients with intractable inherited diseases.

609 Unlike diseases caused by a single gene mutation, complex diseases such as AMD, glaucoma,
610 myopia (nearsightedness), and DR often involve interaction of many genes and environmental
611 factors. Once again, vision research innovators led the way, pioneering the first successful
612 Genome Wide Association Studies (GWAS) to discover genetic risk factors for complex
613 diseases. Not only did the watershed discovery of complement factor genes associated with
614 AMD risk point to new therapy targets, it also validated the genomics methodology that is now
615 used throughout biomedical research. However, clinical trials to block the complement pathway
616 have yet to pan out, suggesting complicated interacting disease mechanisms which may originate
617 early in life, long before signs and symptoms appear. This experience is not unique and while
618 genetic associations have been reported for many diseases, clear understanding of underlying
619 biological mechanisms are frequently lacking. Nonetheless, these diseases, many of which are
620 linked to aging, likely have pathological mechanisms that can be uncovered using established
621 and novel research strategies. Clearly defined disease mechanisms are crucial for the movement
622 of potential therapies from the bench to the clinic.

623 **Highlights of Progress and Ongoing Major Initiatives**

624 **The eye serves as an ideal target for innovating and applying genetic technology advances**

625 Just as the 1960s space race spinoffs fueled technological paradigm shifts, the human genome
626 project kicked off the “-omics” revolution, making genomic, transcriptomic, proteomic, and
627 other omics technologies cheaper and more accessible. Combining these new omics approaches
628 with recent computational advances like advanced data analytics and artificial intelligence (AI)

629 have made them even more powerful. The eye is a natural target for innovative research, due to
630 its accessibility for surgery and imaging, ocular immune privilege, and well-characterized
631 genetics. A game-changing advance—gaining single-cell resolution in transcriptomic analyses—
632 enables researchers to focus on individual cell types that had been difficult, if not impossible, to
633 separate from surrounding tissue. Integrative biology approaches, including mass spectrometry
634 platforms, reveal biology patterns and help answer research questions that evaded previous
635 reductionist experimental methodology. By combining clinical phenotype data with genomic,
636 transcriptomic, and proteomic datasets, researchers now have considerably more tools (e.g.,
637 imaging and genetic markers) for predicting disease development and progression, such as in DR
638 and glaucoma. New tools help define the roles of non-coding RNA species in ocular disease. To
639 investigate disease mechanisms and manipulate candidate gene factors, researchers can use
640 human tissue models derived from induced pluripotent stem cells (iPSCs) and 3-D organoids.

641 **First-in-human gene editing trial to repair mutation in rare form of blindness**

642 The field of gene therapy is once again being transformed, this time by the gene editing
643 technology named CRISPR. Editas Medicine, a biotechnology company built on work
644 accomplished by NEI researchers, is conducting the world's first-in-human trial utilizing
645 CRISPR genome editing medicine to help individuals with vision loss in Leber Congenital
646 Amaurosis caused by a mutation in the *CEP290* gene. CRISPR has also transformed research on
647 disease mechanisms by facilitating direct manipulations of genes more efficiently and easily than
648 before. Additionally, CRISPR technology has been used to create catalytically inert Cas9 fusion
649 proteins, which have a wide range of applications, including *in vivo* (inside the body) reversible
650 gene expression modifications; epigenomic engineering; and genomic imaging. These new tools,
651 platforms, and models will open new horizons for vision researchers attempting to uncover the
652 genetic contributions to sight-threatening diseases.

653 **Non-coding regulatory regions of genes control expression in different cell types**

654 When the Human Genome Project was completed at the turn of the 21st Century, it was
655 determined that only about one percent of the genome coded for proteins that create the structure
656 and function of our cells. But the NIH ENCODE Project estimates about 80 percent of the
657 genome encodes regulatory information, largely involved in tightly regulating gene expression
658 by cell type, timing, and environmental factors. Regulation manifests as chemical modifications
659 to DNA, epigenetics, or the cell-type specific pattern of tightly packed structure of DNA and
660 proteins called chromatin. Vision researchers have made significant strides in deciphering the
661 genome by establishing the relationships among gene regulatory factors (e.g., DNA-binding
662 transcription factors, chromatin remodeling enzymes, regulatory long non-coding RNAs) and
663 gene expression patterns in ocular tissues. These chromatin-based epigenetic pathways guide eye
664 development and play roles in many age-related diseases (e.g., cataract, DR, AMD).

665 **Cell miscommunication drives disease**

666 Understanding how gene variants lead to ocular disease requires understanding gene regulation,
667 mechanisms, and pathways. Genetics research has demonstrated a persistent theme—defective
668 cell communication is linked to ocular diseases:

- 669 • *Unfolded protein response (UPR)*: Some diseases, such as certain forms of cataract, are
670 potentiated by UPR, the biochemical signaling cascade that cells use to avoid accumulation
671 of toxic protein fragments by engulfing and recycling them.
- 672 • *Epithelial-to-mesenchymal transition (EMT)*: A cell signaling pathway that helps control cell
673 movement identity, EMT is involved in vision diseases in response to outside stressors and
674 post-surgical complications. Research suggests EMT may explain why some individuals
675 develop a complication called posterior capsular opacification after cataract surgery.
- 676 • *Growth factor signaling*: Transforming growth factor beta (TGF β), a growth factor that
677 controls multiple cell signaling pathways involved in gene regulation, is suspected of being
678 related to loss of blood-retinal barrier integrity in AMD patients with a specific gene
679 mutation (*HTRA1*). Another form, TGF β 2, may play a role in glaucoma pathogenesis, as
680 increased levels of this protein have been found in the aqueous humor of glaucoma patients.
- 681 • *Inflammation*: Maintenance of healthy vision requires finely tuned cell-cell communication
682 and balance of pro- and anti-inflammatory responses in the eye, with immune dysregulation
683 now identified as a contributing factor in multiple chronic eye diseases (e.g., AMD, uveitis).
- 684 • *Oxidative stress*: Ocular tissue is sensitive to environmental insults such as ultraviolet light,
685 smoking, and high sugar diets. These factors can increase oxidative stress, a biochemical
686 imbalance characterized by increase in free radical molecules, which can lead to increased
687 production of proinflammatory signals and growth factors, tissue damage, and programmed
688 cell death. In the cell, mitochondria can regulate oxidative stress, and impaired mitochondria
689 has been linked to a wide range of ocular diseases such as optic neuropathy, AMD, and DR.

690 **Large collaborations identified genetic risk factors in glaucoma and other complex diseases**

691 Genomics research has demonstrated the need for large consortia and team science. NEI has led
692 international collaborations to identify and explore the roles of gene variants in disease
693 mechanisms in AMD, glaucoma, DR, Fuchs' dystrophy, and myopia. Over 200 genes have been
694 linked to myopia, although their roles remain unresolved. The most common form of myopia has
695 been shown to be strongly influenced by environmental factors. NEI initiated the International
696 AMD Genetics Consortium (AMDGene), bringing together independent teams to harmonize
697 their genomics efforts and increase statistical power. The consortium has published its findings
698 since 2013, recently identifying 163,000 rare protein variants across 34 loci in AMD patients.

699 Similarly, despite being strongly heritable, the genetic underpinnings of Primary Open Angle
700 Glaucoma (POAG) had long-remained elusive. The NEI Glaucoma Human Genetics
701 CollaBORation (NEIGHBOR) identified over 130 genetic variants associated with elevated
702 intraocular pressure, a key POAG risk factor, from 140,000 patients in the U.S. and Europe.
703 These variants allowed the consortium to develop an experimental tool that predicts a patient's
704 risk of developing glaucoma with 75 percent accuracy. The NEI African Descent and Glaucoma
705 Evaluation Studies (ADAGES) have focused on a cohort of over 3,000 African Americans to
706 identify new genetic markers and bridge those with the biological risks underlying health
707 disparities in glaucoma. The success in identifying genes associated with complex diseases is
708 both a triumph of collaborative science and a scientific imperative for moving from genes to

709 disease mechanisms. Capitalizing on the momentum generated by these studies requires
710 construction of large curated datasets.

711 **NEI community resources catalyze clinical research**

712 It took 24 years from the discovery of *RPE65* gene to the FDA approval of gene therapy. While
713 the arc of research is long, NEI funds community resources to expedite translation from gene
714 discovery to understanding cellular mechanisms and developing therapies. For example, the
715 Diabetic Retinopathy Clinical Research (DRCR) Retina Network brings together academic
716 centers and community practices to perform clinical trials that test drug safety and efficacy.
717 Having achieved success in the form of new therapies for DR, DRCR expanded into the Retina
718 Network to study other diseases like AMD. Furthermore, eyeGENE[®] is a centralized research
719 platform focusing on rare diseases and gene discovery, and has been recently transferred to the
720 Biomedical Research Informatics Computing System (BRICS), hosted by NIH to improve public
721 access to data. This ocular rare disease infrastructure has enabled a pipeline of gene therapies
722 poised for clinical translation. The Eye Genotype Expression database (EyeGEx), developed by
723 NEI investigators, provides a GWAS data analysis resource for researchers in the community.
724 This community-accessible infrastructure helps speed introduction of new therapies to the clinic.

725 **Research Needs, Gaps, and Opportunities**

726 **Build centralized curated databases**

727 Although the genome has been parsed to unprecedented levels, there is an underrepresentation of
728 ocular tissues in publicly available genomic, transcriptomic, and epigenetic databases.

- 729 • Curate databases to publicly share disparate data and establish standard data representation
730 models for the community. Multi-omic analyses can help identify new pathogenic mutations
731 in ocular disease genes and improve understanding of their mechanisms.
- 732 • Develop and implement bioinformatics and machine learning algorithms into datasets to aid
733 genetic discovery and analysis. This might include analysis of whole exome sequencing,
734 epigenetics, gene transcription network identification via ChIP-seq, studies of histone
735 modifications, metabolomics, or redox/proteomics analyses.

AMD Integrative Biology Initiative creates a stem cell research resource

While genomics research has strongly associated AMD with specific gene variants (e.g., *CFH* and *HTRA1/ARMS2*), the pathways and mechanisms have not been verified. Investigators increasingly believe integrative or systems biology approaches are necessary to uncover their role in pathogenesis. Thus, NEI launched the AMD Integrative Biology Initiative, which makes iPSCs derived from the Age-Related Eye Disease Study (AREDS2) participant cohort available to researchers along with their associated genomic and clinical datasets. In addition to making iPSCs derived from participants available, researchers have access to participants' deidentified genomic and ocular imaging data so they can tease out associations between high-risk gene variants and molecular and clinical phenotypes. Moving forward, all of these data will be augmented, shared, and accessed by researchers throughout the community.

736

737 Bridge gaps in model system development

738 Well-defined animal and cell-based model systems constitute the foundation of both basic and
739 translational research. Yet, many existing models for complex disease do not reproduce all the
740 phenotypes seen in human patients or accurately reproduce relevant human anatomy. To
741 complement animal models, NEI has recently stimulated significant progress in generating
742 human cell-based model systems, including iPSCs, 3-D organoids, and tissues-on-a-chip. Human
743 tissue cultures offer greater fidelity to human gene/cell mechanisms but lack the systems level
744 complexity of animal models.

- 745 • Establish standards and best practices for developing cell-based models (including co-
746 cultures of different cell types).
- 747 • Address gaps in animal models, such as a model with high density of cone photoreceptors
748 like the primate fovea. To study connections between genes and disease mechanisms, create
749 animal models engineered to provide temporal and/or spatial control of gene expression.

750 Identify genomic targets underlying health disparities

751 GWAS have been extensively used to find gene variants associated with ocular disease. Most of
752 this work has been done in populations of European descent, whereas POAG disproportionately
753 impacts African Americans, Latinos/Hispanics, and American Indian populations. Studies in
754 different racial populations suggest different genetic risk factors and disease mechanisms,
755 implying that POAG therapies may be tailored to an individual's genetic background. NEI has
756 recently funded GWAS focused on underrepresented communities such as [ADAGES](#), which
757 studies the genetics influencing glaucoma in African American populations, and the [POAAG](#)
758 [Study](#), assessing the association between gender and glaucoma among African Americans, while
759 examining demographic, systemic, and behavior risk factors. Health disparities research should
760 go beyond describing differences; efforts need to identify biological explanations for the
761 differences (e.g., corneal thickness correlates with glaucoma risk in African Americans). Social
762 determinants that influence health across the age spectrum may exert epigenetic effects.

- 763 • Target genomic studies for common and rare diseases in understudied minority populations
764 and investigate precision medicine for disease therapy. Results from POAG conducted with
765 different racial populations indicated different genetic risk factors and disease mechanisms,
766 implying that POAG therapies may need to be tailored to an individual's genetic background.
767 • Evaluate the clinical impacts of disparities affecting vulnerable populations, such as the
768 economically disadvantaged, and those with disabilities or limited access to healthcare. For
769 example, eyeGENE® is shifting its focus to rural populations, underrepresented minorities,
770 and ultra-rare disease populations.

771 **Balance rare and complex disease research**

772 Although rare diseases affect small portions of the population, they often cause debilitating,
773 irreversible blindness as the result of unique pathologies. For example, Stargardt disease and
774 Retinitis Pigmentosa (RP) blind over 100,000 Americans despite being considered rare diseases,
775 and present a pressing need for new therapeutic development in addition to complex blinding
776 diseases like AMD. Unique pathologies in the eye can sometimes provide insights for treating
777 diseases in other organs and vice versa (e.g., Usher Syndrome, Sjögren's syndrome).

- 778 • Continue to study blinding diseases with the most severe, immediate impact.
779 • Integrate multiple factors when studying rare diseases, such as unique research potential and
780 total disease burden across an individual's lifespan. Rare diseases often present important
781 research opportunities, potentially providing new insights into vision mechanisms and other
782 ocular disease pathways. For example, Stargardt dystrophy provides insights for AMD, some
783 rare forms of cataract and glaucoma yield knowledge about the more common forms, and
784 Fuchs' corneal dystrophy informs disease mechanisms of more common corneal diseases.
785 • Build on progress in gene therapy for both rare and complex diseases.

786 **Lead new progress in gene therapy**

787 Unique advantages of the biology of the eye, such as well characterized genetics, robust animal
788 models, ocular tissue accessibility, relative immune isolation, and the ability to treat one eye and
789 have the other as a control, have led to pioneering gene therapy successes for rare ocular
790 diseases. Building off this progress, gene-based therapy trials are underway or poised to begin
791 for rare diseases including RP, Usher syndrome, choroideremia, Leber Hereditary Optic
792 Neuropathy, and retinoschisis. For decades, NEI has invested in vector development (the
793 modified virus or nanoparticle that delivers the therapeutic gene into the cell) and has conducted
794 extensive preclinical tests to ensure safety and optimized drug delivery. Additionally, gene
795 therapy may offer new solutions for treating complex diseases such as AMD and DR.

- 796 • Optimize gene delivery for the eye. Different viral systems may provide specific targeting for
797 specific cell types or allow for packaging of larger genes than is possible using adeno-
798 associated viral vectors. Non-viral gene delivery systems, such as nanoparticles, are non-
799 immunogenic, customizable, and can deliver large genes. Optimization of gene promoters
800 can improve targeting of cell-type, timing, and cellular conditions.
801 • Develop and validate outcome measures to assess impact in clinical trials. These should
802 include structural and functional metrics and may vary based on patient age and disease state.

- 803 • Explore strategies to treat complex disease such as down-regulating expression of specific
804 genes or gene editing.

805 **Understand and combat angiogenesis in vision disease**

806 When disease interrupts blood supply to tissues, it results in hypoxia (inadequate oxygen), which
807 can lead to angiogenesis (abnormal growth of new blood vessels). Some leading causes of
808 irreversible vision loss are retinal vascular diseases including AMD, DR, ROP, and retinal vein
809 occlusion. Angiogenesis has also been implicated in inflammatory diseases like herpes stromal
810 keratitis in the cornea. The vision research community has made great strides in using new
811 imaging modalities to track the development of vascular abnormalities in disease. For example,
812 OCT and OCT-angiography (OCT-A) have become ubiquitous in clinical practice to identify
813 individuals at risk for vision loss due to abnormal blood vessel growth in the eye.

- 814 • Collaborate with angiogenesis researchers in other fields to encourage innovation across
815 research disciplines, such as oncology, which has developed successful drugs for blocking
816 angiogenesis. Vision researchers can leverage advantages of the eye, such as advanced
817 imaging, genetics, and AI to test new therapies.
- 818 • Expand the study of angiogenesis in the retina, including interactions with neural retina to
819 understand regulatory effects of different cell types on one another and effects on
820 pathophysiology of disease and vision. Collaborate with imaging researchers to examine new
821 image biomarkers (e.g., OCT, OCT-A) for ocular disease.

822 **Integrate research on disease mechanisms and public health impacts of refractive error**

823 Many Americans exhibit different types of refractive errors, blurred vision caused by changes in
824 the shape of the eye that keeps light from focusing correctly. Over the last few decades, there has
825 been a particularly dramatic increase in the prevalence of myopia at a rate too rapid to be
826 explained by genes alone. Severe myopia is also linked to a variety of other potentially blinding
827 ocular diseases, such as myopic maculopathy, glaucoma, retinal detachments, and cataracts.

- 828 • Focus on the underlying genetic, physiologic mechanisms, and environmental factors related
829 to refractive error development to address this increasing public health concern. For example,
830 can children spending time outdoors in broad spectrum sunlight mitigate their genetic risk for
831 severe myopia? Elucidating these complex interacting mechanisms may point the way
832 towards new prevention strategies.

833 **Understand the connections between aging and eye diseases**

834 As the population in the U.S. skews older, age-related diseases such as cataract, glaucoma,
835 AMD, and presbyopia present critical public health challenges. The confluence of research on
836 aging and vision will provide different perspectives and tools to approach common problems.
837 For example, vision scientists have been collaborating with Alzheimer's Disease researchers to
838 identify ocular biomarkers for diagnosis and to monitor disease progression. Researchers are also
839 exploring parallel mechanisms and manifestations of Alzheimer's Disease and AMD.
840 Furthermore, the aging eye may be at greater risk from oxidative stress. Recent work suggests
841 critical events in eye development and disease are affected by redox status, which is the balance

842 between antioxidant defense systems and reactive oxygen species (ROS). Research on the
843 components and their impact on this system can provide promising approaches for preventing,
844 delaying, or treating ROS-related diseases in the aging eye, such as cataracts.

- 845 • Improve aging model systems for vision research; there are limitations in using acute models
846 to study chronic diseases like glaucoma.
- 847 • Examine the roles of redox biology and mitochondrial function in ocular health. Redox
848 perturbations can contribute to age-related diseases like glaucoma, cataract, and AMD.
- 849 • Dissect gene and environmental networks that connect aging and eye diseases.
- 850 • Identify ocular biomarkers (e.g., OCT) that may be used to predict, diagnose, or monitor age-
851 related disorders such as Alzheimer's Disease. Explore parallel mechanisms and
852 manifestations of systemic and ocular disease (e.g., Alzheimer's Disease and AMD).

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Biology and Neuroscience of Vision

854 **Charge:** *Visual neuroscience covers disparate specialties including corneal nerves,*
855 *oculomotor system, photoreceptors and phototransduction, retinal circuitry, optic nerve, and*
856 *central visual processing. What are the unifying issues, common problems, or top priorities of*
857 *vision neuroscience research that NEI should address?*

858 Background

859 Vision is the dominant sensory modality in humans, occupying roughly one third of the cortex
860 and dozens of subcortical regions in the brain⁴. Visual processing starts with neural responses in
861 the retina, the thin tissue at the back of the eye containing photoreceptor cells. The retina is part
862 of the central nervous system (CNS) and has been a cornerstone for innovation in neuroscience
863 research. The unique experimental accessibility and highly ordered anatomy of retinal circuitry
864 have enabled rigorous investigations of synaptic and circuit function. Thus, the retina serves as a
865 model system for understanding the function of brain circuits.

866 The retina communicates with the rest of the brain via impulses in the optic nerve, which is made
867 of RGC axons. In the brain, most image processing information is relayed through the thalamus
868 and midbrain, before projecting to the visual cortex. NEI supports a robust portfolio of research
869 on visual processing in the brain, which itself serves as the model for how the brain is organized
870 and how it functions. NEI has supported the work of seven Nobel Prize laureates, starting with
871 foundational research by Hubel and Wiesel, who identified the functional organization of visual
872 cortex and critical periods that use visual activity to shape brain development.

873 The neurobiology of the eye involves more than vision. Intrinsically photosensitive retinal
874 ganglion cells (ipRGCs) play roles in visual perception and are also crucial for regulation of
875 circadian rhythms, sleep, pupil constriction, melatonin levels, and development. The cornea
876 contains the highest density nerves of any tissue in the human body and these nerves convey pain
877 and homeostatic information. The brain sends outgoing messages (efferents) to the lacrimal
878 glands for releasing tears, and to the oculomotor system to control blink and eye movements.

879 Most vision-related problems have a neural component, including retinal degenerative diseases,
880 like AMD; retinopathies that impact survival of retinal neurons; color blindness; diseases
881 affecting the optic nerve, such as glaucoma, optic neuritis and multiple sclerosis; dry eye and
882 corneal pain; and visual processing disorders, such as amblyopia, a developmental condition
883 whereby the brain suppresses information from one eye. NIH uses an inclusive definition of
884 neuroscience that includes research on retina cellular biology, glaucoma biomechanics, cortical
885 circuitry and maps, and perception studies: three quarters of the NEI research portfolio fits
886 within this category. Similarly, the trans-NIH BRAIN Initiative, which does not come from NEI
887 funds, is substantially weighted toward vision, with about 45 percent of funding awarded to
888 teams that include NEI investigators and/or vision research.

⁴ Van Essen, D. (2004) Organization of visual areas in macaque and human cerebral cortex. In *The Visual Neurosciences* (Vol 1), (Chalupa and Werner, eds) pp. 507-521, MIT Press

NIH Brain Research through Advancing Innovative Neurotechnologies® (BRAIN) Initiative

The NIH [BRAIN Initiative](#), launched in 2014, is developing the imaging and functional tools to revolutionize our understanding of the human brain. NIH leads this public-private initiative and coordinates partners from industry, academia, and other federal research agencies. The initiative has multiple foci, such as creating a complete census of the types of cells in the brain and their properties, developing new technologies for large-scale recording and manipulating neural activity, and inventing the next generation of technologies for observing and controlling the activity of neurons in the human brain. A second stage of research is now underway to apply newly developed tools to dissect specific circuits and systems in the brain. NEI support of vision neuroscience positions the field as a central topic in future BRAIN research.

BRAIN Initiative Highlights

- BRAIN Investigators generated a **complete retinal cell atlas**, first in mouse, then in human, using Drop-seq, a technique that analyzes different cell types in complex tissues.
- The online game, **EyeWire**, is a citizen science project that has amassed [a 3-D interactive online “museum”](#) of retinal cell types and their connections with other neurons. [EyeWire](#) uses crowdsourcing to help trace neurons and their synapses from 2-D grayscale serial electron microscopy images of mouse retina into colorful 3-D representations of the neurons. Since 2012, EyeWire gamers have mapped thousands of retinal neurons, including nearly 400 retinal ganglion cells. The EyeWire BRAIN project is using genetic control tools to understand the functional connectome and ultimately behavior.
- Using a dataset collected by a consortium of laboratories and led by NEI investigators, the **Machine Intelligence from Cortical Networks (MICrONS Explorer)** program is developing a visualization tool that features excitatory cortical neurons from mouse primary visual cortex.
- The **Orion** brain prosthesis holds promise for blind individuals to have some functional vision perception by electrically stimulating the visual cortex directly in response to images captured by a spectacle-mounted camera. Blind study participants have reported a range of visual experiences, such as being able to tell when approaching a doorway, differentiating sidewalk from grass, and even reproducing letters on a touchscreen with striking correspondence between projected and perceived shapes of the letters.

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Highlights of Progress and Ongoing Major Initiatives

891 **NEI leverages trans-NIH Neuroscience initiatives for connectomics and neurotherapeutics**

892 NEI operates within a larger neuroscience community at NIH, with significant investment in the
893 **NIH BRAIN Initiative** (see sidebar) and the **Blueprint for Neuroscience (BPN)**. BPN is a
894 collaborative framework that includes 14 NIH Institutes and Centers (IC) whose mission
895 includes support for research on the nervous system. By pooling resources and expertise, BPN
896 identifies cross-cutting areas of research and addresses challenges too large for any single IC.

897 The current NEI contribution of \$4.5 million/year is the third largest among BPN institutes. One
898 successful BPN project is the Human Connectome Project (HCP). Connectomics is the study of
899 maps of neuron connections in a tissue, and HCP aims to collect comprehensive, high resolution
900 maps of neuronal connections, resting state and activity-driven functional imaging, genetics, and
901 behavioral data from a large cohort of participants, including developing children during critical
902 developmental stages, and an aging adult population. NEI is now leveraging the HCP database
903 for collecting and sharing data on subjects with relevant diseases. NEI supports two disease-state
904 projects: one to examine changes in visual cortical connectivity following central visual field
905 loss, and another to establish human connectomes in low-vision, blindness, and following sight
906 restoration.

907 Another successful BPN collaboration was the establishment of a neurotherapeutics network
908 aimed at translating bench science to new therapies for disease. The network helps academic
909 researchers navigate the drug development arena through funding for research, expert
910 consultants, and contracts for formulation and toxicology. Three drug development projects are
911 approaching Phase I clinical trials, including one from an NEI investigator with a promising new
912 therapy for dry AMD, for which there is currently no available treatment.

913 **Neuroscience toolbox provides resolution from molecules to circuits to function**

914 *Imaging and AI.* A field as broad and tantalizing as neuroscience is perpetually innovating and
915 integrating disparate technologies, from imaging to genetic engineering to physiology to AI.
916 Vision neuroscientists have traditionally driven many of these innovations, but also recognize
917 opportunities to adopt technology from other disciplines, resulting in a flexible toolbox to study
918 neurobiology structure, function, and behavior. For example, adaptive optics (AO) is a tool,
919 originally developed in astronomy, that uses deformable mirrors to compensate for optical
920 aberrations enabling real-time resolution of individual photoreceptors and other retinal structures
921 noninvasively. AO researchers can track changes over time, returning to the same cells months
922 or years later, to detect structural rearrangements and dysfunction of the retina in disease.
923 Another imaging tool uniquely suited for the eye, OCT, noninvasively reveals cross-sections of
924 the retinal neural layers. These imaging technologies, coupled with AI, become powerful
925 diagnostic tools to model visual function. Multi-photon fluorescence imaging in awake rodent
926 models allows precise temporal and spatial resolution of individual synapses (boutons) as they
927 function; this is fundamentally advancing our understanding of visual processing.

928 *Molecular biology.* The molecular revolution has transformed neuroscience. High throughput
929 sequencing has profiled cell types and disease states in the visual system. RNA-seq has advanced
930 understanding of gene expression from individual cells in the retina, enabling the identification
931 of retinal cell types, investigation of gene networks driving retina development, and insightful
932 comparisons across retinal regions and species. Gene editing using CRISPR can help understand
933 the role of specific proteins in neurons and can be used for vision therapies. Introducing opsin
934 proteins renders them sensitive to light; therapeutically, these optogenetic manipulations in retina
935 neurons restored visual perception in animal models with dysfunctional photoreceptors.

936 *Physiology and computational neuroscience.* Neuroscience is unique among the disciplines for
937 its study of neuron cells, which are excitable and communicate electrically with one another,
938 ultimately leading to perception and behavior. Computational neuroscience has driven models of
939 brain processing and function and is often powered by simultaneous recording of the electrical
940 activity of numerous neurons using multielectrode arrays in the visual system or by whole brain
941 functional imaging (fMRI, PET). New optical methods enable surveillance of a whole population
942 of cells with reasonably fast temporal resolution. Multielectrode recordings have enabled
943 documenting spontaneous retinal waves critical for early patterning *in utero*, defining functional
944 connectivity within the retina at the resolution of single photoreceptors, and identifying the brain
945 areas involved in vision driven-motor tasks. The fundamental research of visual processing is
946 important for treating brain-based visual impairment and developing visual prosthetic devices.

947 **Atlas of retinal cells and their connections provides new foundation for neuroscience**

948 There are five major classes of neurons in the retina (photoreceptors, bipolar cells, amacrine
949 cells, horizontal cells, RGCs), which are traditionally subdivided either by their anatomy
950 (location, size, shape, neurite arborization) or their electrical responses to stimulation. New
951 methods that combine these parameters with gene expression profiles have allowed research
952 teams to systematically catalog all the subtypes, confirming known cells and identifying subsets,
953 illuminating cell diversity and function across retinal regions. High resolution imaging
954 methods—including 3-D electron microscopy and labelling cells with viral vectors—are
955 expediting connectomics, identifying novel circuits, and enhancing our understanding of
956 neuronal diversity in the retina. This will inform computation models of the retina and provide a
957 larger picture of neuronal circuit dynamics in states of health, disease, and injury.

958 **Primate-specific fovea has unique properties distinct from other regions of the retina**

959 The fovea is a pit in the retina packed with cone cells, and the spot where visual acuity is the
960 highest. In mammals, a fovea is present only in simian primates. Genetic profiling has helped
961 distinguish and classify subtypes of retinal neurons and highlight differences between foveal and
962 peripheral retina. Functional analysis of primate foveal and peripheral cones demonstrates
963 differences in their physiological responses to light. This knowledge will improve understanding
964 of the unique properties of human foveal vision (which drives high-accuracy daytime vision) and
965 shed light on mechanisms of diseases affecting central vision, most notably AMD.

966 **Non-image forming ocular neuroscience complements sight pathways**

967 *Alternative light detection pathways.* Non-image forming ipRGCs use a protein, melanopsin, to
968 independently detect light and have a role in regulating the circadian clock, pupil light responses,
969 and mood. They also modulate the information transmission rates of other RGCs.

970 *Ocular pain.* Ocular pain causes significant morbidity, and is frequently associated with dry eye
971 disease (DED), which affects nearly one tenth of adult Americans, particularly women and the
972 older population.⁵ Recent findings have revealed neural mechanisms for pain versus itch and

⁵ Farrand, K. F., Fridman, M., Stillman, I. Ö., & Schaumberg, D. A. (2017). Prevalence of diagnosed dry eye disease in the United States among adults aged 18 years and older. *American journal of ophthalmology*, 182, 90-98.

973 their differential expression in corneal versus conjunctival tissues. Emergence of *in vivo* imaging
974 of corneal nerves allows direct assessment of nerve damage in the corneal epithelium, which can
975 increasingly be correlated with functional problems. While DED can arise from tear deficiency,
976 it involves a broad group of anterior surface issues that cause a sensation of dry eye pain.

977 *Oculomotor control.* The combination of technical advances, neurophysiology, and modeling has
978 made the oculomotor system the best understood motor system in the primate brain. This is
979 critical not only for clinical reasons (e.g., strabismus, misalignment of the eyes), but also for
980 demonstrating fundamental principles of how the brain uses sensory input, including vision, to
981 generate behavior. New technologies provide opportunities to study natural vision in freely
982 moving experimental subjects, and approaches involving naturalistic visual input and modeling
983 are improving the understanding of interactions between movement and vision. Building on the
984 successes in understanding brain processing and leveraging the elegance of precise visual control
985 and the capacity for primates to learn complex tasks, visual system researchers have pioneered
986 the study of higher-level processes such as decision-making and attention.

987 Research Needs, Gaps, and Opportunities

988 **Understand systems neurobiology of visual processing, psychophysics, and behavior**

989 Although a systematic understanding of retinal computations and mechanisms is within view,
990 fundamental gaps in knowledge exist regarding the role of the retina and the processing of visual
991 signals in higher brain regions.

- 992 • Understand retinal processing and functional differences between subtypes of neurons. There
993 are over 20 types of RGCs in primates and over 60 types of amacrine cells. Even within
994 subtypes, regional processing differs in foveal versus peripheral retina.
- 995 • Create a neuron census and understand the computational and network connectivity roles in
996 interconnected vision-processing brain areas. Furthermore, the role of non-neuronal cells such
997 as glia and endothelial cells is critical for understanding degenerative and vascular diseases.
- 998 • Dissect the visual pathways that emerge within the retina and drive the rest of the brain.
999 Early research identified magno- and parvo-cellular pathways relaying messages from retina
1000 to thalamus to cortex. Now, researchers can identify at least 40 parallel pathways, but their
1001 functional differences and interactions are not clear.
- 1002 • Elucidate the mechanisms, circuits, and neural computations for non-image-forming vision,
1003 including how light regulates circadian rhythms, sleep, hormone levels, and mood.

1004 **Coordinate research on cerebral visual impairment**

1005 Cerebral (or cortical) visual impairment (CVI) is an umbrella term for subnormal visual function
1006 resulting from injury to vision processing centers, including higher order association areas in the
1007 brain. Etiologies include perinatal brain damage (*see sidebar in Individual Quality of Life*
1008 *section*). CVI has distinct clinical features compared to brain-based visual impairment later in
1009 life, since damage to the visual pathways in CVI occurs during the window of visual

Clinical Endpoints in Neuro-Ophthalmology Workshop

In June 2019, NEI and FDA hosted a workshop on Neuro-Ophthalmology, particularly to develop meaningful clinical endpoints for optic nerve damage (neuropathy). Clinicians have relied on an eye chart to assess eye health since the 19th century, yet there is no simple measure of the brain's visual function. Functional vision can be measured through behaviors and the study of perception (psychophysics). There need to be improved tests of visual function, including those that can accurately diagnose people who are unable to report what they are experiencing. There is also a need to adapt metrics to assess low vision in visually impaired individuals. Low vision research suffers the drawback of lacking reproducible visual metrics across scales of function. Similarly, there are few objective and quantitative assessments of occupational therapy interventions for ocular motor dysfunction.

FDA has a guidance document specifying qualifications of patient-reported outcomes, and does not recognize the NEI Vision Function Questionnaire, which measures the dimensions of self-reported vision-targeted health status for persons with chronic eye diseases. In general, ophthalmology lacks well-defined endpoints compared to fields such as cardiology and neurology. Optic neuropathies have different stages during disease progression and different functional outcomes during and after treatment.

The workshop recommended categorizing reported outcomes of conditions objectively and choosing which of those quantifiable measures are best suited for assessing the conditions. It also recommended the need to develop and validate a tool to measure visual function using patient-reported outcomes, like multiple sclerosis or stroke assessments. To ensure data collection and interpretation is consistent across clinical studies with evolving methods of measurement and output, consistent definitions are needed.

1010 development. In a 2007 study, CVI diagnosis accounted for roughly one quarter of children with
1011 visual impairment in the U.S. from birth to age three.⁶ Children with CVI may have subnormal
1012 vision despite an otherwise healthy eye exam, and therefore the condition has historically been
1013 under recognized. Individuals with CVI may exhibit a constellation of impairments, including
1014 cerebral palsy and cognitive delay, further complicating accurate diagnosis and treatment.
1015 Prevention and management strategies will require better understanding the causes of CVI.
1016

- 1017 • Partner vision care professionals with relevant scientific and stakeholder communities on
1018 CVI workshops or initiatives that bring together different expertise, including rehabilitation
1019 specialists, educators, and patient families.
- 1020 • Conduct careful clinical phenotyping to identify quantifiable biomarkers of disease to allow
1021 for more accurate diagnosis, risk prediction, and evaluation of treatment efficacy over time.
- 1022 • Create an evidence-based age-appropriate test battery and CVI classification system that
1023 measures visual parameters such eye movement kinematics, visual field function, visual

⁶ Hatton, D. D., Schwietz, E., Boyer, B., & Rychwalski, P. (2007). Babies Count: the national registry for children with visual impairments, birth to 3 years. *Journal of American Association for Pediatric Ophthalmology and Strabismus*, 11(4), 351-355.

- 1024 attention and neglect, spatial vision, visual crowding, color vision, and other perceptions.
1025 Metrics used to assess stroke or traumatic brain injury (TBI)-mediated visual dysfunction
1026 could serve as a starting point.
- 1027 • Understand the neural basis of CVI. New functional imaging technologies can anatomically
1028 isolate affected regions in patients.
 - 1029 • Explore neuroplasticity-based therapies. Amblyopia and stroke rehabilitation can be used as
1030 models to apply to injury in the developing brain.
 - 1031 • Research and disseminate effective clinician awareness strategies to increase timely
1032 recognition and diagnosis of CVI when rehabilitation would be most effective.

1033 **Harness neurodevelopment and plasticity in degenerative disease and injury**

1034 Visual neural circuitry is not fully wired at birth but relies on visual stimulation. For example,
1035 children develop amblyopia (lazy eye) when their brains do not receive a clear image from the
1036 eyes during the critical early period of development. Also, the [Regenerative Medicine](#) section
1037 and the NEI Audacious Goals Initiative are focused on restoring vision through regeneration of
1038 the retina and optic nerve. Recapitulating development to facilitate RGC reconnecting to distal
1039 brain targets could require harnessing brain plasticity, which is the ability of the neurons to form
1040 and reorganize synaptic connections, especially in response to experience or injury. In the cortex,
1041 neuroplasticity is central for learning and memory. Plasticity could be maladaptive when the
1042 wrong connections form—leading to undesirable or harmful consequences. Harnessing adaptive
1043 plasticity by understanding the most receptive disease stages and knowing which cells to
1044 modulate will be critical for successful neuro-regenerative therapies.

- 1045 • Compare developmental plasticity and adult plasticity in the normal retina, in disease (e.g.,
1046 glaucoma, retinal degeneration), and in brain-based visual impairments (e.g., amblyopia,
1047 TBI). The visual system is a model for CNS plasticity because of the ability to manipulate
1048 visual experience in adulthood, as well as during development before and after birth.
- 1049 • Compare neurodegeneration in retina versus other brain regions involved in vision.
1050 Determine if gene expression in different neuron types relate to connectivity and cell
1051 function under regular homeostasis and during varying levels of stress, injury, or aging.
- 1052 • Investigate plasticity induced by cell death, and track how plasticity is impacted (e.g.,
1053 reversed or amplified) by vision-restoration therapies like gene therapy or cataract surgery.
1054 Can neuroplasticity be harnessed to guide therapy development? Determine how plasticity
1055 and rewiring affect disease progression in the central versus the peripheral nervous systems.
- 1056 • Manipulate extracellular matrix factors and immune cells in perineuronal nets (PNN) as
1057 potential therapeutic approaches to modulate plasticity. PNNs surround some types of
1058 neurons and regulate neural plasticity. In visual cortex, PNNs appear during development and
1059 are implicated in closing the critical period for visual plasticity.

1060 **Overcome neurobiological challenges to next generation prosthetics**

1061 Restoring sight to blind individuals using a microelectrode array to stimulate visual processing
1062 centers was science fiction until 2013, when FDA approved the first retina prosthesis, ARGUS

1063 II. Visual cortex prostheses are now undergoing clinical trials. Next generation prostheses may
1064 take advantage of technologies such as optogenetics, chemogenetics, and nanotechnology.

- 1065 • Determine minimum specifications (e.g., resolution, visual field size) needed to provide
1066 useful vision. Empirical results from existing prosthetics and from regenerative therapies
1067 suggest users can identify objects and perform tasks with only sparse visual information.
- 1068 • Integrate knowledge of cell type diversity into prosthetic design. One gap in prosthetic
1069 development is stimulating the right cell types at the right time, for example, to avoid
1070 simultaneously stimulating excitatory and inhibitory neurons in a circuit.

1071 **Explore mechanisms underlying ocular pain and itch**

1072 Ocular pain is primarily mediated by sensory nerves in the cornea, while itch is primarily
1073 mediated by sensory nerves in adjacent ocular tissues, such as the conjunctiva. Pain and itch
1074 have a significant impact on daily living and quality of life, but research in this area falls outside
1075 the typical spheres of both vision research and pain research. Ocular pain has many different
1076 causes such as injury to corneal nerves (including refractive surgery), infections, and aging. Pain
1077 may also manifest as an extreme sensitivity to light, or photophobia. Clinical diagnoses and
1078 treatment are further complicated by evolving definitions of ocular pain and DED. Another
1079 poorly understood neurological eye condition is blepharospasm, involuntary tight closure of the
1080 eyelids, which is thought to involve basal ganglia control of eyelid muscles.

- 1081 • Develop ocular pain and itch initiatives focused on interdisciplinary research.
- 1082 • Define neural and molecular mechanisms that mediate corneal sensation, ocular itch, reflex
1083 tear production, and photophobia, including potential therapeutic targets.
- 1084 • Compare mechanisms underlying peripheral and central ocular pain.
- 1085 • Determine if changes in corneal innervation are associated with persistent ocular pain,
1086 including in conditions that mediate small fiber neuropathies.
- 1087 • Understand why plasticity following acute injury (e.g., refractive surgery) causes dry eye and
1088 pain sensation, but regular weekly turnover of the epithelium does not lead to pain.

1089 **Recognize special requirements for animal models in neurobiology**

1090 While visual neuroscientists use a number of animal models including cat, rabbit, tree shrew, and
1091 ferret, the dominant models are rodents, which are cheaper, quicker, and easily manipulated with
1092 genetics tools, and nonhuman primates (NHP), which provide a closer reflection of the human
1093 system because they possess a retinal specialization lacking in other mammals, called the fovea.

- 1094 • Promote synergy between labs that work on different animal models.
- 1095 • Expand technological advances or neuroscience discoveries made in one model to other
1096 systems and research questions.
- 1097 • Advance NHP research techniques and primate research centers infrastructure.
- 1098 • Leverage partnerships to facilitate access to human and NHP tissue for research. While
1099 access to eye tissue is limiting for some types of research, particularly electrophysiology,
1100 which requires fresh tissue, many logistical, philosophical, and procedural challenges exist,

1101 such as protocol regulations and guidelines, which delay obtaining and transporting human
1102 tissues over long-distances while preserving them for research.

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Immune System and Eye Health

Charge: *The eye is a relatively unique, isolated “immune-privileged” compartment, yet many chronic eye diseases including dry eye disease, uveitis, age-related macular degeneration, and optic neuritis have an immune component. Furthermore, ocular therapies must be designed to function in concert with ocular immunity. How can NEI develop cross-cutting program priorities and overarching goals for ocular immunology, infection, and inflammation biology?*

Background

The eye has a unique, nuanced relationship with the immune system. Skin grafts survived prolonged periods of time in rabbit eyes instead of generating an immune response, which led to the concept of “ocular immune privilege” in which the eye is excluded from immune system surveillance. Clinically, this led to the success of corneal transplantation, which was accepted at rates unlike any other organ grafts, and in 1905 became one of the first successful transplants of human tissue. The ocular surface must protect against the external environment yet also maintain optical clarity, which is compromised by inflammation. In the retina, the pigment epithelium was believed to maintain the blood-retinal barrier that prevented infiltration of immune cells into the retina. Breaches in the blood-retinal barrier brought about by ocular trauma, for example, were known to allow the immune system greater access to ocular tissue, resulting in bilateral inflammation severe enough to threaten patients’ sight. While the eye may be isolated from the main immune system in the body, it is becoming clear that the eye has its own immune system. Recent findings suggest the eye is protected by its own specialized immune cells.

Paradoxically, lags and gaps in progress within this field result from early success in treating ocular immune diseases. Corticosteroids, an older class of anti-inflammatory drugs, were found to be relatively effective at treating eye inflammation such as uveitis. For many patients, though, corticosteroids do not help to prevent vision loss. Also, these drugs have significant side effects such as increased risk of glaucoma, cataract formation, and opportunistic infection. Thus, alternative therapies are warranted.

Understanding immune signaling pathways may lead to new ocular therapies. Neurodegenerative diseases of the eye are now recognized to have immune system involvement. Landmark genomic studies of AMD identified the significant role played by complement genes from the innate immune system, but that breakthrough in 2005 has yet to yield new therapies. Recently, the role of the microbiome in modulating immune factors has shown therapeutic promise for inflammatory diseases. Vision-threatening and painful viral infections, such as herpes zoster ophthalmicus (HZO) and herpes simplex virus (HSV), have some clinical similarities in that primary infection is followed by latency, and recurrent infection is frequently associated with chronic and/or recurrent ocular disease, both of which can lead to loss of vision. Furthermore, the future success of potential vision-saving interventions like viral vector-based gene therapy and regenerative medicine will depend on controlling immune reactions to local and systemic therapies. The immune system and its relationship with the ocular surface and anterior segment, the retina, and the optic nerve is changing how we understand eye health.

1142 Highlights of Progress and Ongoing Major Initiatives

1143 **Specialized cells maintain balance in the ocular immune system**

1144 The identity and function of specialized immune cells in the eye remains an emerging topic of
1145 interest for vision researchers. Regulatory T (T_{reg}) cells are especially relevant to corneal health,
1146 reducing immune reactions and inducing tolerance to ocular antigens. Animal models with
1147 dysfunctional or absent T_{reg} cells exhibit reduced tolerance. In animal models of dry eye disease
1148 (DED), T_{reg} cells help mitigate symptoms. Corneal transplant can be an effective therapy for
1149 scarring due to injury, infections, or diseases like keratoconus or Fuchs' dystrophy, but can be
1150 complicated by graft rejection. Recent work indicates T_{reg} cells play a pivotal role in promoting
1151 corneal allograft survival, providing insights into corneal transplant rejection as well as into
1152 rejection of other organs after transplantation. Beyond the cornea, T_{reg} cells promote remission in
1153 both uveitis patients and in animal models of noninfectious uveitis.

1154 **Manipulating gut microbiome may improve eye immune health**

1155 Another strategy to regulate inflammatory eye disease is through understanding the microbiome,
1156 which is the population of commensal microorganisms that reside in or on tissues in the human
1157 body, including the skin, oral cavity, nasal cavities, genitourinary system, intestinal tract, and
1158 conjunctiva. Through symbiotic evolution with the immune system, the gut microbiome may
1159 play a key role in training, activating, and regulating immune responses, often preventing
1160 overreactions that can lead to autoimmune and inflammatory dysfunctions, such as in uveitis,
1161 glaucoma, and AMD. Recent advances incorporating bioinformatics tools coupled with Next
1162 Generation genomic DNA sequencing have enabled characterization of microbiome
1163 metagenomics, opening the door to species-level understanding of microbiota.

1164 Shifts in the populations of different microbial species have been found to activate intestinal T-
1165 cell receptors to promote uveitis and autoimmune responses in the eyes of animal models. In key
1166 advances, investigators were able to alter autoimmune uveitis through modulating the gut
1167 microbiome, such as through fecal transplants. Short-chain fatty acids and other interventions
1168 that target gut microbiota increased immunoregulatory cells, which suppressed the ocular
1169 immune reaction in animal models. Microbiome modulation through probiotics also mitigated
1170 models of uveitis and dry eye disease. Commensal microbiota-induced immune responses
1171 mediated progressive neurodegeneration in glaucoma.

1172 **Alternatives to steroids prove effective in treating uveitis**

1173 Uveitis is one of the leading causes of immune-mediated vision loss and is often treated with
1174 anti-inflammatory corticosteroid drugs, which carry potential side-effects including glaucoma
1175 and cataract. New clinical studies address the goal of reducing clinicians' reliance on
1176 corticosteroids. The NEI Multicenter Uveitis Steroid Treatment randomized clinical trial
1177 ([MUST](#)), for example, tested whether a fluocinolone acetonide implant was comparable to
1178 systemic corticosteroids supplemented with other immunosuppressive drugs (i.e., the current
1179 standard of care) in improving patients' functional vision. Other trials test the efficacy of
1180 adalimumab (HUMIRA®), an FDA-approved biologic drug targeting tumor necrosis factor alpha

1181 (TNF α). The SYCAMORE trial found TNF α blockade was effective at preserving vision in
1182 patients with juvenile idiopathic arthritis (JIA), a disease that causes inflammation in multiple
1183 tissues and causes uveitis in children; the [ADJUST](#) trial will test whether visual acuity
1184 preservation in JIA will persist after adalimumab is no longer administered. The [ADVISE](#) trial
1185 will test the efficacy of adalimumab in uveitis patients in comparison to conventional
1186 immunosuppressive drug therapy.

1187 **New treatments for ocular herpes and other infectious diseases**

1188 HZO is caused by reactivation of the varicella-zoster virus (also known as shingles) in adult
1189 eyes. Characterized by inflammation, decreased vision, and severe pain, HZO infection has a
1190 significant impact on quality of life for many patients with shingles. Although clinicians
1191 currently have few tools to combat the ocular pain associated with HZO, emerging approaches
1192 may help suppress the activity of the virus itself to improve patients' quality of life: 1) Shingrix,
1193 a recombinant zoster vaccine, received FDA approval in 2017 and is now recommended by the
1194 Centers for Disease Control and Prevention to adults over 50 years of age to prevent virus
1195 reactivation; 2) The NEI [Zoster Eye Disease Study](#) is a randomized clinical trial of valacyclovir
1196 to test its effectiveness at reducing HZO complications. However, current antivirals do not
1197 reduce latent herpes infection and other approved therapies provide limited efficacy and often
1198 need to be combined with steroids, with serious potential side-effects, to reduce symptoms. Also,
1199 valacyclovir may cause renal toxicity. Thus, there is a need to develop new antiviral therapies.

1200 NEI has dedicated support to understanding and treating other infectious diseases that are
1201 endemic internationally. In the wake of the recent Ebola virus outbreak in West Africa, NEI
1202 investigators studied the long-term ocular complications as part of the [PREVAIL III](#) study. Even
1203 when the immune system clears virus from the rest of the body, some viruses like Ebola and Zika
1204 persist in ocular tissues. NEI researchers studied the persistent effects of Ebola virus infections in
1205 multiple tissues, including the eye. Other infectious diseases, such as infectious uveitis, may
1206 interact with commensal bacteria residing on the ocular surface. Trachoma, caused by the
1207 *Chlamydia trachomatis* bacteria, irritates and scars the inner surface of the eyelid and leads to
1208 damage of the ocular surface. While largely eradicated in the U.S., it is a major public health
1209 concern in Africa, South America, and the Middle East. The ongoing [FLAME](#) trial will test the
1210 efficacy of fluorometholone in treating trachoma that arises from post-surgical complications.
1211 Other NEI trials are either preventative (e.g., public health strategies to mass treat target
1212 populations with antibiotics), surgical, or post-surgical.

1213 **Molecular tools allow immunologists to tease out roles of individual cells**

1214 Recent advances in cellular and molecular biology have proven invaluable for dissecting the
1215 components of the immune system in the eye. Single-strand and single-cell RNA sequencing
1216 (RNAseq) allows investigators to profile and identify individual immune cells in a tissue and
1217 determine how their presence influences health and disease. This powerful technique has been
1218 used in cell fate mapping studies that track cell division and development to determine how
1219 immune cells in the eye specialize. Similarly, RNAseq can be used to study retinal microglia and
1220 other resident immune cells in the eye which help maintain visual function as well as

1221 neuroinflammation and ocular autoimmunity. Combined with CRISPR, a revolutionary gene
1222 editing technology, investigators are targeting precise therapies for immune disease in the eye.

SIDEBAR – NEI Anterior Segment Initiative (ASI)

The front of the eye known as the anterior segment (e.g., cornea, iris, lens) has a unique interface with the external environment, maintaining an optically clear pathway for light and images to reach the retina while protecting the eye from external dangers. NEI designed the ASI to parallel its Audacious Goals Initiative (AGI); both efforts involve close interaction with the external scientific community for all phases of planning and implementation. While NEI routinely studies the anterior segment through existing programs, one goal of the ASI is to attract new talent from adjacent disciplines to tackle pressing challenges and address gaps in the research portfolio. In FY 2020, NEI received robust responses to a public Request for Information on unmet anterior segment research needs and unique opportunities. Key topic areas that emerged were dry eye disease, ocular pain, inflammation, and ocular microbiome. These topics largely overlap with the *Immune System and Eye Health* Area of Emphasis, and many of the panel suggestions were immediately incorporated in the design and implementation of the ASI.

NEI established core criteria to help prioritize future workshops and targeted funding opportunity announcements: 1) innovative new approaches and research topics, beyond the scope of the existing portfolio; 2) multi-disciplinary research involving multiple components of the anterior segment; possibly involving diverse mechanisms and their interactions; 3) fostering cross-disciplinary research and collaboration with expertise from outside the vision community.

1223

Research Needs, Gaps, and Opportunities

Create new models for inflammation and immune homeostasis

1226 Immune homeostasis represents a dynamic balance of activation and regulation of innate and
1227 adaptive immune cells. An immune response can involve both positive acute and chronic
1228 leukocyte activation, mobilization, and infiltration, and negative regulatory factors. The
1229 opportunity to apply this dynamic framework to eye health and disease requires a better
1230 understanding of all these factors and their mechanisms within the ocular microenvironment.

- 1231 • Elucidate regulatory mechanisms supporting ocular health and function, with the goal of
1232 designing new and improved therapies to restore tissue homeostasis. T_{reg} cells promote tissue
1233 health by releasing specific targeted factors that reduce inflammation and immune activation.
1234 Conversely, research suggests damage to the cornea or lens and subsequent immune response
1235 can lead to cataract progression. Due to technical limitations, most T_{reg} research has been
1236 limited to animal models, but it is important to expand to human tissue systems.
- 1237 • Investigate neurobiology roles for immune factors that challenge orthodoxy and examine
1238 whether “immune” factors are playing nontraditional roles for vision function. Recent
1239 research suggests the brain has its own resident immune system to respond to infections, with
1240 CNS specific T cells serving as gatekeepers to control entry of immune cells from the rest of
1241 the body. Some resident immune cells are crucial for recovery from traumatic brain injury.

1242 Additionally, immune messenger proteins, cytokines, leaking into the brain have cognitive
1243 and behavioral effects and may also have protective effects for neurons. Building on parallels
1244 between ocular and CNS immune privilege, the brain research community may provide
1245 valuable support by informing study design and new models.

1246 Many immune-mediated ocular diseases are chronic and complex. Yet, there has been an over
1247 reliance on acute models of disease, which have been extrapolated for chronic disease models.
1248 New models and systems could discover how gene variants associated with immune regulation
1249 mediate disease. For example, classic genomic studies associated complement factors with
1250 AMD, but there is scant evidence that activation of complement initiates AMD; clinical trials
1251 with complement inhibitors have not been successful. Regenerative animal models, such as
1252 zebrafish and amphibians, could be exploited to understand how injury/inflammation is directed
1253 to heal and regenerate.

- 1254 • Establish better chronic disease models to identify and study the regulatory factors that are
1255 lost when tissues progress from healthy to disease states. Current AMD immunology models
1256 focus on positive factors, rather than regulatory responses that quell immune responses. What
1257 factors in a tissue make it protective, permissive, or vulnerable to inflammatory responses?
- 1258 • Explore the relationship between the eye and autoimmune diseases such as Multiple Sclerosis
1259 (MS), a chronic autoimmune disease with disproportionate burden on women. Optic neuritis
1260 and intermediate uveitis are associated with MS.
- 1261 • Understand the role of resident retinal cells in promoting immune homeostasis such as the
1262 role of microglia activation and cytokine regulation in DR. Despite being critical for aging
1263 and neurodegeneration, immune cells are hard to study in the retina as they account for such
1264 a small fraction of the total cell population.

1265 **Explore the connection between the microbiome and ocular immunity**

1266 The human body is home to multiple microbiome populations unique to distinct mucosal
1267 surfaces. These microbiome populations, especially from the intestinal tract, interact with host
1268 tissues to regulate immune activity and have been linked to numerous diseases when
1269 dysregulated. NEI is planning a workshop to explore the clinical significance of a resident
1270 microbiome population specific to the ocular surface. The opportunities in this nascent field
1271 require developing methodologies and animal models (e.g., the germ-free animal model) to look
1272 at physiologically relevant microbiome interactions with the immune system.

- 1273 • Characterize normal versus abnormal microbiota in the gastrointestinal tract and ocular
1274 surface. Develop a system to test the impact of individual species on ocular health and the
1275 environmental influences on microbial populations. AI might be used to predict the disease
1276 state based on microbial sequence constituency.
- 1277 • Investigate the interaction between dysbiotic microbiota and immunomodulation. Identify
1278 several possible groups of commensal microbial mimics for autoreactive T cell activation
1279 (e.g., fungal, viral, bacterial, dietary, foreign body). Molecular mimicry is a structural
1280 resemblance to host molecules that allow microbes to evade host defenses.

- 1281 • Explore methodologies and models to examine therapeutic potential of microbiota-based
1282 interventions like fecal transplants, antibiotics, diet, and probiotics.
- 1283 • Customize individualized regimens of immunomodulatory treatments based on patients'
1284 microbiome profiles. Elucidate new mechanisms of action and side effects of commonly used
1285 immunosuppressive agents on intestinal flora.

1286 **Relate immunosenescence to immune privilege**

1287 Immunosenescence refers to age-related decline in the function of both the innate and adaptive
1288 immune systems. The changes in immune responses impact immune privilege in the eye and thus
1289 affect disease susceptibility. Age is a risk factor for many ocular diseases from AMD to
1290 glaucoma to cataract to dry eye disease, yet age is not accurately reflected in many disease
1291 models used in the research community.

- 1292 • Incorporate age as a biological variable when developing new models for immune-mediated
1293 diseases. Older animals will be better models to study immunosenescence and immune
1294 privilege and how they impact disease pathobiology.
- 1295 • Leverage multisystem and interdisciplinary collaborations focusing on cellular senescence
1296 (e.g., the [NIH Common Fund Cellular Senescence Initiative](#)).

1297 **Mitigate ocular infectious diseases**

1298 Recent outbreaks have renewed interest in infectious diseases due to observations of ocular
1299 complications in patients infected with Ebola virus, Zika virus, and SARS-CoV2. Technological
1300 advances in response to SARS-CoV2 can be applied to ocular infections (e.g., molecular
1301 diagnostics and antibody-based therapies).

- 1302 • Verify observations of long-term ocular complications in COVID-19 patients and determine
1303 which treatments show efficacy.
- 1304 • Test the potential association and mechanisms of ocular hypertension and glaucoma
1305 secondary to cytomegalovirus (CMV) infection.
- 1306 • Understand viral latency and herpetic disease mechanisms that pertain to infections with
1307 varicella-zoster and herpes simplex viruses. Improved research infrastructure, including
1308 greater access to improved animal models, clinical trials, and methodologies, are needed to
1309 develop the next generation of antiviral therapeutics and vaccines. This could be augmented
1310 by partnering with neurovirologists and neuroimmunologists who have studied infectious
1311 diseases in tissues similar to those found in the eye.

1312 **Improve imaging, biomarkers, and data analytics**

1313 Early detection could allow for more effective treatment of immune-mediated diseases and allow
1314 for greater preservation of visual function. The lack of clear biomarkers for early disease,
1315 however, limits clinicians' ability to do this. Biomarker identification requires a greater
1316 understanding of disease pathobiology and an ability to noninvasively screen patients.

- 1317 • Expand access to patient tissue samples to help address deficits in current animal models of
1318 disease, which often fail to recapitulate highly relevant human disease hallmarks.

- 1319 • Apply AI to imaging, metabolomics, and genomic datasets to aid in identification of
1320 biomarkers for disease surveillance. Combined with deep sequencing and improved
1321 quantitative imaging methods, these tools can identify pathogens and model co-infections
1322 and their interaction on the combined immune response.
- 1323 • Develop clinical phenotyping for emerging infectious diseases.
- 1324 • Distinguish autoimmune, autoinflammatory, and infectious disease reactions reliably in the
1325 clinic. For autoimmune disease, what are the causative autoantigens? For autoinflammatory
1326 disease, what are the intraocular triggers? For infectious disease, what is the most expeditious
1327 way to identify all possible intraocular pathogens?

1328 **Develop targeted therapeutics for ocular immune-related diseases**

1329 Corticosteroids help patients with immune-related diseases preserve their visual function, but
1330 with serious side effects and risk to vision. Furthermore, their mechanisms of action and disease
1331 pathobiology remain largely unknown.

- 1332 • Identify targeted therapeutics or non-steroidal anti-inflammatory drugs for immune-related
1333 diseases. These studies require large patient enrollment to account for the wide variations
1334 seen with phenotypes and drug responses.
- 1335 • Improve drug delivery methodologies. Local drug delivery may limit systemic side effects.
- 1336 • Develop infrastructure to facilitate investigations of immune diseases from clinical and basic
1337 science perspectives. This could include whole genome sequences, clinical data, and an
1338 ocular tissue repository, such as intraocular biopsies from uveitis cases.

1339 **Monitor systemic immune responses to therapy**

1340 Immune system responses to new interventions such as cell and gene therapies need to be
1341 understood to maximize their overall effectiveness.

- 1342 • Determine what immune considerations should be tested when developing new therapies.
1343 How do gene therapies, cell-based therapies, drug therapies, biologics, and vaccines differ in
1344 relation to immune response?
- 1345 • Identify peripheral blood immune markers corresponding to ocular inflammatory phenotypes.
- 1346 • Establish protocols to modulate the inflammatory response to intravitreal gene therapies or
1347 cell-based therapies without causing harm.
- 1348 • Understand how eradication or recolonization of gut microbiota impacts immune
1349 surveillance.

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Research Domain: Capitalizing on Emerging Fields

Regenerative Medicine

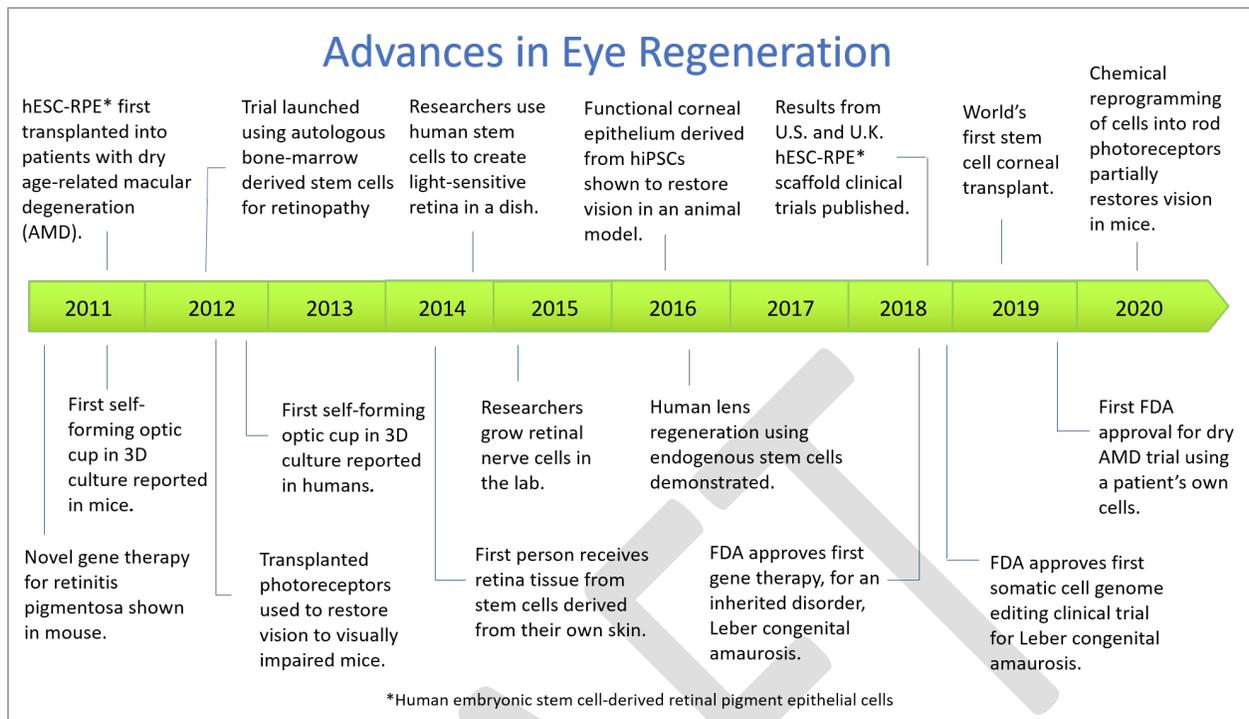
Charge: *How can we build upon the leadership that vision research provides in the field of Regenerative Medicine? How can we expand on the progress of the Audacious Goals Initiative (AGI) to accelerate translation of new therapies that fix or replace damaged or diseased tissues previously thought to be irreparable?*

Background

Regenerative Medicine is a translational research field at the intersection of tissue engineering and molecular biology, and involves replacing, engineering, or regenerating cells, tissues, or organs to restore or establish normal function. Vision researchers have innovated in regenerative medicine approaches including some of the first stem cell-based clinical studies in 2011, the pioneering work of stem cell-based eye cup formation in 2012, the first gene therapy to be FDA-approved for an inherited disorder in 2017, and the first corneal transplant made from induced pluripotent stem cells (iPSCs) in 2019 (Figure 5). Shortly after developing the previous Strategic Plan in 2012, NEI launched AGI to solve clinical challenges while engaging in cross-cutting research. The goal of “restoring vision through regeneration of neurons and their connections in the eye and visual system” has anchored NEI as a leader in this field. Many major causes of blindness, including AMD, glaucoma, DR, and other forms of retinal degeneration, result from death of key cells in the neural retina or the retinal pigment epithelium (RPE). Regenerative medicine approaches have successfully recreated these cell types in the lab from stem cells and are working to integrate them back into the eye to replace dead or dying cells in human disease.

Gene therapy and genome editing were covered in the section [From Genes to Disease Mechanisms](#). However, there has been confluence of genetic and cellular engineering technologies. For example, cell replacement therapies can be genetically manipulated to edit mutations, add therapeutic genes, or regulate expression of specific genes prior to transplantation into patients. In addition to tailoring treatments to specific patient needs, genetically engineered cell therapies may improve neuronal survival and integration or protect against graft rejection by the immune system.

To accelerate progress in regenerative medicine, NEI established a new office in 2020. The Office of Regenerative Medicine (ORM) facilitates collaboration among scientists across the NIH and other federal agencies, academia, and nonprofit and private research sectors. ORM helps NEI coordinate [AGI](#), [3-D Retina Organoid Challenge](#), [AMD Integrative Biology Initiative](#), [NIH Regenerative Medicine Innovation Project](#), as well as other stem cell-related activities. Improving the dissemination of new tools and advances coming from a variety of relevant programs is an important role for the new office.



1386

1387 Figure 5. Timeline of major gene and cell-based advances to regenerate the eye

1388 **Highlights of Progress and Ongoing Major Initiatives**

1389 **NIH launches first U.S. clinical trial of patient-derived iPSC-based therapy**

1390 In December 2019, NEI [announced the launch of the first-in-human phase I clinical trial](#) to test
 1391 the safety of a novel patient-specific stem cell-based therapy to treat geographic atrophy, which
 1392 is the “dry” form of advanced AMD and currently has no treatment. This protocol [prevented](#)
 1393 [blindness in animal models](#) and uses replacement tissues derived from the patient’s own cells,
 1394 thereby minimizing the risk of tissue rejection. The therapy involves taking a patient’s blood
 1395 cells and, in a lab, converting them into iPSCs. These iPSCs are then programmed to become
 1396 RPE cells, the type of cell that dies early in geographic atrophy and leads to blindness. The
 1397 iPSC-derived RPE tissue is grown on a biodegradable scaffold designed to promote the
 1398 integration of the cells within the retina. Surgeons then transplant it into the retina. *(For more*
 1399 *information, see [sidebar](#) in the Intramural Research chapter).*

Audacious Goals Initiative (AGI)

AGI traces its origins to the 2012 NEI strategic plan and the Audacious Goals Challenge, a prize competition that challenged the vision community to set ambitious goals for meeting the greatest needs over the next 10 to 15 years. Prompted by a recurring theme among the winning concepts, NEI set the goal of “restoring vision through the regeneration of neurons and neural connections in the eye and visual system,” and specified photoreceptors and retinal ganglion cells (RGCs) as research targets. Photoreceptors are cells in the light-sensing tissue in the retina. These cells absorb and convert light into electrical signals, which are sent to other cells in the retina including the RGCs and eventually to the brain, where they are processed into the images we see. NEI based its choice to pursue cell replacement therapies on preclinical advances in iPSC technology and studies in animal models showing that transplantation of stem cell-derived precursor cells can restore vision. Studies of fish and amphibians showed that some vertebrates utilize endogenous regenerative factors to rebuild the retina after injury, giving hope that a similar regenerative strategy could be recapitulated in humans.

AGI is catalyzing fundamental research that will enable restoration of vision through regeneration of the retina. AGI has launched three key consortia, representing 16 projects and \$62 million in funding.

- The [AGI Functional Imaging Consortium](#) is addressing the technical needs and opportunities for imaging cells of the visual system to track regenerative therapies.
- The [AGI Regenerative Factor Discovery Consortium](#) is identifying factors that control cell regeneration in the visual system.
- The [AGI Translation-Enabling Models Consortium](#) is developing animal models with closer fidelity to human eye disease, a crucial step toward testing therapies in clinical trials.

Beyond direct funding, AGI has generated interest in cell transplantation and endogenous reprogramming strategies from the vision research community, helping to expand the NEI regenerative medicine portfolio with additional investigator-initiated grants.

NEI anticipates that early phase clinical trials to replace retinal neurons will begin in the next few years, as advances from the AGI-funded consortia converge. AGI workshops, town halls, and symposia are informing plans to build capacity for human studies. AGI is fostering a collaborative, cross-disciplinary approach in which diverse teams share their unique expertise and creativity. Crucial to this approach have been the AGI external scientific oversight committees, which champion collaboration and data sharing, and oversee the progress of the consortia. Furthermore, with the guidance of an external steering committee, AGI is facilitating new ways of advancing science across the NEI portfolio. Importantly, NEI-funded disease models are setting the stage for clinical studies of cell replacement therapies for several diseases and conditions affecting vision. Although AGI is aimed at restoring vision, the technologies and methods being developed are having an impact across regenerative medicine.

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Coaxing retinal ganglion cells to form appropriate connections between eye and brain

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While many groups have transplanted RPE and photoreceptors in rodents, transplantation and integration of RGCs remain a much bigger challenge because the axons must travel long distances down the optic nerve to find targets in the brain. However, in the last few years researchers have been able to show that transplanted primary RGCs survive, migrate, and make functional synaptic connections in healthy adult rats. Many of the transplanted cells grew projections to the proper brain targets and responded to light. The results present a promising

1408 approach to develop cell replacement strategies in diseased retinas with degenerating RGCs.
1409 Expanding this research to better understand optimal donor cells and recipient integration is a
1410 major goal for the AGI-funded translation-enabling models consortium for ultimate application
1411 to various diseases and conditions resulting in blindness or low vision.

3-D Retina Organoid Challenge (3D ROC)

In 2016, Congress directed NEI to create a challenge program in new areas of research to accelerate cures for retinal diseases. NEI assembled retina experts as well as scientists and engineers from other disciplines with experience in creating tissue organoids. The workshop outlined design parameters for generating retina organoids.

Retina organoids are model systems 'growing in a dish' that mimic the structure, function, and complexity of the human retina. They can serve as a platform to study underlying causes of retinal diseases, test new drug therapies, and provide a source of cells for transplantation. The 3-D Retinal Organoid Challenge (3D ROC) was developed as a three-part, \$1.1 million prize competition to generate a retinal organoid that responds to light. Technological breakthroughs in this area could allow researchers and physicians to better understand, diagnose, and treat retinal diseases. After the ideation and proof-of-principle phases, this prize competition has entered its third phase and hopes to recognize advances to model and develop drugs for retinal diseases in September 2022.

1412 While regenerative medicine has made great progress growing retinal neurons and transplanting
1413 them into the retina, a key remaining challenge for the AGI is regrowing RGC projections to the
1414 brain. Natural inhibitory factors block growth of new RGC axons. Researchers have shown that
1415 drugs can interrupt these inhibitory factors to partially regenerate damaged RGC projections in
1416 mice, but they did not grow all the way to the brain targets. The researchers then improved on
1417 this technique using insights from developmental neurobiology: neurons need to respond to
1418 visual stimulation as well as chemical cues for proper patterning of neural circuitry. Because
1419 regeneration mirrors development, the researchers then tested whether visual activity would aid
1420 regeneration of existing neurons by having mice view high-contrast image patterns. The visual
1421 stimulation, combined with the drugs, promoted nerve fiber growth that enabled them to connect
1422 to their correct brain targets. Not only did this regimen accelerate growth 500 times faster than
1423 untreated neurons, but treated mice also showed some restoration of sight.
1424

1425 Extracellular vesicles transmit therapeutic properties of stem cells

1426 Extracellular vesicles (EVs) are membrane enclosed packages containing RNA, proteins, and
1427 lipids secreted by parent cells, and include submicron-size microparticles and nanometer-size
1428 exosomes. EV secretions from mesenchymal stem cells have been shown to protect cells of the
1429 eye that are damaged by disease or injury. Researchers determined that these protective effects
1430 are mediated by microRNA, molecules that interfere with or silence gene expression. This has
1431 been applied toward neuroprotection in glaucoma, in which RGCs are damaged: rats treated with
1432 stem cell-derived vesicles only lost a third of their RGCs following optic nerve injury, compared
1433 with 90 percent loss in untreated rats. Extracellular vesicles and other factors secreted by
1434 mesenchymal stem cells have also been shown to enhance corneal wound healing after injury. A
1435 clinical trial funded by the U.S. Department of Defense is underway to assess these factors in
1436 treating patients with chemical or thermal injuries in the hope of preventing blindness.

1437

1438 **Restoring vision through cell reprogramming**

1439 Damage to photoreceptor neurons can lead to full or partial blindness, as in AMD, Usher
1440 syndrome, and RP. Retinal neurons do not regenerate on their own in mammals. However, in
1441 some amphibian and fish species, such as zebrafish, support cells in the eye called Müller glia
1442 can divide in response to injury and turn into photoreceptors and other retinal neurons. The
1443 zebrafish can thus regain vision after severe retinal injury. NEI researchers coaxed mammalian
1444 Müller glia cells into becoming retinal neurons. After injury, zebrafish increase expression of a
1445 transcription factor, Ascl1. Induced expression of this factor in mice enabled Müller glia to
1446 regenerate inner retinal neurons (bipolar and amacrine cells), which were able to integrate
1447 successfully into the retinal circuit and respond to light flashes, much like the normal inner
1448 retinal neurons. In later studies, a two-stage genetic reprogramming process induced Müller glia
1449 to make new rod photoreceptors that integrated into visual pathway circuitry and communicated
1450 with other retinal neurons. These studies show the feasibility of reprogramming Müller glia to
1451 regenerate lost neurons and photoreceptors in the mammalian retina.

1452

1453 **Regenerative biomaterials and limbal stem cells contribute to corneal therapies**

1454 Biomaterials, including decellularized collagen and natural and synthetic biopolymers, have been
1455 designed for use in corneal regenerative medicine. These scaffolds have dual functions in
1456 replacing needed physical structure and supporting stem and adult cells of the ocular surface,
1457 specifically the stroma and endothelium. Continued work in identifying biomaterials with ideal
1458 properties is required to optimize strength, biocompatibility, optical clarity, and immune
1459 response. Tunable biomaterials with appropriate stiffness, nanoscale features, and embedded
1460 factors, such as peptides and growth factors, have been designed, but await additional evaluation.
1461 3-D printing of corneas has become possible and may further enhance these constructs. Several
1462 bioengineered constructs are being evaluated in clinical trials around the world.

1463

1464 Corneal limbal cells are responsible for renewing the front layer of the transparent cornea. In
1465 thousands of patients with limbal stem cell deficiency (LSCD), loss of these cells causes pain
1466 and visual impairment from chronic inflammation, abnormal blood vessel growth, and opaque
1467 corneas. An NEI clinical trial is testing the safety, feasibility, and efficacy of transplanting
1468 expanded autologous limbal cells in patients where the disease only affects one eye. The cell
1469 cultivation technique employed has been optimized and standardized using current good
1470 manufacturing practices by using only defined reagents without animal products. The NIH
1471 Regenerative Medicine Innovation Project has supported another project to treat LSCD.
1472 Researchers identified a limbal cell marker, ABCB5, which has allowed them to isolate, purify,
1473 and expand limbal stem cells in quantities sufficient for transplantation. New sources of stem
1474 cells for repopulating the limbal cell niche are under investigation, including iPSCs.

1475

1476 **Cell replacement therapy provides promising results for cornea regeneration**

1477 Corneal endothelial cells (CECs) line the inside layer of the cornea and maintain its optical
1478 clarity by pumping solutes and fluid out. CECs degenerate in certain inherited diseases and
1479 acquired conditions, including after cataract surgery. These cells can be replaced by corneal
1480 transplant surgery but stimulating their endogenous recovery or replacing them with cultured

1481 endothelial cells would greatly expand access for patients, given limitations in corneas available
1482 for transplantation. Researchers have identified how to culture and expand donor human CECs,
1483 with efficacy demonstrated in pre-clinical models. Previous studies have shown Rho-kinase
1484 (ROCK) inhibitors are able to accelerate cornea wound healing and initial clinical studies
1485 combining CEC transplantation with ROCK inhibitor pharmacotherapy have been promising.

1486

1487 **Stem cell technologies can generate human lenses**

1488 Researchers can now produce large numbers of light-focusing human micro-lenses, called
1489 lentoids, from stem cells. The micro-lenses display similar morphology, cellular arrangement,
1490 mRNA, and protein expression to human lenses. These human lentoids provide a large-scale
1491 platform for defining molecular disease mechanisms caused by cataract risk factors, for anti-
1492 cataract drug screening, and for clinically relevant toxicity assays.

1493

1494 **Research Needs, Gaps and Opportunities**

1495 **Evaluate benefits of different stem cell sources**

1496 There are different sources of stem cells, but to-date, no one method has proven itself to have
1497 distinct advantages over the others in all instances. The development and use of human iPSCs are
1498 facilitating the study of human eye development and disease mechanisms, as well as the
1499 development of novel therapies, but there is a need to share patient-derived cell lines, develop
1500 isogenic controls, and reproduce and validate protocols.

- 1501 • Explore the potential of different cell therapies through parallel regenerative medicine
1502 strategies: cells from unrelated donors (allogeneic), one's own cells (autologous), or
1503 harnessing innate repair mechanisms (endogenous) via *in vivo* reprogramming.
- 1504 • Decode the significance of genetic and epigenetic alterations in pluripotent stem cell lines.
1505 This may help reduce variation in efficiency and safety of successful retinal differentiation
1506 for downstream applications of drug screening, disease modeling, and cell transplantation.

1507

1508 **Increase capacity and scale of cell manufacturing**

1509 A major hurdle facing both allogeneic and autologous cell therapies involves manufacturing.
1510 Incorporation of automated processes for retinal cell transplants would minimize variability and
1511 improve efficiency of the process.

- 1512 • Incorporate automation into the cell manufacturing process and AI into quality control
1513 monitoring. AI could be implemented with inline process sensors or integrated through
1514 emerging tools in synthetic biology and gene editing.
- 1515 • Develop cryopreservation methods and Good Manufacturing Practice-grade cryostorage
1516 media for live cell products to increase capacity for bulk production and timed shipment of
1517 products. Increasing scalability will facilitate multisite clinical trials.

1518

1519 **Assess cell integration and function**

1520 Once any cell types have been transplanted, tools and technologies to assess their survival,
1521 integration into tissues, and impact on visual function would be extremely helpful. For example,
1522 barriers to retinal cell integration include inflammation, scarring, and oxidative stress. Tools and

1523 techniques from the NIH BRAIN Initiative may allow for a better understanding of these aspects,
1524 including whether retinal circuitry has been restored and integrated into the visual cortex.
1525

- 1526 • Explore use of autofluorescent endogenous markers to distinguish host versus transplanted
1527 cells using imaging modalities, such as hyperspectral imaging and super continuum OCT.
- 1528 • Leverage single-cell sequencing and cellular barcoding to determine cell fates of transplanted
1529 precursor cells and to determine whether the engineered cells are maturing and connecting.
- 1530 • Engineer advanced anatomic and functional imaging of transplanted cells to facilitate pre-
1531 clinical testing and characterization of transplant integration.
- 1532 • Explore the therapeutic benefit of material transfer from transplanted cells. Material transfer
1533 is the phenomenon by which healthy transplanted donor cells transfer RNA or proteins to the
1534 host cells. In tissue transplantation studies (e.g., replacing photoreceptors in a dysfunctional
1535 retina), grafted donor cells may be integrating with host tissue and function as replacement
1536 tissue, and/or may be transferring material and thereby altering the host cells. It is important
1537 to understand the conditions and mechanisms under which material transfer can occur and
1538 the extent to which it might be broadly applicable for the field of regenerative medicine.
- 1539 • Refine surgical procedures and improve scaffolds for cell delivery to enable widespread
1540 testing of cell replacement strategies in humans.

1541 **Understand extracellular vesicle biology in the visual system and their potential for therapy** 1542

1543 EVs serve important physiological roles in eye health and development through long-distance
1544 cell-cell communication and can impact success of regenerated tissue transplantation, such as
1545 material transfer observed in the retina.

- 1546 • Explore EV potential in regenerative medicine or for drug delivery. EVs may be easier to
1547 deliver than cells, but may have receptors that could trigger an aberrant immune response.
1548 Encapsulated cells producing EVs might offer another technique useful to the field.
- 1549 • Integrate EVs and cell therapy research to determine if the potency or the therapeutic effect is
1550 increased when compared to either strategy alone.

1551 **Develop cell reprogramming and genome editing applications for ocular therapies**

1552 Instead of cell replacement, cell reprogramming and genome editing of diseased or degenerating
1553 cells *in situ* may afford another approach that avoids many current challenges of transplantation.
1554 There is the potential to reprogram RPE, Müller glia, and even rods into cone photoreceptors.
1555 New genome editing technologies could theoretically be used, beyond correcting inherited or
1556 spontaneous disease-causing mutations in endogenous genes, for other therapeutic applications.

- 1557 • Study the safety and efficacy of small molecule, RNA, and protein delivery for inducing
1558 directed differentiation or transdifferentiation reprogramming, a process in which cells can be
1559 transformed without undergoing an intermediate step.
- 1560 • Test and manipulate cell reprogramming and gene therapy strategies in *in vitro* platforms
1561 such as human retinal and corneal organoids and 3-D RPE-choroid cultures.
- 1562 • Engineer cells to promote transplantation by increasing cell engraftment, enabling cell
1563 tracking, or allowing vascularization or migration of transplanted cells *in situ*.

1564

1565 **Manage the immune response to optimize regenerative therapies**

1566 Although the retina has traditionally been considered immune-privileged, suppression of the host
1567 immune response to unrelated donor cells is needed to improve long-term integration. Additional
1568 cell engineering, genome editing, and biomaterials may modulate the host immune system.

- 1569 • Determine the immune response to different types of cell and gene-based therapy products
1570 and optimize immune suppression regimens to assess short and long-term risk-benefit.
- 1571 • Optimize methods for local drug delivery into the eye in the context of individual host
1572 profiles. Local drug delivery could inform strategies to understand immune suppression and
1573 mitigate the immune response beyond the use of steroids.

1574

1575 **Foster diverse collaborations for cell and gene-based therapies**

1576 In basic research, understanding how some animals such as salamanders and fish regenerate their
1577 retinas may provide clues for modulating the host environment in humans. At the same time,
1578 leveraging observations of human diseases may provide insights about the principles that
1579 transplanted, reprogrammed, and edited cells follow. Lessons regarding neural regeneration in a
1580 diseased or injured environment may also come from spinal cord injury, and neurodegenerative
1581 diseases such as Parkinson’s or Amyotrophic Lateral Sclerosis (ALS).

- 1582 • Encourage researchers who study regeneration in different model systems to share insights.
- 1583 • Promote dialogue and collaborations among regenerative medicine disciplines including
1584 auditory and olfactory, spinal cord and peripheral nerve, and the wider neuroscience and
1585 bioengineering community.
- 1586 • Partner academia with industry to accelerate therapies by providing the resources and diverse
1587 expertise necessary to design and conduct preclinical and clinical studies.

1588

Data Science

1589

1590 **Charge:** *Identify strategic investments in data science to position vision research to 1) optimize*
1591 *data management and data sharing while preserving safeguards and ethical protections; and 2)*
1592 *maintain leadership in informatics and artificial intelligence (AI).*

1593 Background

1594 Data science is the interdisciplinary field that extracts knowledge and insights from “Big Data”.
1595 When Ray Kurzweil gave the 2008 keynote address for the Association of Research in Vision
1596 and Ophthalmology (ARVO) annual meeting, he discussed the “law of accelerating returns,”
1597 where human history shows an exponential rate of technological change over the centuries. As a
1598 result, there have been fundamental changes in the way we approach a problem. As he predicted,
1599 supercomputers, data science, and AI have evolved from buzzwords to integral and indispensable
1600 components of vision research.

1601 The Human Genome Project ushered in the “omics” era of biomedical research, where new tools
1602 enabling genomics, proteomics, and metabolomics provided comprehensive information about a
1603 system. The fact that a clear lens and a dilated pupil allow an eye doctor to see into the retina and
1604 examine disorders noninvasively has propelled vision research to the forefront of transformative
1605 digital imaging. Furthermore, electronic health record (EHR) data are far more readily available
1606 than they had been in the past, which creates unprecedented possibilities for integrating
1607 healthcare data with imaging and genetic information. This has accelerated the need for data
1608 science to stay one step ahead of the flood of biomedical data available to vision researchers.

1609 Meanwhile, researchers have developed a growing number of analytic tools, including
1610 increasingly powerful artificial intelligence (AI) and machine learning (ML) methods.
1611 Pioneering computer models can accurately diagnose eye diseases such as DR and AMD from
1612 retinal photographs (showing the light-sensing, inner lining of the eye) and OCT images
1613 (showing a cross-section of the retina). The vision field has led innovation in these areas: the first
1614 FDA-approved autonomous AI system in any medical area was for DR. These models, along
1615 with applications that integrate EHR data, have demonstrated the transformative power of
1616 predictive analytics. The ability to link a vast array of data from sources such as sensors and
1617 monitors also adds challenges to protecting patient privacy and maintaining data fidelity,
1618 requiring new methods for explaining risk, earning trust, and engaging participants. In addition
1619 to the potential for information technologies to revolutionize healthcare, opportunities also span
1620 the spectrum from molecular- and cellular-focused research to population-level research studies.

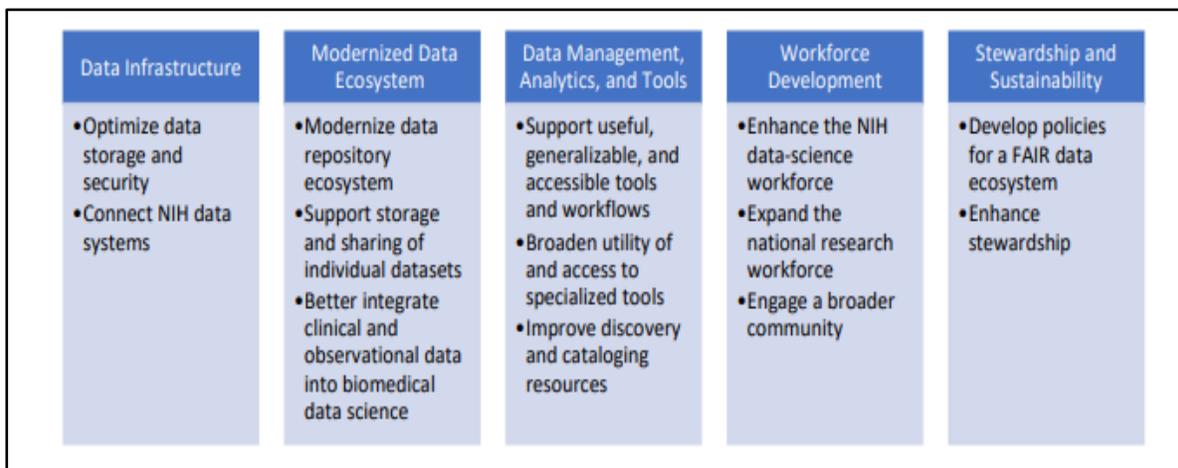
1621 Data science is evolving rapidly, so NIH and NEI must strategically position resources to stay
1622 ahead of the curve. As NEI invests in generating unprecedented volumes of data, there must be
1623 accompanying investments for storing, managing, analyzing, and sharing it. Despite many
1624 sources of data, non-overlapping research foci limit the ability to leverage disparate data types,
1625 and relevant publicly available data are sparse. Manual processes used to combine heterogeneous
1626 data sets are complex and error prone. To minimize costs and maximize scientific benefit, it is
1627 important to forge collaborations with non-ocular focused research groups to facilitate the
1628 collection and integration of vision-related data in other large-scale biomedical research efforts.
1629 Several federally funded, large-scale research efforts, such as the NIH [All of Us](#) Program and the

1630 [Genotype-Tissue Expression \(GTEx\)](#) Project, include little vision-specific data. Collaborations
 1631 with such efforts could facilitate opportunities to generate knowledge on which ocular signs and
 1632 symptoms manifest within a broader context of human health and disease states.

NIH Strategic Plan for Data Science

NIH supports the generation and analysis of substantial quantities of biomedical research data, including numerous quantitative and qualitative datasets arising from fundamental research, clinical studies, and observational and epidemiological studies.

Storing, managing, standardizing, and publishing the vast amounts of data produced by biomedical research is a critical mission for the NIH. In support of this effort, NIH released its first [Strategic Plan for Data Science](#) in June 2018 that provides a roadmap for modernizing the NIH-funded biomedical data science ecosystem.



Generation of most biomedical data is highly distributed and is mainly produced by relatively small research groups. Data exists in a wide variety of formats, which complicates the ability of researchers to find and use data generated by others and creates the need for extensive data “cleaning.” Proper handling of the vast domain of data being generated is a challenge for NIH and the biomedical research community. The NIH Strategic Plan for Data Science describes NIH’s approach toward addressing these challenges.

1633 The paucity of large-scale, standardized data coupled with the lack of researchers with
 1634 experience in both vision research and computational methods provide a basis for including this
 1635 topic area in this Strategic Plan. Not only does data science represent a new focus for NEI, but
 1636 aspects of data science also intersect all the other areas of emphasis.
 1637

1638 Highlights of Progress and Ongoing Major Initiatives

1639 **NIH publishes plans for data science stewardship**

1640 The NIH Strategic Plan for Data Science is the agency’s approach to move toward a common
 1641 architecture, infrastructure, and set of tools upon which individual ICs and scientific
 1642 communities will build and tailor to their specific needs. Accessible, well-organized, secure, and

1643 efficiently operated data resources are critical to modern scientific inquiry. The NIH Plan sets
1644 five overarching goals: Data Infrastructure; Modernized Data Ecosystem; Data Management,
1645 Analytics, and Tools; Workforce Development; and Stewardship and Sustainability. The NIH
1646 plan aims to build off four foundational tenets of data management and stewardship: Findability,
1647 Accessibility, Interoperability, and Reusability, known as the FAIR Principles. This NEI
1648 Strategic Plan is intended to build data science priorities in alignment with the NIH plan, while
1649 focusing on the strengths and needs of vision research. Another NIH initiative, the NIH Policy
1650 for Data Management and Sharing, was published in October 2020, and is intended to foster a
1651 culture of data stewardship by creating a flexible framework for establishing research-project-
1652 specific Data Management and Sharing plans. Open-source software and code sharing along with
1653 the increase in the amount of data available to researchers has resulted in novel knowledge
1654 generation and an explosion of unique data science projects. The increase in sharing practices
1655 promote reproducible science, builds on the work already completed, and enables collaboration.

Artificial Intelligence Based Devices for Disease Screening

Over the past decade, the success of new therapies has been remarkable in slowing or even reversing DR. NEI recommends people with diabetes receive annual eye exams; with early detection and treatment, vision loss is preventable in most cases. But even as the prevalence of diabetes grows, many individuals have limited access to retina specialists. Automated screening can reduce costs and expedite referrals and treatment for patients.

NEI support of the small business [EYENUK](#) has led to FDA approval for EyeArt[®], an automated AI-based noninvasive tool that screens for early to mild stages of DR. It is designed for the primary care setting, streamlining the referral process to eye care providers. Using EyeArt[®], clinicians can photograph a patient’s retinas, upload the photos to a cloud-based analysis system, and get results in a matter of seconds. EYENUK harnessed a type of AI (deep learning) and used over 375,000 images to train the EyeArt[®] system to identify DR in the photos. A clinical trial showed greater than 90 percent agreement between results from the EyeArt[®] system and assessments by human experts.

A handful of automated AI-tools for detecting DR have become available in recent years: in 2018, iDx-DR was the first algorithm approved by the FDA, although it requires the use of a specific camera system. EyeArt[®] works with all fundus camera devices. Another NEI funded small-business, VisionQuest Biomedical, Inc. has developed the EyeStar DR screening system, trained on retinal images from people from diverse ethnicities; it has been tested in remote, under-resourced communities in the Southwest U.S. and Mexico.

These are a few examples of automated tools with promising application for telemedicine and mobile clinics to meet patients in their communities. DR is a leading cause of blindness, with an annual economic impact of \$4.3 billion in the U.S. Rapid screening and detection of early-stage DR, with appropriate follow-up, can minimize the number of people who experience blindness.

Disclaimer: The founder of EYENUK, Kaushal Solanki, served as an expert on the NEI Data Science panel.

1656

1657 **Vision research is at the cutting edge of ML and AI for clinical care**

1658 The prevalence of high-performance computing, hardware, and storage have enabled the training
1659 of very-large-parameter networks, a previously impossible feat. This, along with availability of
1660 quantitative digital imaging, has advanced ML and AI for eye care. At the patient level, AI tools
1661 developed through NEI grants can be used to screen rural and underserved communities for
1662 common conditions such as DR and AMD. NEI has supported research that has led to several AI
1663 based diagnostic systems, such as IDx-DR (2018) and EyeArt® (2020). In January 2020, FDA
1664 fast-tracked an algorithm developed by NEI researchers to screen premature, low birthweight
1665 infants at risk for retinopathy of prematurity (ROP), a condition in which prompt intervention
1666 can prevent lifelong blindness. [NGoggle](#) is an easy-to-wear device that can assess vision loss by
1667 analyzing the signals sent between the brain and eyes of a patient. This portable system based on
1668 AI and virtual reality can improve diagnostic testing for glaucoma, a leading cause of blindness.

1669 The era of AI and ML in medicine has led to the creation of methods and analytical tools that can
1670 ingest heterogeneous, multifactorial data to learn hidden, complex latent relationships. An
1671 experienced doctor can look at the retina and diagnose a patient with DR or AMD based on
1672 specific retinal features, such as the configuration of the blood vessels, plaques, or spots that may
1673 indicate cell death. ML also relies on experience in the form of training computers to learn
1674 patterns in thousands of images, along with the “ground truth” clinical information such as a
1675 specific disease state. An AI algorithm iteratively trains itself to recognize which image features
1676 are important for diagnosis, while ignoring artifacts, like spurious shadows. Not only can AI
1677 reliably classify disease with higher accuracy than many doctors, but these algorithms have
1678 shown success in predicting the patient’s age, sex, racial ancestry, smoking history, and
1679 likelihood of developing various ocular and non-ocular diseases. In the future, one can envision
1680 some routine medical diagnostics handled by AI, with improvements in the quality, cost, and
1681 accessibility of care.

1682 **AI integration provides innovative strategies for product design**

1683 Beyond diagnosis, AI plays an important role in product design and development. Scientists at
1684 NEI used AI to optimize manufacturing of cell therapy products by developing a way to convert
1685 patient-derived stem cells into replacement retina cells for use in an AMD clinical trial.
1686 However, the researchers needed to test the clinical-grade product to verify which cells function
1687 appropriately and are suitable for therapy. Thus, they developed a model using AI to predict cell
1688 therapy function based on the shape and texture features of single cells. (*For more information,*
1689 *see [sidebar](#) in the *Intramural Research* chapter).*

1690 As neuroscientists decode how our brain processes information, AI, including model designs
1691 inspired by the brain called “artificial neural networks,” are replicating the way humans learn
1692 and paving the way for machine-brain interfaces. Existing visual prosthetic devices turn images
1693 into electrical impulses delivered to the retina, providing users with significant vision
1694 impairment the ability to see bright lights and high contrast edges. Next-generation prosthetics
1695 will take advantage of the healthy visual processing layers deep within the retina, bypassing
1696 diseased regions. An NEI team is constructing a prosthetic using a camera mounted on
1697 eyeglasses that sends processed images to the inner retina stimulating a person’s own neural code

1698 representation of the 3-D world. With this device, the brain should be able to interpret pre-
1699 processed visual information.

1700 For individuals with low vision, head-mounted displays have been around for many years but
1701 have seen major improvement with the advancement of AI. Several products are currently on the
1702 market as medical devices that use vision tracking, virtual reality, augmented reality, and optical
1703 coherence reading methods to improve visual function, acuity, and quality of life. Image
1704 processing algorithms developed by AI and ML, are being applied to address a wide variety of
1705 impairments, from central visual field defects, decreased contrast sensitivity, and visual image
1706 processing difficulties. Optimizing AI algorithms to an individual's needs shows great potential
1707 for helping people experiencing all types of vision impairment.

1708 **NEI lays the foundation for data infrastructure and data ecosystem modernization**

1709 The availability of large, complex data sets creates a need for enhanced computational
1710 understanding and tools. Vision research has been transformed by an enormous increase in the
1711 availability of data in the clinical realm (e.g., EHR, imaging, functional testing, wearable activity
1712 sensors) and in multi-omics datasets (e.g., single-cell RNASeq, whole-genome sequencing,
1713 metabolomics). Recognizing the need for a framework that allows researchers to understand the
1714 datasets available for sharing and collaboration, NEI has put in place new resources, such as the
1715 [NEI Data Commons](#), which provides a central location for several NEI applications and data sets
1716 available to researchers. The site includes adaptive optics software packages, common data
1717 element resources, and, where informed consent documents allow, clinical trial data and images
1718 that can be used to train analytic models.

1719 Supporting the NEI Data Commons is the BRICS platform, which houses data from several
1720 clinical trials to facilitate secondary use for analytic purposes as well as the potential for linking
1721 data across studies. Currently available studies include the National Ophthalmic Genotyping and
1722 Phenotyping Network (eyeGENE[®]), Patient Reported Outcomes with Lasik (PROWL), and Age-
1723 Related Eye Disease Studies (AREDS). AREDS2 and eyeGENE[®] both include clinical and
1724 genetic information, images, and the ability to access biospecimens.

1725 **Research Needs, Gaps, and Opportunities**

1726 In February 2021, NEI publicly announced the formation of the Office of Data Science and
1727 Health Informatics to coordinate existing activities within the NEI and across NIH and provide a
1728 nidus for new trans-agency programs in data collection, sharing, and interoperability.

1729 **Facilitate creation, storage, and sharing of big data for vision research**

1730 Big data is commonly defined as data that has large volume, velocity, and variety and is too large
1731 for traditional methods to parse. Biomedical data is just one area of big data that has the potential
1732 to be used to improve health and advance scientific discovery.

- 1733 ● Advance standards for data collection in vision science, including imaging, clinical, and
1734 animal data. Expand on existing NEI collaborations (e.g., PhenX, LOINC, NLM, ClinGen,
1735 OMOP, USCDI), and promote the use of standards more broadly through policy. Continue to

- 1736 encourage grantees to use standards where they are already available and to create and share
1737 new standards that are created, including in model organisms and functional studies.
- 1738 ● Improve interoperability among imaging modalities, accessibility to commonly calibrated
1739 raw data, and expand access to genomics, epigenomics, and transcriptomics data that are
1740 underrepresented in publicly available data.
 - 1741 ● Develop and validate imaging methods for identifying clinical disease biomarkers; for
1742 enhancing disease diagnosis, classification, and prediction; and for standardizing quantitative
1743 metrics among different devices.
 - 1744 ● Create resources and incentives to facilitate data sharing. Data sharing is essential for
1745 expedited translation of research results into knowledge, products, and procedures to improve
1746 human health. In October 2020, NIH issued a [Data Sharing Policy](#) (effective January 2023),
1747 which requires NIH funded researchers to prospectively submit a plan outlining how
1748 scientific data from their research will be curated, managed, and shared.
 - 1749 ● Prioritize representation of diverse populations in NEI clinical research studies. Encourage
1750 and develop clinical, genomic, imaging, biomarker datasets that represent the diversity of
1751 populations (e.g., demographic, age, ancestry, region of the country, disease prevalence).
 - 1752 ● Develop template informed-consent language and technology to address privacy concerns for
1753 broad data and image sharing, with a specific focus on guidelines for biometric features of
1754 retinal images. Engage partners to address unique data sharing concerns of communities
1755 (e.g., American Indian/Alaska Native populations, immigrants, individuals with rare
1756 conditions, sexual and gender minorities).
 - 1757 ● Create a centralized knowledgebase listing projects, data types, access requirements, and
1758 contact information to encourage collaboration among data generators and data scientists.
 - 1759 ● Combine deep genetic sequencing technology and health informatics methods to develop
1760 disease surveillance networks.

1761 **Develop opportunities in artificial intelligence for vision science**

1762 Programs or applications that allows computers to perform a task that is typically completed by
1763 humans are considered AI. Machine learning and deep learning are types of AI that can enable
1764 and improve these tasks. An example of AI is the use of computer systems that can determine the
1765 diagnosis rendered solely from facets discerned from a patient’s fundus image.

- 1766 ● Accelerate the development of ML in vision science with a focus on explainable AI models
1767 and applications that are transparent in the identification of key features and descriptive in
1768 their prediction and classification strength.
- 1769 ● Improve AI methods for integration of cross-modality data for analysis (e.g., EHR, imaging,
1770 genomics, metabolomics, clinical phenotyping).
- 1771 ● Explore ways to train models using distributed learning, without the need to share raw data or
1772 create a data repository.
- 1773 ● Develop a large ‘golden cohort’ of human subjects’ data coupled to clinical vision
1774 information, genomics, and biospecimens such as the UK Biobank or NIH All of Us.
- 1775 ● Produce guidelines for addressing bias in data sharing, ML, and AI, and encourage broad
1776 dissemination of both positive and negative research findings.
- 1777 ● Encourage and enforce data standardization for large studies to ensure that new data
1778 collection initiatives can be combined and are ‘machine-actionable’.

- 1779 ● Generalize AI data management and sharing tools and methodologies used for omics and
1780 clinical research to the full breadth of NEI research, including model systems, mechanistic
1781 studies and basic science.
1782 ● Explore ways that NEI can foster collaborations with technology leaders in industry.
1783

1784 **Promote training and expand workforce in data science**

1785 Finding individuals with experience in the fields of data science, AI, and computer science, as
1786 well as expertise in vision research can be a challenge. Individuals with proficiency in technical
1787 skills are heavily recruited by private tech companies.

- 1788 ● Create centers or core facilities where expertise in vision science, data science and
1789 computational learning can be concentrated, and training programs can be developed. In
1790 addition to training data scientists in vision concepts, centers can train clinical and research
1791 graduate students with a vision science focus in data science through didactics and rotations.
1792 ● Enhance the diversity of the workforce through focused training programs aimed at
1793 underrepresented groups and non-research institutions.
1794 ● Bridge the gap between biomedical and data science expertise by encouraging interactions
1795 between data generators and data scientists. One way to accomplish this may be to develop
1796 scientific challenges and competitions using an open data or software resource, or inter-
1797 disciplinary initiatives.
1798 ● Collaborate with other federal agencies that support the education of computer scientists at
1799 all levels, including the National Science Foundation (NSF).
1800 ● Create opportunities for established researchers to learn data science principles and practices.
1801

1802 **Build on computational advances in vision research**

1803 Improvements in storage systems, processing speeds, and analytical techniques have led to
1804 advances in the ability to collect, store, process, review, and share data, software, and code.

- 1805 ● Develop a federated/distributed network for identifying and sharing large datasets.
1806 ● Improve computational experimentation and code sharing by developing a cloud-based
1807 sandbox for vision science researchers, like NSF [XSEDE](#) or NIH [AnVIL](#).
1808 ● Expand incentives to validate and share code, develop tools that are readily shared and/or
1809 operate in the cloud, and develop best practice guidelines for algorithm validation,
1810 documentation, code construction and commenting.
1811 ● Incentivize or fund open source software development that allows reading/writing,
1812 standardizing, and converting data as well as ML models.
1813 ● Use computational tools to address accessibility to improve quality of life for those
1814 experiencing vision impairment.
1815 ● Explore opportunities to identify, harmonize, and integrate small data sets and identify best
1816 practices for data management and sharing.

1817 **Research Domain: Preventing Vision Loss and Enhancing Well-Being**

1818 **Individual Quality of Life**

1819 **Charge:** *While vision research is often focused on preventing or reversing vision loss, how can*
1820 *NEI address the needs and perspectives of individuals, including those living with blindness or*
1821 *low vision, to advance their independence and improve quality of life?*

1822 **Background**

1823 NEI maintains that research provides a gateway for those with vision loss to access interventions
1824 that foster independence and enhance quality of life. Despite decades of progress in diagnosis
1825 and treatment of ocular disease, 4.2 million Americans over age 40 live with uncorrectable visual
1826 impairment,⁷ with increasing numbers anticipated as the population ages. Whether congenital or
1827 acquired and whether a result of disease or injury, individuals with impaired vision due to
1828 uncorrectable causes must learn to live with their condition by navigating a largely visual world,
1829 relying on their other senses and making use of accessibility devices and adaptive equipment.
1830 The purpose of vision rehabilitation is to help individuals with visual impairment continue to
1831 perform tasks such as transportation use, education and employment opportunities, and
1832 independent living. This is accomplished by maximizing an individual’s remaining vision and
1833 substituting for diminished sight through various interventions. The experience of vision loss
1834 varies greatly across affected individuals. Rehabilitation must be tailored to an individual’s
1835 needs, including whether the impairment is ocular- or brain-based and whether residual vision
1836 remains. While optical lenses and magnifiers have served as the mainstay of accessibility devices
1837 for visual impairment, the digital age has created a dramatic expansion of technologies, including
1838 devices that enlarge or dictate text, interpret pictures, and communicate to the individual about
1839 their environment. These technological advancements can also serve as a bridge to allow those
1840 who live in rural or underserved communities to access the benefits of vision rehabilitation more
1841 fully. Also, there is increasing recognition that visual impairment is often accompanied by
1842 comorbidities such as hearing loss, cognitive loss, mental illness (e.g., depression), psychosocial
1843 issues (e.g., social isolation), and other systemic diseases.

1844 Furthermore, there is increasing interest in incorporating patient perspectives in many areas of
1845 medicine, especially in the context of clinical trials, where health-related quality of life
1846 assessments are more frequently used as outcome measures for evaluation of interventions. This
1847 has led to its importance not only in research but also in regulatory processes. In 2000, NEI, in
1848 collaboration with the RAND Corporation and several academic centers, developed the NEI
1849 Visual Functioning Questionnaire (NEI-VFQ) to measure self-reported visual health status for a
1850 number of ocular conditions. The NEI-VFQ has been translated into numerous languages and is
1851 currently available free of charge. In the 2016-2017 Strategic Priorities of the FDA, the agency
1852 committed to partner with patients to ensure that patient perspectives are incorporated as
1853 evidence in regulatory decisions, including both patient preference information and patient
1854 reported outcomes. FDA has actively partnered with various stakeholders to develop a number of
1855 vision-related questionnaires on specific diseases and treatments.

⁷ Centers for Disease Control and Prevention, Fast Facts of Common Eye Disorders. Published June 9, 2020. Accessed January 30, 2021. <https://www.cdc.gov/visionhealth/basics/ced/fastfacts.htm>.

1856

1857 **Highlights of Progress and Ongoing Major Initiatives**

1858 ***Low Vision and Blindness Rehabilitation* program prioritizes quality of life research**

1859 The NEI extramural program in *Low Vision and Blindness Rehabilitation* supports research on
1860 vision rehabilitation, accessibility and assistive technologies, and neuroplasticity.
1861 Neuroplasticity, the process by which the brain changes and rewires itself in response to
1862 experience, is a key component of rehabilitation. The program attracts innovative engineering
1863 applications that address specific challenges faced by individuals with visual impairment. These
1864 include mobility and navigation, engaging with written and interactive screen-based content, and
1865 performing myriad other activities necessary to independently live and care for oneself, termed
1866 “activities of daily living.” NEI also supports the development and refinement of visual
1867 prostheses, building on the ARGUS II retinal prosthesis approved by the FDA for RP in 2013.
1868 Notably, only a small fraction of people who can benefit from vision rehabilitation actually
1869 receive it; the National Health Interview Survey found that 12.4 percent of individuals with low
1870 vision reported using assistive or adaptive devices in 2017.⁸

1871 **Basic research unlocks complexities of brain-based visual impairment and neuroplasticity**

1872 The past decade has seen improved characterization of brain-based visual impairment, such as
1873 Cerebral (Cortical) Visual Impairment (CVI) and Traumatic Brain Injury (TBI). CVI results
1874 from damage to the brain from a variety of causes, such as oxygen deprivation or trauma
1875 suffered *in utero* or during early development. This results in a deficit in the brain’s ability to
1876 process visual information (see sidebar) and is often diagnosed in early childhood. By contrast,
1877 TBI often occurs later in life, following, for example, a severe sports injury, car accident, or blast
1878 injury. Neuroimaging now allows researchers to identify and characterize the clinical profile of
1879 CVI and TBI more accurately through changes in brain processing patterns. Advances in
1880 research have also led to improved understanding of neuroplasticity, allowing those with vision
1881 loss to learn new ways to sense the world by using touch and sound as substitutes for vision.

1882 **Visual restoration trials expand options for those with ultra-low vision**

1883 Because the severity of vision loss resulting from different causes varies greatly, terminology
1884 helps distinguish broad categories: low vision is an uncorrectable vision loss that interferes with
1885 daily activities, whereas ultra-low vision is a more extreme impairment where perception is
1886 limited to crude shapes, movement, and light sources. NEI research has resulted in a range of
1887 advances from vision-restoration trials for those with ultra-low vision. Pioneering gene therapies
1888 such as Luxturna[®], the first FDA-approved targeted gene therapy in any field of medicine, have
1889 provided some restoration of vision in individuals with inherited retinal degenerative diseases.
1890 Brain-based visual prostheses, supported by NEI and the NIH BRAIN Initiative, generate
1891 artificial vision signals in place of damaged brain tissue. While these technologies are game-
1892 changing, they currently are able to restore only limited vision, necessitating individualized
1893 rehabilitation plans to train individuals to live and adapt to their newly acquired visual abilities.

⁸ Centers for Disease Control and Prevention, National Health Interview Survey. Published November 15, 2019. Accessed January 30, 2021. <https://www.cdc.gov/visionhealth/vehss/data/national-surveys/national-health-interview-survey.html>.

1894 **Technology provides an opportunity to augment vision for everyday activities**

1895 Advances in optical interventions are providing new opportunities to improve a person's ability
1896 to see in a wide range of settings. Examples include hand-held devices to magnify reading
1897 material; compact, spectacle-mounted devices called bioptics that enhance distance vision for
1898 driving; and specialized prisms to expand the field of vision in patients impacted by stroke.
1899 These devices can aid individuals who, for example, are walking along a crowded sidewalk,
1900 shopping, or cooking. Wearable digital technology enables virtual and/or augmented reality to
1901 assist the user in navigating city streets, airports, or public transit. Improved quality and usability
1902 of portable electronic magnification devices have resulted in their increased popularity. Major
1903 improvements in screen reading and screen enlargement technologies are making the digital
1904 world more accessible to those with visual impairment, including mobile apps with accessibility
1905 software to support reading, activities of daily living, and navigating within and outside the
1906 home. The utility of new devices can now be evaluated using state-of-the-art virtual simulators.

1907 **Efficacy research provides real-world insights on low vision and rehabilitation applications**

1908 The scope and quality of research in low vision rehabilitation has expanded through development
1909 and validation of new instruments to evaluate an individual's vision and ability to function in
1910 real-world settings. These include studying practical performance measures necessary for
1911 independent living, such as reading and digital communications, transport, education, work,
1912 engagement in hobbies, and community integration. This research also employs surveys which
1913 capture a broad array of person-reported outcome measures. Improved methods of analyzing
1914 survey data allow scientists to validate and better interpret questionnaire responses. Development
1915 of new tools to assess ultra-low vision supports studies of vision restoration. Randomized clinical
1916 trials have demonstrated the clinical effectiveness of visual accessibility devices and vision
1917 rehabilitation training for people with mild or moderate vision loss due to diseases of the macula.
1918 However, feedback on how to improve the usability of current rehabilitation modalities and ways
1919 to optimize training for people with different abilities are necessary to ensure the sustainable
1920 application of devices and services.

1921 **Visual Function Questionnaires provide patient perspectives**

1922 Paired with the administration of functional tests, questionnaires provide a comprehensive
1923 approach to assess quality of life for people with low vision. In addition to the NEI-VFQ, a
1924 number of questionnaires were developed to evaluate vision related quality of life. These include
1925 questionnaires similar to the NEI-VFQ, such as the Impact of Vision Impairment (IVI)
1926 questionnaire developed in Australia. Others were designed for specific diseases such as cataract
1927 (the VF-14), or for the pediatric population (Pediatric Eye Questionnaire). The NEI-Refractive
1928 Error Quality of Life Questionnaire (NEI-RQL) was created to evaluate health-related quality of
1929 life with different refractive errors. These questionnaires are additional methods of expression to
1930 evaluate individuals' opinions and may rank their preference compared to other health states.

1931 **Patient Reported Outcomes enhance vision health decision-making**

1932 The FDA focus on patient perspectives involves a number of clinical outcome assessments,
1933 including the patient reported outcome, which is defined as information on the patient's health as
1934 directly reported from the patient using questionnaires, numeric rating scales, or even diaries.
1935 Examples of recently developed patient reported outcome questionnaires include one designed

1936 for persons undergoing refractive surgery, PROWL. Others were developed for the use of
1937 premium intraocular lenses to treat cataract and presbyopia, and the use of minimally invasive
1938 glaucoma surgery procedures.

1939 Research Needs, Gaps, and Opportunities

1940 **Update vision related quality of life measurements and patient-reported outcomes**

1941 Although a number of instruments have been developed to measure vision-related quality of life
1942 and patient reported outcomes, important gaps persist. The NEI-VFQ has not been recognized by
1943 the FDA to be a valid questionnaire due to the need to incorporate other activities and to expand
1944 the subscales used for each domain.

- 1945 ● Revise and update the NEI-VFQ, and develop new instruments with the input of FDA and
1946 other stakeholders, including individuals with visual impairments representing different
1947 profiles of onset and severity. Questions revolving around activities on the original
1948 questionnaire (e.g., reading a newspaper) have become outdated.
- 1949 ● Develop patient reported outcome instruments for retinal diseases like AMD and DR. The
1950 FDA has indicated the importance of patient reported outcomes in the regulatory processes.

1951 **Individualize rehabilitation for different types of visual impairment**

1952 Although vision rehabilitation is accepted as an important part of healthcare for individuals with
1953 low vision, the field is not standardized. This hinders effective research, uniform provision of
1954 quality care, and reimbursement by insurance payers. Furthermore, while vision research has
1955 focused on diagnosis and treatment of ocular causes of vision loss, the field is in the early stages
1956 of understanding brain-based vision loss from conditions such as CVI, TBI, or stroke. Different
1957 rehabilitation strategies are needed for brain-based, compared with ocular, causes of vision loss.

- 1958 ● Develop and evaluate evidence-based practices for rehabilitation of ocular- and brain-based
1959 visual impairments based on standardized outcome measures, including those that
1960 incorporate preferences of individuals with low vision. This should include collaborators
1961 when appropriate (e.g., neurologic professionals, occupational and physical therapists,
1962 educators, and others for brain-based impairment).
- 1963 ● Design personalized approaches to rehabilitation, considering comorbidities an individual
1964 may have, such as hearing impairment, arthritis, or cognitive decline, which would
1965 necessitate integrating treatment plans with clinical areas outside eye care (e.g., audiology,
1966 rheumatology, geriatrics, neurology). This may also include evaluation of “navigator”
1967 programs to connect individuals with newly diagnosed uncorrectable vision loss to an array
1968 of services, such as vision rehabilitation, vision support groups, and counseling if indicated.
- 1969 ● Enhance the ability to diagnose brain-based visual impairments quickly and accurately,
1970 assess the range of abilities present, and design treatment strategies tailored to a given
1971 individual. Factor in the natural history of normal visual development to better understand
1972 the natural history of CVI, improve diagnosis of subtle cases, and distinguish CVI
1973 improvement from normal maturation.
- 1974 ● Study the application of advanced imaging techniques to examine the causes of brain-based
1975 visual impairment and how neural connections can be modulated to affect function. This
1976 might include real-time pharmacokinetics and visual tasking in parallel with fMRI.

1977 **Explore research encompassing comorbidities and integrated care management**

1978 Many individuals with visual impairment also require management of co-existing health
1979 conditions, such as arthritis, hearing loss, cognitive impairment, or other physical limitations.
1980 Children with CVI may also have autism, cerebral palsy, or developmental delays. These
1981 comorbidities may not always be readily apparent to providers and may interfere with plans to
1982 provide optimal management of health care and rehabilitation.

- 1983 ● Identify the comorbidities most commonly associated with eye and vision diseases and
1984 estimate their joint prevalence among individuals of various ages and the influence they
1985 confer on quality of life. Seek to include expertise outside the vision research field.
- 1986 ● Evaluate the impact of integrated care management among individuals of all ages with vision
1987 loss, with the goal of arriving at optimal strategies for care, for example, by reducing the risk
1988 of overmedication and optimizing the efficiency of time spent in doctors' offices.

1989 **Connect neuroscience/neuroplasticity with vision rehabilitation research**

1990 It has been difficult to model neuroplasticity in humans, particularly how the brain compensates
1991 and adjusts to vision loss.

- 1992 ● Investigate the brain's capacity to adapt to different degrees of visual impairment at cellular
1993 and mechanistic levels.
- 1994 ● Link neural changes following visual impairment (cortical reorganization) to an individual's
1995 behavior in terms of real-world function, rehabilitation, and need for retraining to maintain
1996 skills necessary to optimize quality of life.
- 1997 ● Identify individual predictors of successful outcomes of various visual prostheses and other
1998 restorative approaches to cope with vision loss and improve quality of life.

1999 **Promote research in telemedicine/telehealth, technology, and communications**

2000 Telemedicine refers to the remote delivery of healthcare services from provider to patient, while
2001 telehealth is a broader term that also includes disease surveillance, health promotion, and other
2002 population health activities. Modern society increasingly relies on technologies such as
2003 computers and mobile devices, and the trend toward broad adoption of telehealth that accelerated
2004 during the COVID-19 pandemic may have permanent impact. This may improve access to eye
2005 care, such as for those in rural and medically underserved areas. However, for blind and low
2006 vision individuals, telehealth platforms built around visual engagement pose unique challenges.

- 2007 ● Establish the efficacy, accessibility, affordability, and acceptability of telehealth for
2008 ophthalmic conditions in sighted and visually impaired individuals, including methods to use
2009 telehealth as a modality for visual rehabilitation.
- 2010 ● Create user-friendly innovations to support accessibility of mobile devices for those with
2011 visual impairment. For example, mobile applications utilizing cameras and other sensors
2012 could be extended for visual impaired individuals by rendering and presenting graphics in
2013 non-visual forms (e.g., tactile or auditory) or by applying computer vision and AI methods to
2014 identify objects in the environment.
- 2015 ● Optimize head-worn electronic accessibility devices to help those with visual impairment
2016 engage visual cues for navigation and other tasks. Effective use of these devices is currently
2017 limited by size, weight, visual resolution, and tendency to cause symptoms of cybersickness.

2018 **Research and develop resources for education and employment**

2019 A quality education, including reading, writing, and effective communication skills, is often not
2020 accessible to children and young adults who are blind or have severe visual impairments.

2021 Furthermore, individuals with visual impairment experience an exceedingly high rate of under-
2022 and unemployment, leading to a cascade of social, economic, and quality of life challenges.

2023 ● Identify a range of predictors of academic success for children who are visually impaired and
2024 quantify each predictor to establish the utility of various educational tools (e.g., braille,
2025 portable electronic devices, tactile graphics).

2026 ● Collaborate with educators to identify tools and techniques that foster play as learning in
2027 children with vision loss to increase communication, literacy skills, and healthy interactions.

2028 ● Develop educational resources for visually impaired children and their parents, which can be
2029 used by states and localities to support “remote learning” when Individualized Education
2030 Program guides and paraprofessionals normally present in classrooms are unavailable.

2031 ● Identify individual and contextual predictors of safe, successful, gainful employment. These
2032 predictors could then be translated into new technologies or devices.

2033 ● Understand structural and societal barriers to the integration of visually impaired individuals
2034 into the workforce, including access to adaptive devices that may be costly for employers.

2035 **Build collaborative research efforts to improve driving, navigation, and pedestrian safety**

2036 Independent navigation is a pillar of independent living, including access to education and
2037 employment opportunities and engagement with the world. Individuals with visual impairment
2038 who aspire to drive a motor vehicle or walk on busy streets may face significant challenges.

2039 ● Partner with other agencies to develop and measure the efficacy of traffic strategies
2040 employing auditory, tactile, and visual cues to improve pedestrian safety. Promote safer
2041 crosswalks for all pedestrians, especially the blind and visually impaired.

2042 ● Collaborate with relevant stakeholders to develop improved systems for teaching and
2043 evaluating the skills of drivers with low vision, using vehicles equipped with driving assist
2044 technologies. Determine efficacy of advanced driver assistance systems, including
2045 autonomous driving cars, for safe operation by visually impaired individuals.

2046 **Integrate mental health and wellness into holistic vision care**

2047 Individuals with vision impairments can experience social isolation, and feelings of frustration,
2048 sadness, or loss leading to increased stress, anxiety, and depression. The NEI Low Vision
2049 Depression Prevention Trial in 2014 demonstrated the efficacy of behavioral interventions
2050 integrated with vision rehabilitation to reduce depression in individuals with AMD.

2051 ● Establish best practices for screening individuals with eye and vision disease to identify
2052 mental health or psychosocial issues. Coordinating care between vision and mental health
2053 providers may facilitate timely mental health interventions.

2054 ● Develop interventional strategies to improve well-being in the context of vision loss.

2055 ● Measure how vision loss and mental health are related, including how factors such as age of
2056 onset, cultural differences, living conditions, and individual coping strategies can be used.

2057 Develop tactics to improve engagement with social support networks and how to optimize
2058 the use of vision rehabilitation services to improve mental wellness.

Cerebral (Cortical) Visual Impairment (CVI): Gaps in knowledge

Causes of Visual Impairment. Complications from premature birth are a leading cause of CVI. During the second half of pregnancy, the rapidly developing brain is particularly vulnerable to certain types of injury. In some cases, a condition called periventricular leukomalacia (PVL) can arise from damage to developing neurons and support cells in the brain, especially in areas responsible for motor function and subcortical visual pathways. As a result, infants with PVL have a higher likelihood of developing CVI and cerebral palsy. CVI can also result from complications affecting full-term childbirth, such as infection or prolonged oxygen deprivation, or brain malformations during fetal development. Seizure, metabolic, and genetic disorders have been linked with CVI, as has early trauma such as shaken baby syndrome.

Impact on Visual Function. Children with CVI exhibit a range of visual deficits and each case is unique. The extent of visual dysfunction is influenced by the underlying cause or brain areas affected. These children may have poor visual acuity, visual field deficits, strabismus, and higher-order visual processing deficits that interfere with attention and recognition. For example, in a crowd, faces of family members may be unrecognizable, or a favorite toy may be undetectable in a cluttered box. Difficulty coordinating motor movements using visual cues can be challenging.

Clinical and Public Health Impact. CVI has become a leading cause of visual impairment in children in the U.S. and around the world. In a national registry of children with visual impairment in the U.S. from birth to age 3, CVI was the most prevalent diagnosis (24%).¹ More children are at risk for CVI because advances in neonatal care have dramatically improved survival rates of extremely premature infants (those born earlier than 28 weeks' gestation). Meanwhile, treatment of childhood blindness caused by some other disorders has improved in developed countries. As a result, CVI now accounts for a greater percentage of vision impairment among children.

Diagnosis, Management, and Rehabilitation. Evidence-based guidelines for diagnosing CVI are lacking. If a child is not meeting age-appropriate visual developmental milestones (such as holding direct eye contact, or reaching for objects), CVI may be among the list of potential diagnoses, especially if there is a history of prematurity or early injury to the brain. CVI assessment should consider both visual function and functional vision. Visual function, evaluated during an examination of eye health, measures visual acuity, visual fields, and eye movements. Functional vision, which refers to an individual's ability to use vision for daily activities, is assessed by contextual-based behavioral testing. Many people with CVI have problems with functional vision despite normal visual function. Rehabilitative strategies are often visually dependent, underscoring the importance of addressing the underlying CVI.

NEI research helped establish CVI as a unique condition causing significant visual impairment. Groundbreaking imaging studies revealed differences in how the brain of an individual with CVI processes vision compared with patterns seen in ocular-based vision loss. Research has also revealed that CVI management requires different approaches than ocular causes of vision loss, and schools for the blind have successfully adopted new techniques to teach children with CVI. However, we are in the early stages of understanding CVI, and more research is needed to accurately diagnose and optimally treat those affected.¹

Hatton, D. D., Schwietz, E., Boyer, B., & Rychwalski, P. (2007). Babies Count: the national registry for children with visual impairments, birth to 3 years. *JAAPOS*, 11(4), 351-355.

2060

Public Health and Disparities Research

2061 **Charge:** *Visual impairment and blindness are significant public health problems in the U.S.*
2062 *despite major biomedical research advances to detect and treat eye disease. What research can*
2063 *facilitate translation of basic and clinical advances to improve vision and preserve sight for all?*
2064 *This population health perspective explores the intersecting fields of epidemiology, health*
2065 *services, and health disparities, including women's and minority health.*

2066 **Background**

2067 Visual impairment and blindness remain leading causes of disability in the U.S. Surveys over the
2068 past decade reveal people's fear of losing their independence and quality of life due to blindness.
2069 Loss of vision results from a variety of diseases and conditions, some correctable and others not.
2070 These diseases and conditions do not manifest across the population equitably, and disparities
2071 based on age, sex, race/ethnicity, socioeconomic status, and geography are commonly reported.
2072 Functional vision impacts the ability to work, navigate one's home and neighborhood, engage
2073 with others, and maintain one's health. Loss of vision represents an economic burden to society
2074 from lost productivity and a higher incidence of falls, accidents, and depression. Given the wide-
2075 ranging impacts of visual impairment and blindness on individuals, their families, and society at-
2076 large, loss of vision represents an enormous public health problem for the U.S.

2077 Building upon on recommendations including the 2016 National Academies of Sciences,
2078 Engineering, and Medicine ([NASEM](#)) report,⁹ this chapter explores vision research through the
2079 intersecting fields of epidemiology, health services, and health disparities. Preventing vision loss
2080 involves understanding the burden of diseases and conditions and requires identifying gaps in
2081 providing appropriate vision health services to high-risk groups, such as older adults, children,
2082 and those in rural and urban underserved communities. Inability to access and afford services
2083 disproportionately affects certain communities, and efforts to increase uptake of vision health
2084 care must be sensitive to regional and cultural differences in outreach, messaging, and delivery.

2085 Existing national public health initiatives, summarized in the next section, address topics such as
2086 eye and vision diseases and their diagnosis or management. Identifying and implementing these
2087 research priorities could yield progress towards reducing unnecessary visual impairment and
2088 may inform efforts to deliver vision care more equitably and efficiently. The infrastructure of
2089 these broadly based federal efforts is such that it requires the time, patience, and input of trans-
2090 agency government partners to convene subject matter expertise. It also requires a willingness to
2091 negotiate focus areas among an array of competing priorities, the ability to secure funding to
2092 measure milestones, and a competency to foster collaborations outside of government. These
2093 components are necessary to make inroads in education, health promotion, and adoption of
2094 health practices. Recognizing the importance of a concerted federal effort in population health,
2095 NEI aims to raise the profile of vision and eye-related issues on the national health agenda.

⁹ National Academies of Sciences, Engineering, and Medicine. 2016. Making Eye Health a Population Health Imperative: Vision for Tomorrow. Washington, DC: The National Academies Press.
<https://doi.org/10.17226/23471>. Available online at: <https://www.nap.edu/catalog/23471/making-eye-health-a-population-health-imperative-vision-for-tomorrow>

2096 Highlights of Progress and Ongoing Major Initiatives

2097 **Healthy People Initiative sets goals to promote prevention behaviors**

2098 Led by the Department of Health and Human Services (HHS) Office of Disease Prevention and
2099 Health Promotion, the Healthy People Initiative establishes science-based, decade-long national
2100 objectives to improve the health of all Americans to live high quality, longer lives free of
2101 preventable diseases, disabilities, injuries, and premature death. Beginning in 1990, and every 10
2102 years since, this initiative has established an agenda with objectives and benchmarks that address
2103 health disparities and health equity. This encourages collaborations across communities and
2104 sectors, such as government, non-governmental organizations, and advocacy groups, thereby
2105 empowering individuals to make informed health decisions. The [Healthy People 2030 Initiative](#),
2106 launched in August 2020, contains a chapter with the following core vision objectives associated
2107 with valid, reliable, nationally representative data and evidence-based interventions:

- 2108 • Increase the proportion of children aged 3 to 5 years who get vision screening
- 2109 • Increase the proportion of adults who have had a comprehensive eye exam in the last 2 years
- 2110 • Reduce vision loss in children and adolescents
- 2111 • Reduce vision loss from DR, glaucoma, cataract, AMD, refractive errors
- 2112 • Increase the use of vision rehabilitation services by people with vision loss
- 2113 • Increase the use of assistive and adaptive devices by people with vision loss

2114 Additional high-priority vision objectives that either currently do not have reliable baseline data
2115 or not associated with evidence-based interventions include:

- 2116 • Increase the number of states and DC that track eye health and access to eye care
- 2117 • Increase access to vision services in community health centers
- 2118 • Understand factors impacting use of protective eyewear in occupational and recreational
2119 settings
- 2120 • Understand the impacts of screen time on eye development and vision loss

2121 **USPSTF systematically reviews evidence to make health care recommendations**

2122 Comprised of an independent panel of experts in disease prevention and evidence-based
2123 medicine, the U.S. Preventive Services Task Force (USPSTF) reviews the literature to issue
2124 recommendations for clinical practice and identifies evidence gaps that warrant additional
2125 research. [USPSTF](#) documents its methods for each review in a publicly available Procedure
2126 Manual and makes its findings available in a searchable web-based tool to help clinicians
2127 identify preventive practices applicable to their patients. Processes that USPSTF uses align with
2128 NASEM standards for guidelines development. NEI, NIH, and other federal agencies are tasked
2129 annually to augment additions to the literature and to support research that gather data necessary
2130 to bridge USPSTF-identified gaps. Recent USPSTF vision-related evidence gaps focused on
2131 glaucoma screening, screening of older adults for impaired visual acuity, vision screening for
2132 adults with obstructive sleep apnea, eye issues related to primary prevention practices for adults
2133 with cardiovascular disease, and vision screening in children ages 6 months to 3 years.

2134 **NEHEP works with partner organizations to promote eye health**

2135 Health literacy, equity, and effective outreach are cornerstones of public health. The [National](#)
2136 [Eye Health Educational Program \(NEHEP\)](#), an NEI-sponsored national network of public and
2137 private partner organizations, targets outreach and education towards professionals and the
2138 public. NEHEP promotes eye health particularly among population groups at greater risk of eye
2139 disease and vision loss, encourages prevention of unnecessary vision loss through early detection
2140 and treatment of disease, and aims to improve quality of life of those with low or no vision by
2141 demonstrating the benefits of vision rehabilitation. The NEHEP strategic plan emphasizes a
2142 multi-pronged strategy of communication, partnership, and engagement to bridge vision research
2143 with best practices in health education and health literacy, outreach to at-risk communities, and
2144 targeted educational materials for effective messaging with various populations. (See [National](#)
2145 [Eye Health Education Program \(NEHEP\) Strategic Plan](#) chapter)

2146 **NEI clinical studies advance the prevention and treatment of vision problems**

2147 Through its intramural and extramural research programs, NEI elucidates knowledge on the
2148 burden and impact of vision and eye-related issues. These include observational, epidemiologic
2149 studies to quantify eye disease prevalence and incidence in defined populations and clinical trials
2150 of interventions conducted largely within the confines of the vision community. To expand its
2151 reach beyond traditional academic medicine, NEI continues to support collaborative networks of
2152 scientists, optometrists, and ophthalmologists such as the DRCR Retina Network and the
2153 Pediatric Eye Disease Investigator Group to evaluate the comparative effectiveness of therapies
2154 and preventive strategies in real-world settings at over 200 practice sites across the U.S.
2155 Additionally, NEI has partnered with other Institutes at NIH, with colleagues at other agencies
2156 within HHS, and across the government to leverage resources by adding ocular components into
2157 larger collaborative research projects. These efforts aim to uncover or better understand health
2158 conditions that coexist with vision and eye-related issues.

2159 **Research Needs, Gaps, and Opportunities**

2160 In February 2021, NEI publicly announced the formation of the Office of Vision Health and
2161 Population Sciences to coordinate existing activities within and across NIH and provide a focal
2162 point for new trans-agency programs to launch and remediate disparities in eye health.

2163 **Bolster efforts to gather current epidemiologic data on eye diseases and conditions**

2164 NEI has supported the addition of eye components to national surveys from which findings on
2165 the epidemiology of common eye and vision disorders have been published (e.g., [National](#)
2166 [Health Interview Survey](#), [National Health and Nutrition Examination Survey](#)). This is a cost-
2167 effective strategy to keep vision as an important topic area on the national agenda, to estimate the
2168 national burden relative to other conditions, to capture aspects of vision or eye disease in the
2169 context of associated conditions and uncover factors not previously known to be important, and
2170 to incorporate facets indicative of social determinants of health. NEI has also funded a variety of
2171 population-based epidemiologic studies, clinical trials, and health services research projects.

2172 It is important to recognize that population-based studies have limitations. For example, some
2173 may be restricted in content and deployed within defined settings using predetermined, often
2174 long-negotiated, data collection parameters. As a result, findings might not be generalizable (e.g.,
2175 gaps in geographic representation; underrepresentation of communities such as American
2176 Indian/Alaska Natives, children or older adults, uninsured and underinsured populations, and
2177 institutionalized people including the incarcerated). Moreover, the demographics of the U.S. has
2178 changed dramatically over the past two decades. Regularly updated nationally representative data
2179 that focus on racial and ethnic minority populations are crucial to reflect current demographics,
2180 ensure sufficient power for analyses, and inform vision and eye-related programs and policies.

2181 Future epidemiologic studies, clinical trials, and health services research require sound study
2182 design; rigorous and standardized definitions for disease, impairment, and disability; careful
2183 selection of controls and comparators; careful and thorough measurement of data including items
2184 that can be interrogated for socio-cultural and economic context; assessment of bias and potential
2185 confounders; and reproducible statistical evaluations with appropriate inferences.

- 2186 • Collect data to develop population estimates, identify key risk factors for eye and vision
2187 disorders, quantify impact on quality of life, and inform resource allocation.
- 2188 • Design research infrastructure that facilitates sharing of data, tools, and expertise to inform
2189 best practices.
- 2190 • Increase efforts to harmonize research methods and facilitate comparison of vision and eye
2191 data across studies and settings. For example, data from clinical trials can be combined in
2192 meta-analyses for healthcare providers to incorporate findings in their practices, for patients
2193 to make informed decisions, and for professional organizations to develop guidelines.
- 2194 • Expand co-funding of initiatives with trans-NIH arrangements and other federal agencies.

2195 **Strengthen community engagement and public outreach**

2196 Community engagement and health literacy are critical for working with the public, including
2197 underserved and vulnerable populations, and for gaining their trust to participate in population-
2198 based epidemiologic studies and clinical trials. Community engagement is also a powerful tool to
2199 catalyze behavioral and environmental changes that will improve public health and make access
2200 to vision and eye health care more equitable.

- 2201 • Increase public awareness of the personal and societal burdens of visual impairment and
2202 blindness. Expand interactions with the public to inquire about issues that people identify as
2203 important or find to be lacking.
- 2204 • Engage with leaders and members of underrepresented populations and seek their input when
2205 designing research studies and implementing findings.
- 2206 • Create opportunities for public sector stakeholders to interact with organizations representing
2207 and/or providing care for visually impaired individuals, as well as with non-governmental
2208 and philanthropic organizations.

2209

2210 **Identify factors that facilitate or hinder the delivery and use of vision care services**

2211 Appropriate and timely provision of vision care requires that patients, health care professionals,
2212 and policy makers have the evidence to make informed decisions. Such evidence includes the
2213 economic burden of vision-related conditions on society; assessment of patient preferences, such
2214 as motivators or barriers that drive care uptake; and the social and behavioral impacts of vision
2215 loss and vision rehabilitation. Expanding research efforts requires going beyond traditional
2216 population-based studies and incorporating broader expertise outside vision research.

- 2217 • Conduct behavioral research on patients and providers regarding health promotion, disease
2218 prevention and accessing care. This includes qualitative research to understand patient needs,
2219 preferences, and willingness to comply with eye health recommendations. Health services
2220 research also focuses on access to affordable vision care, particularly for eye diseases that
2221 require expensive treatments with considerable out-of-pocket costs or eye conditions that
2222 involve recurring expenses (e.g., eyeglasses).
- 2223 • Recruit health and behavioral economists to the vision research space, such as cost-
2224 effectiveness research and studies evaluating the reduction of chronic health risks and
2225 increased quality of life associated with vision-related therapies and interventions.
- 2226 • Support studies that examine the utility, cost, and utilization of various modalities to deliver
2227 preventive and therapeutic vision care. For example, COVID-19 has resulted in broader use of
2228 telehealth. There is a need for studies to evaluate services such as interim virtual visits to
2229 check-in between regular appointments or to determine whether an acute episode of ocular
2230 symptoms requires an in-person visit.
- 2231 • Support research at the nexus of social determinants of health and the healthcare system (e.g.,
2232 integration of community resources into health care, individual decision-making regarding
2233 vision healthcare). This includes intervention research that address factors related to vision
2234 loss such as healthcare access and quality; and implications of factors such as education,
2235 health literacy, employment status, housing density, transportation availability, region of the
2236 country, and comorbidities. Incorporating social and behavioral approaches is essential to
2237 understanding decisions made within a diverse contemporary American society.

2238 **Promote health equity by expanding diversity in the research workforce and environment**

2239 Addressing vision-related conditions requires diversity of scientific disciplines, experiences, and
2240 demographics. Researchers from similar backgrounds as their research participants may elicit
2241 more trust, have a deeper understanding of challenges faced by those populations, and be better
2242 poised to formulate specific questions. Research on health disparities needs to shift from solely
2243 documenting their pervasiveness (e.g., where, when, how, and why they occur) and towards a
2244 more inclusive, multidisciplinary approach to remove barriers and promote equity.

- 2245 • Recruit clinicians, clinician scientists, and researchers with appropriate cultural sensitivities
2246 working with underrepresented groups to study the eye health and vision care needs of
2247 underserved populations. For example, establish or expand programs for promising students
2248 and trainees, including those from other disciplines, and provide opportunities for well-
2249 trained researchers from diverse backgrounds to serve as co-investigators.

- 2250 • Develop educational training programs or facilitate continuing education of individual
2251 clinicians or scientists from diverse backgrounds (e.g., sociology, nutrition science,
2252 audiology, gerontology) to collaborate on important issues in vision research.

2253

Eye Health Disparities in Women and Racial/Ethnic Minority Populations

In December 2016, Congress passed the 21st Century Cures Act, which enjoins NIH to develop strategic plans with particular emphasis on women’s health, minority health and health disparities. Development of this NEI plan included focused expert panel discussions on addressing health disparity populations, especially those at elevated risk for vision loss. For example, the “Genes” panel proposed targeted genomics studies, such as glaucoma studies in Hispanic/Latino and African American populations; the “Immunology” panel focused on autoimmunity and causes of dry eye in women; the “Data Science” panel recommended ensuring representative population studies and avoiding biasing AI algorithms that are trained on non-diverse populations.

NEI has a long history of supporting epidemiological research of eye diseases in defined cohorts.¹ NEI clinical trials have also generated data that has been leveraged through secondary analyses.² Recent NEI projects include a multicenter investigation on the prevalence of common eye conditions among Hispanic/Latino populations and a trial evaluating different approaches to enhancing adherence to glaucoma medication among African Americans. In consultation and coordination with the National Institute of Minority Health and Health Disparities, NEI continues to expand the scope and types of vision research that can bridge the gaps of health disparities and increase diversity of the workforce are necessary to promote health equity.

The advancement of women's health also depends on an integrative research approach across all health sectors, including vision. In consultation and coordination with the NIH Office of Women’s Health Research and external researchers and stakeholders, NEI incorporates methods and analyses aimed at understanding sex as a biological variable in ocular conditions. Recently, efforts to capitalize on research opportunities at the front of the eye through the start of the NEI Anterior Segment Initiative will include further examination of conditions that disproportionately affect women, such as dry eye, Sjögren’s syndrome, and ocular effects of migraines. Further exploration and incorporation of research methods and analyses aimed at addressing these and other conditions are important to improve women’s health and vision and eye health for all.

¹African American Eye Disease Study, African Descent And Glaucoma Evaluation Studies, Amblyopia in Astigmatic Children with the Tohono O’odham Nation, Baltimore Eye Survey, Baltimore Pediatric Eye Disease Study, Barbados Eye Study, Beaver Dam Eye Study, Chinese American Eye Study, Framingham Eye Study, Los Angeles Latino Eye Study, Multiethnic Pediatric Eye Disease Study, Wisconsin Epidemiologic Study of Diabetic Retinopathy

²Age-Related Eye Disease Study I & II, Diabetic Retinopathy Study, Comparison of Age-related Macular Degeneration Treatments Trials, Evaluating Acute-Phase Retinopathy of Prematurity Study, and The Ocular Hypertension Treatment Study

2254

2255 Enhancing Stewardship, Priority Setting, and Scientific Research Capacity

2256

2257 The [NIH-Wide Strategic Plan \(Fiscal Years 2016-2020\)](#) identified elements for setting priorities
2258 and enhancing stewardship. NEI stewardship efforts and priority setting policies are consistent
2259 with the NIH plan. To enhance stewardship, NEI engages in strategic partnerships and initiatives
2260 to recruit, train, and retain a talented and diverse workforce. This plan outlines additional efforts
2261 NEI is undertaking to expand workforce diversity programs at different career stages.

2262 Cultivating Research Workforce Diversity, Recruitment, and Retention

2263 A workforce comprised of people trained in different disciplines and from different backgrounds
2264 enables more innovative and impactful research. Recognizing this, NEI is implementing
2265 multipronged strategies to foster diversity. NEI is an active participant in the NIH [UNITE](#)
2266 [Initiative](#) that addresses structural racism and discrimination within the NIH-supported and
2267 greater scientific community. In September 2020, NEI established a Diversity, Equity &
2268 Inclusion (DEI) Council, dedicating a team of employees to focus on DEI priorities at the
2269 institute level. The Council aims to foster organizational change by creating strategies,
2270 frameworks, policies, and procedures for accelerating the achievement of DEI goals. The first
2271 charge includes providing recommendations through a strategic plan and roadmap to build a
2272 more diverse, equitable, and inclusive workplace.

2273 The NEI Diversity in Vision Research and Ophthalmology program (DIVRO) provides hands-on
2274 vision research training and mentoring for students from underrepresented backgrounds. Created
2275 within the NEI IRP in 2011, DIVRO has hosted over 70 interns, of whom 45 percent were
2276 African American, over 40 percent were of Hispanic/Latino backgrounds, and the remainder
2277 were from Native American and multiracial populations. Women have comprised over 60
2278 percent of DIVRO participants. In 2015, the program expanded to include students with
2279 disabilities when NEI hosted its first deaf student. DIVRO was originally limited to students
2280 from high school, college, graduate school, and medical school, but NEI is now expanding the
2281 program (DIVRO 2.0) to include more experienced trainees, applied science researchers, and
2282 collaborators, such as scientists with expertise outside vision research.

2283 While NEI has a long track record of success supporting the diversity pre-doctoral research
2284 training fellowships (F31 funding mechanism), NEI recently added a postdoctoral diversity
2285 fellowship (F32 funding mechanism). NEI has also recently expanded commitments to NIH-
2286 wide diversity initiatives. These include the Maximizing Opportunities for Scientific and
2287 Academic Independent Careers program (MOSAIC); the BRAIN Initiative K99/R00, which
2288 facilitates transition of promising postdoctoral researchers from underrepresented groups to
2289 faculty positions throughout the country; and the NIH Blueprint F99/K00 Diversity Specialized
2290 Pre-doctoral to post-doctoral fellow Advancement in Neuroscience (D-SPAN) award. NEI is also
2291 expanding support for research grant administrative supplements that support hiring and training

2292 researchers from diverse backgrounds.¹⁰ In FY 2020, NIH added a Loan Repayment Program for
2293 Health Disparities and NEI funded the first award in this category.

2294 NEI recognizes that groups underrepresented in research may experience social, institutional,
2295 and environmental barriers that restrict career advancement. NEI is committed to promoting
2296 greater representation across the research enterprise, with inclusion of visually impaired
2297 individuals and those from underrepresented populations in administrative, communication,
2298 clinical, and foundational research roles. The AoE panels, including the panel on Public Health
2299 and Disparities Research, emphasized the importance of training and retaining a diverse
2300 workforce in achieving vision health objectives.

2301 Priority Setting

2302 Priority setting and funding decisions are based on multiple factors, including peer review,
2303 disease burden, and scientific opportunity. The NIH-Wide Strategic Plan considers many public
2304 health factors beyond disease burden, such as the value of eradicating certain diseases and
2305 studying rare diseases.

2306 **Priority setting in the implementation plan.** For this strategic plan, NEI Council identified
2307 seven cross-cutting AoEs to organize and prioritize research. Expert panels in each AoE
2308 identified needs, gaps, and opportunities. As with previous plans, NEI staff, in consultation
2309 with Council, will lead development of initiatives to implement these priorities and designate
2310 topics as having high program relevance (HPR). Grant applications discussed and approved
2311 by Council for HPR become top funding priorities in the NEI pay plan. As part of this
2312 planning process, NEI has also established two new offices: the Office of Vision Health and
2313 Population Sciences, and the Office of Data Science and Health Informatics.

2314 **Performance metrics.** NEI is expanding its capacity to conduct robust portfolio analyses
2315 and make evidence-based program decisions by hiring and training new analysts. The NIH
2316 Office of Portfolio Analysis (OPA) has developed new bibliometric and text mining tools
2317 that enable outcome and topic cluster analyses. NEI plans to collaborate across NIH to
2318 engage and innovate in the burgeoning “Science of Science Management” efforts.

2319 **Research opportunities presented by rare diseases.** Planning panels were asked to balance
2320 priorities of rare versus common diseases, and the consensus was to pursue both. Rare
2321 diseases often provide unique insights behind biological mechanisms of vision. The recent
2322 success of gene and cell therapy has demonstrated the potential to treat and maybe cure
2323 certain rare diseases. NEI funds a robust portfolio of rare disease research and is a funding
2324 agency within the International Rare Diseases Research Consortium.

2325 NEI has maintained the eyeGENE[®] Network since 2006 to facilitate research into the causes
2326 and mechanisms of rare inherited eye diseases. This public-private partnership connects
2327 scientists with people who have a rare inherited eye disease and want to participate in clinical
2328 research. Having accrued over 6,400 participants, eyeGENE[®] continues to identify new

¹⁰ Research Supplements to Promote Diversity in Health-Related Research, Updated May 29, 2020,
<https://grants.nih.gov/grants/guide/pa-files/pa-20-222.html>.

2329 disease-causing genes and empowers individuals with the knowledge of the genetics
2330 associated with their diagnosis.

2331 **Efforts toward eradicating a disease.** Trachoma, a bacterial infection that causes corneal
2332 scarring, is a significant cause of preventable blindness worldwide. Treatment of trachoma
2333 became possible in the 1990s following the development of azithromycin, an antibiotic
2334 against the bacterium that causes trachoma, *Chlamydia trachomatis*. NEI has conducted
2335 several large-scale trials in trachoma-endemic regions of the world, which also suffer from
2336 overcrowding and poor sanitation. These trials have demonstrated that mass antibiotic
2337 treatments are an effective public health strategy for eliminating trachoma.

2338 **Enhancing Impact through Leveraging Partnerships**

2339 NEI leverages its resources through strategic partnerships within and beyond NIH.

2340 **Partnering with Department of Defense (DoD).** NEI collaborates with the DoD Vision
2341 Research Program (VRP), which was established by Congress in FY 2009 to fund impactful
2342 military-relevant vision research such as traumatic eye injury. VRP receives more qualified
2343 applications than it can fund each year. Therefore, NEI and DoD signed a Memorandum of
2344 Understanding in 2019 to expedite application sharing where review criteria are harmonized
2345 such that NEI could fund competitive VRP applications that fit within its mission without
2346 requiring reapplication.

2347 **Brain Research through Advancing Innovative Neurotechnologies (BRAIN) Initiative.**
2348 NEI is part of the NIH BRAIN Initiative, which was launched in 2014 as part of the 21st
2349 Century Cures Act to understand the human brain. This initiative includes partners from
2350 industry, academia, and other federal agencies. NEI program staff are represented on all
2351 trans-NIH BRAIN workgroups, and vision research is heavily represented in BRAIN awards.
2352 (See [BRAIN Initiative sidebar](#) in the *Biology and Neuroscience of Vision* section).

2353 **NIH Blueprint for Neuroscience Research.**

2354 NEI is part of the NIH Blueprint, which is a collaborative network of NIH Institutes, Offices,
2355 and Centers that aims to accelerate transformative discoveries in brain function spanning
2356 multidisciplinary research. Within this network, the Blueprint Neurotherapeutics program
2357 provides support to develop new drugs for nervous system disorders by addressing research
2358 hurdles from early-stage studies to clinical testing. Blueprint recently funded early-stage to
2359 phase I safety studies for a new drug therapy targeting dry AMD, providing foundational
2360 steps for researchers and biopharmaceutical companies.

2361 **NSF partnership on Collaborative Research in Computational Neuroscience (CRCNS).**

2362 NEI is one of nine NIH Blueprint Institutes participating in the NSF CRCNS program.
2363 Through CRCNS, NSF and its domestic and international partners support collaborative
2364 activities to advance understanding of nervous system structure and function, mechanisms
2365 underlying neural disorders, and computational strategies used by the nervous system.

2366 **Smart Health and Biomedical Research in the Era of Artificial Intelligence and**
2367 **Advanced Data Science.**

2368 NEI participates in this collaboration between NIH and NSF, which aims to address
2369 technological and data science challenges that require fundamental research and development
2370 of new tools, workflows, and methods. NEI areas of interest include new technology, data
2371 science, informatics, telemedicine, and AI. Research aimed at improving eye and vision
2372 health in rural, inner-city, and other underserved and at-risk populations is a high priority.

2373 **Universities and National Institutes Transatlantic Eye (UNITE) Consortium.** The NEI
2374 partnership with the UK National Institute for Health Research-Moorfields Eye Hospital was
2375 established in May 2012 to focus on ocular immunology and expanded to other institutions in
2376 2020. A common protocol for operations and research is being developed for joint
2377 implementation by all partners, including exchange of researchers in the laboratories, weekly
2378 lab meetings, data exchange, joint IP, and joint publications.

2379 **Other public-private partnerships.** NEI partnered with the New York Stem Cell
2380 Foundation (NYSCF) to create a widely available resource for the research community.
2381 Leveraging clinical and genomic datasets generated in the NEI Age-related Eye Disease
2382 (AREDS2) trial, NYSCF has produced patient-derived induced pluripotent stem cell (iPSC)
2383 lines corresponding to these data. *(For more information, see the AMD Integrative Biology*
2384 *Initiative [sidebar](#) in From Genes to Disease Mechanisms section)*

2385 **Ensuring Accountability and Managing Risks**

2386 The Risk Management Program at NEI was developed in coordination with NIH to proactively
2387 identify and mitigate risks to the Institute's objectives, strategy, and mission. Traditional risk
2388 management focuses on identifying and mitigating risk within program and project areas.
2389 Enterprise Risk Management looks across organizational silos and individual programs,
2390 addressing risks as an interrelated portfolio. The culmination of this process creates the NIH
2391 Enterprise Risk Management Profile, an internal information management tool leveraging
2392 diverse data to articulate top priority NIH-level risks.

2393 **Optimizing Research Management and Support Operations**

2394 The NEI Office of Administrative Management's (OAM) primary goal is to create alignment
2395 between the Institute's scientific mission and the delivery of management and administrative
2396 services that ultimately facilitate the NEI Directors' scientific vision and goals. The OAM
2397 operates as an advisor and strategic business partner. This includes management and analysis of
2398 operations, property and finance, and administrative support for research, such as services related
2399 to human resources, travel, acquisitions, information technology, and facilities maintenance. To
2400 do this, OAM must continue to be agile and effective in meeting changing scientific priorities.

2401 OAM is developing a strategic plan to execute organizational assessments and strategies on
2402 administrative priorities. This plan, which will be released in fall 2021, is being developed in
2403 consultation with NEI research divisions and offices. The goal is to align OAM with the future

2404 needs of NEI, building on the advances that have already been made to better navigate the
2405 demands of the science, to better balance the workflow and to build on OAM's strengths.

2406 NEI must provide robust infrastructure and leverage modern technology to support the current
2407 and future clinical and scientific research needs. OAM will continue to assess and implement the
2408 scientific information technology strategy to enhance the network, high-performance scientific
2409 storage, data management, and data sharing solutions. This effort will involve active engagement
2410 and collaboration within NEI, as well as NIH to ensure effective use of central services;
2411 exploring, piloting, and investing in new information technology solutions; staff training; and
2412 incorporating privacy and security safeguards to the protect the integrity, confidentiality, and
2413 availability of NEI's cutting-edge research data and systems.

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2415 National Eye Health Education Program (NEHEP) Strategic Plan

2416

2417 In 1988, Congress established NEHEP, directing NEI to increase its commitment to prevention
2418 of blindness through public and professional education programs and the encouragement of
2419 regular eye examinations. NEHEP develops evidenced-based vision health provider education
2420 and public outreach programs, which emphasize early detection, sight preservation, and vision
2421 rehabilitation. NEHEP focuses on common eye diseases and populations at higher risk of eye
2422 health disorders, including older people, those with diabetes, and African American and
2423 Hispanic/Latino communities. NEHEP reaches out to other at-risk populations, such as people
2424 living in underserved urban and rural areas. With the total economic burden of vision loss
2425 estimated in 2011 to be \$139 billion,¹¹ NEHEP efforts can improve functional vision and quality
2426 of life, while decreasing individual and societal costs.

2427 NEHEP includes a cohort of over 60 national organizations. Over the next few years the Program
2428 intends to build on a framework for partnerships and activities to promote vision health in six
2429 program areas: Diabetic Eye Disease, Glaucoma, Low Vision, Vision and Aging, ¡Ojo con su
2430 visión! Eye Health for Hispanics/Latinos, and Write the Vision: Eye Health for African
2431 Americans. These goals are outlined in more detail in the [NEHEP Strategic Plan 2020-2023](#),
2432 which includes a renewed emphasis on partnership development and project evaluation. This
2433 plan incorporates input from the NEHEP Planning Group—12 professionals in ophthalmology,
2434 optometry and health education—and builds upon best practices in health education, health
2435 literacy and cultural competency based on current research.

2436 NEHEP’s strategic vision is directly tied to that of NEI, as well as to the research breakthroughs
2437 that NEI scientists and grantees will make over the next several years. Additionally, future
2438 NEHEP activities are informed by the vision health objectives from the [Healthy People 2030 Initiative](#),
2439 which emphasize evidence-based interventions to preserve sight and prevent blindness.
2440 In addition, the overall NEHEP strategy is influenced by the 2016 [NASEM report](#). This report
2441 calls for leaders in the field to make eye health a national priority through a variety of means,
2442 including facilitating public awareness about the importance of eye health and providing
2443 evidence-based information. NEHEP aims to reach this goal through implementation of activities
2444 related to four specific objectives: Partnership, Outreach, Education, and Evaluation. In five
2445 years, NEHEP hopes to see a significant increase in vision awareness, knowledge, and action
2446 towards preventing eye disease across a broad range of stakeholder audiences, reducing vision
2447 impairment, and educating those with uncorrectable vision about accessibility devices that
2448 improve quality of life.

2449

¹¹ Cost of Vision Problems: The Economic Burden of Vision Loss and Eye Disorders in the U.S.. 2013.
https://www.preventblindness.org/sites/default/files/national/documents/Economic%20Burden%20of%20Vision%20Final%20Report_130611_0.pdf.

¡Ojo con su visión! Pilot Project

A major focus for NEHEP in 2020 was planning and executing a pilot project to measure the impact of the program [¡Ojo con su visión!](#), which targets Hispanic and Latino populations, who are at higher risk of eye diseases such as glaucoma and diabetic retinopathy, in its educational outreach about eye disease and vision health.

NEHEP worked with Ventanillas de Salud (Windows to Your Health), a NEHEP partner organization with a presence at Mexican consulates in all 50 states. NEHEP trained community health workers (CHW) affiliated with Ventanillas de Salud at two sites, New York City and Phoenix, who then educated the community about symptoms and diagnosis of diabetic eye disease. If necessary, individuals were referred for dilated eye exams. NEHEP also developed local resources for individuals to overcome barriers to making an appointment, (e.g., insurance, transportation, and access issues). When the novel coronavirus shuttered New York City and limited in-person meetings, NEHEP transitioned to a digital education format. In all, 270 adults completed the program and about a quarter made appointments with an eye doctor.

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2453 **Bold Predictions**

2454 *The following “Bold Predictions” are aspirational vision research goals, potentially within*
2455 *reach, but by no means guaranteed. They are not an exhaustive list but were chosen to*
2456 *illustrate the range of NEI research. Despite the risks associated with making short-term*
2457 *predictions, it is important that NEI continues to place high hopes on the ability to push the*
2458 *boundaries of innovation faster than ever before.*

- 2459 1. Efficacy of the first induced pluripotent stem cell (iPSC)-derived products will be
2460 demonstrated in patients with age-related macular degeneration (AMD).
- 2461 2. Artificial intelligence tools will improve detection and management of conditions such as
2462 glaucoma and diabetic retinopathy, and educational programs will be developed to help
2463 clinicians apply these tools in real-world settings to result in improved outcomes for patients.
- 2464 3. A complete catalog of retinal cells types will be created in multiple mammals and will reveal
2465 their gene-expression profiles, circuit connectivity, and contribution to vision.
- 2466 4. Control over the expression of genes in specific cell types will enable the restoration of
2467 vision to those suffering from retinal degeneration.
- 2468 5. Strategies for treating chronic intractable inflammatory eye disease will be developed based
2469 on manipulating the gut microbiome through a combination of antibiotics, dietary
2470 interventions, fecal transplants, and probiotics.
- 2471 6. Telehealth will be used for remote screening and management of common eye and visual
2472 diseases, and will improve eye care accessibility for people with limited mobility or residing
2473 in medically underserved areas.
- 2474 7. Infrastructure for large-scale sharing and analysis of vision-related data, including definitions
2475 and standardization of data elements and biomarkers across multiple data types, will enable
2476 knowledge discovery and predictive disease modeling.
- 2477 8. Neuroplasticity research will enable therapeutic strategies that reprogram an adult brain to
2478 behave like a developing brain with the ability to form and reorganize synaptic connections
2479 in response to injury or vision loss.
- 2480 9. Newly discovered genes will be leveraged to develop candidate therapies for glaucoma.
- 2481 10. New therapies to control the balance between immune tolerance and immune reaction will
2482 transform treatment of ocular inflammatory disease, greatly reducing the need for risky
2483 steroid medications.
- 2484 11. Mobile applications utilizing cameras and other sensors will be developed for individuals
2485 with low vision by rendering graphical information into non-visual forms (e.g., auditory or
2486 tactile) and by applying AI methods to identify objects in the environment.
- 2487 12. Improved understanding of the circuitry and mechanisms of corneal pain from conditions
2488 such as dry eye, neurological diseases, and refractive surgery will lead to new therapies.
- 2489 13. Multi-omic analysis will help identify new pathogenic mutations in ocular disease genes and
2490 improve understanding of their mechanisms.

- 2491 14. Vision-related quality of life and patient-reported outcome instruments will be developed for
2492 common visual diseases and will be incorporated into outcome measures for clinical trials
2493 and quality improvement programs.
- 2494 15. Development of advanced, noninvasive functional imaging technologies at the cellular level
2495 will enable real-time assessment of regenerative interventions in the visual system.
- 2496 16. Research incorporating social determinants of health will lead to new strategies for
2497 improving eye and vision disease prevention behaviors such as compliance with eye exams
2498 and medications, particularly in populations that experience health disparities.
- 2499 17. Immunosuppression strategies needed for successful gene and cell-based therapies will be
2500 developed and applied to provide optimal treatments that are tailored to the disease, the
2501 individual, and the regenerative medicine approach.

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2502 Appendix

2503 Appendix 1: Strategic Plan First Request for Information (RFI): Methodologies and Results
2504 Summary

2505

2506 RFI Instrument

2507 To kick off the Information Gathering phase of strategic planning, NEI published an RFI to
2508 the scientific research community, health providers, patient advocates, professional societies,
2509 and the general public regarding the Research Domains and Areas of Emphasis. The scope
2510 covered the time since the 2012 NEI Plan.

- 2511 • What are the most significant scientific discoveries in vision research since 2012?
- 2512 • What new opportunities have been enabled by scientific discoveries or technology
2513 development?
- 2514 • What needs and gaps in research, health, and quality-of-life should be addressed by
2515 NEI?

2516

2517 Methodology

2518 The RFI was open from November 15, 2019, through January 9, 2020, via a web form on the
2519 NEI homepage, though comments were accepted via email beyond the deadline. The RFI
2520 was advertised through various stakeholder networks including the NIH Guide, Federal
2521 Register, emails to NEI grantees, 64 NEHEP partner organizations, and other stakeholder
2522 distribution lists (e.g., Association for Eye and Vision Research, American Public Health
2523 Association). Based on the information provided in the comments, NEI staff categorized
2524 responses by area of emphasis or the broader research domain.

2525

2526 Summary Results

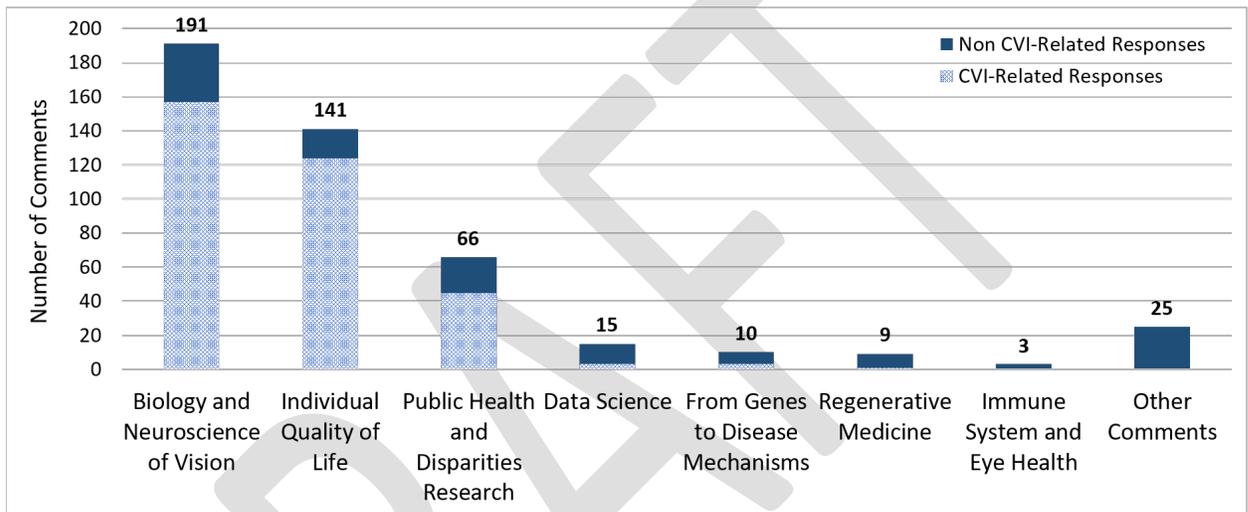
RFI Respondent Affiliation	Number (Total: 252)
Parents/Citizen Advocates	55
Academics	54
Anonymous/Affiliation Unknown	49
Teachers/Specialists/Schools for Blind or Visually Impaired	29
Clinicians/Medical Professionals	25
General Public	15
Society/Associations	13
Government	11
Industry	1

2527

2528

2529 **Respondents:** NEI received 252 responses. Many respondents were from the research
2530 community or patient/parent/citizen advocates. Other responses came from
2531 teachers/specialists, clinicians/medical professionals, professional societies/organizations,
2532 government, and industry. Almost 20 percent of respondents remained anonymous.
2533

2534 **Topic Distribution:** Most of the comments related to *Biology and Neuroscience of Vision*,
2535 followed by *Individual Quality of Life*, and *Public Health & Disparities Research*. Two-
2536 thirds of the total comments focused on Cerebral (Cortical) Visual Impairment (CVI), which
2537 is now a leading cause of childhood blindness in the U.S.
2538



2539 **Figure 6: RFI comments categorized by Area of Emphasis.** The numbers above the bars represent the tally of
2540 comments received for each AoE; responses that addressed multiple AoEs were counted more than once. 25
2541 comments did not correspond to any AoE. Patterned fill represents comments addressing CVI.
2542
2543

2544 The results of this RFI were used to inform expert panel selection and the topics for
2545 discussion. Panelists were provided the full responses to the RFI, and the results were
2546 discussed during panel calls.
2547

2548 [Appendix 2: Strategic Plan Second Request for Information: \[Pending\]](#)
2549

2550 Appendix 3: Strategic Plan Contributors [pending]

2551

2552

Area of Emphasis Panels

2553 *Panel Co-chair

2554 †Council member

2555 ^φNIH Staff

2556 Unless otherwise noted, titles and affiliations reflect positions at the time panelists reviewed the first draft (~Aug 2020)

2557

2558

From Genes to Disease Mechanisms

2559

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2735

Regenerative Medicine

2736

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Appendix 4: Acronyms

AGI	Audacious Goals Initiative
AI	Artificial Intelligence
AMD	Age-related Macular Degeneration
AO	Adaptive Optics
AoE	Area of Emphasis
AREDS	NEI Age Related Eye Disease Studies
BPN	Blueprint for Neuroscience
BRICS	Biomedical Research Informatics Computing System
CHW	Community Health Workers
CNS	Central Nervous System
Council	National Advisory Eye Council
CRCNS	Collaborative Research in Computational Neuroscience
CRISPR	Clustered Regularly Interspaced Short Palindromic Repeats
CVI	Cerebral (or Cortical) Visual Impairment
DEA	Division of Extramural Activities
DECA	Division of Epidemiology and Clinical Applications
DED	Dry Eye Disease
DEI	Diversity, Equity, and Inclusion
DESP	Division of Extramural Science Programs
DIR	Division of Intramural Research
DIVRO	NEI Diversity in Vision Research and Ophthalmology Program
DR	Diabetic Retinopathy
D-SPAN	Diversity Specialized Pre-doc to post-doc fellow Advancement in Neuroscience
eyeGENE	National Ophthalmic Disease Genotyping and Phenotyping Network
FDA	Food and Drug Administration
fMRI	Functional Magnetic Resonance Imaging
FISMA	Federal Information Security Management Act
FOA	Funding Opportunity Announcement
HCP	Human Connectome Project
HPR	High Program Relevance
IC	NIH Institutes and Centers
IOP	Intraocular Pressure
ipRGCs	Intrinsically Photosensitive Retinal Ganglion Cells
iPSC	Induced Pluripotent Stem Cell
IRP	Intramural Research Program
LASIK	Laser Assisted <i>In Situ</i> Keratomileusis
LCA	Leber Congenital Amaurosis
LGN	Lateral Geniculate Nucleus

ML	Machine Learning
MOSAIC	Maximizing Opportunities for Scientific and Academic Independent Careers
NASEM	National Academies of Sciences, Engineering, and Medicine
NEHEP	National Eye Health Education Program
NEI	National Eye Institute
NHP	Non-Human Primate
NSF	National Science Foundation
NYSCF	New York Stem Cell Foundation
OAM	NEI Office of Administrative Management
OCT	Optical Coherence Tomography
OCT-A	OCT-Angiography
OPPA	Office of Program Planning and Analysis
PET	Positron Emission Tomography
PHI	Protected Health Information
PI	Principal Investigator
PII	Personally Identifiable Information
PNN	Perineuronal Nets
POAG	Primary Open-Angle Glaucoma
RFI	Request for Information
RGCs	Retinal Ganglion Cells
ROP	Retinopathy of Prematurity
RP	Retinitis Pigmentosa
RPE	Retinal Pigment Epithelium
SBIR	Small Business Innovative Research Program
STTR	Small Business Technology Transfer Research Program
TBI	Traumatic Brain Injury
VRP	Department of Defense Vision Research Program

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